



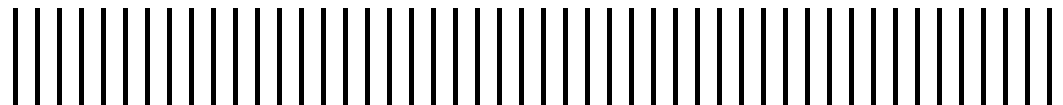
## Accomack County

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# Accomack County Regional Water Supply Plan

April 2010

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Appendices

- A. Accomack County - Community Water System Well Summary
- B. Accomack County - Large Non-Agricultural User Well Summary



C. Groundwater Withdrawal Permits and Permit Applications

## Acronyms Used in the Report

A-N PDC	Accomack-Northampton Planning District Commission
BGS	below ground surface
CIL	commercial, industrial, and/or light industrial
CWS	community water systems
DACS	Department of Agriculture and Consumer Services
DCR	Department of Conservation and Recreation
DEQ	Department of Environmental Quality
DGIF	Department of Game and Inland Fisheries
DHR	Department of Historic Resources
DNH	Department of Natural Heritage
DOF	Department of Forestry
ESA	Endangered Species Act
ESGWMA	Eastern Shore Groundwater Management Area
FT	feet
JPA	Joint Permit Application
MG	million gallons
MGD	million gallons per day
MSL	mean sea level
NOAA	National Oceanic and Atmospheric Administration
NRCS	Natural Resources Conservation Service
NRHP	National Register of Historic Places
NWI	National Wetland Inventory
TMDL	total maximum daily load
USACE	United States Army Corps of Engineers
USCB	United States Census Bureau
USDA	United States Department of Agriculture
USFWS	United States Fish and Wildlife Service
VEC	Virginia Employment Commission
VLR	Virginia Landmarks Register
VMRC	Virginia Marine Resources Commission
VPA	Virginia Pollution Abatement
VPDES	Virginia Pollutant Discharge Elimination System
VWPP	Virginia Water Protection Permit
WWTP	Wastewater Treatment Plant

# 1. Introduction

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This report comprises the Water Supply Plan for Accomack County and the Towns of Accomac, Belle Haven, Bloxom, Chincoteague, Eastville, Hallwood, Keller, Melfa, Onancock, Onley, Painter, Parksley, Saxis, Tangier, and Wachapreague. In 2003, the Virginia General Assembly amended the Code of Virginia to require the development of a comprehensive statewide water supply planning process that would (1) ensure that adequate and safe drinking water is available to all citizens of the Commonwealth, (2) encourage, promote, and protect all other beneficial uses of the Commonwealth's water resources, (3) encourage, promote and develop incentives for alternative water sources. In addition, the General Assembly required that local or regional water supply plans would be prepared and submitted to the Virginia Department of Environmental Quality (DEQ) in accordance with criteria and guidelines developed by the State Water Control Board. The DEQ subsequently develop Local and Regional Water Supply Planning Regulations (9 VAC 25-780) to implement the mandates of the Code. In addition to administering the requirements of 9 VAC 25-780, DEQ has provided assistance for preparing local and regional water supply plans (WSPs) in the form of grants, workshops, and guidance documents.

In 2009, Accomack County commissioned Malcolm Pirnie Inc. to prepare a WSP that meets the requirements of 9 VAC 25-780 with financial assistance from the Accomack-Northampton Planning District Commission (A-N PDC) and from DEQ in the form of a Regional WSP Competitive Grant. Fifteen Towns in the County also agreed to participate in the development of the Accomack Regional WSP: Accomac, Belle Haven, Bloxom, Chincoteague, Eastville, Hallwood, Keller, Melfa, Onancock, Onley, Painter, Parksley, Saxis, Tangier, and Wachapreague.

The first phase of the planning process focused on the collection of water supply and water use information, identification of environmental resources affecting the use and potential development of water supplies, and a projection of future water demand by residential, commercial, industrial and agricultural users. The second phase of the planning process focused on demand management, drought contingency planning, identifying current or future water supply deficits or surpluses, and identifying existing or potential risks to ensuring that adequate water supplies are available for the Planning Region. Where the analysis identified current or future risks to ensuring adequate water supplies, the planning process evaluated alternatives for the enhancement of existing or the development of new water supplies.



## 1.1. Background

Accomack County is composed of the northern portion of the Eastern Shore of Virginia peninsula and its surrounding islands and is situated between the Atlantic Ocean to the East and the Chesapeake Bay to the West and South (Figure 1-1). Accomack County is bordered on the South by Northampton County and on the North by Maryland's Somerset and Worcester Counties.

### 1.1.1. Water Resources

Accomack County is surrounded on both eastern and western sides by saltwater and has no streams of any substantial size and therefore has no significant source of surface water and must depend on groundwater as its sole source of drinking water.

Fresh groundwater is present in a series of four major aquifers predominantly comprised of sand, gravel, and shell material. The four major aquifers are present in the majority of the County and are, in order of increasing depth below ground surface, the Columbia (unconfined), and the upper, middle, and lower Yorktown-Eastover (confined) aquifers. Aquifers deeper than the lower Yorktown-Eastover contain salty water and are currently not used as a source of water supply.

The four freshwater aquifers are generally separated by sedimentary confining units comprised largely of very fine sand, silt, and clay, with each confining unit being named after the underlying aquifer. The entirety of Accomack County (and therefore its aquifers) is located within the Eastern Shore Groundwater Management Area (ESGWMA) as defined by the Virginia Ground Water Management Act of 1992, which requires a permit from DEQ for any person or entity wishing to withdraw in excess of 300,000 gallons per month from a declared GWMA.

The majority of drinking water needs in the County are met through withdrawals from groundwater water wells screened in the (confined) Yorktown-Eastover aquifers, while the rest is met through withdrawals from groundwater wells screened in the (surficial) Columbia aquifer. Groundwater availability in the Columbia Aquifer is characterized by relatively large recharge rates, lower aquifer storage, and a higher susceptibility to contamination; conversely, groundwater availability in the Yorktown-Eastover Aquifers is characterized by relatively low recharge rate, higher aquifer storage and lower susceptibility to contamination.

There are a total of thirty tidal creeks in Accomack County, which are largely supplied from groundwater discharge (approximately 80%). Although surface water is not used as a source of drinking water in the County, it is an important resource for irrigation water and for shellfish, finfish, and other wildlife habitat.

Figure 1-1: Accomack Location Map



### 1.1.2. Water Supply and Demand

Water usage in the County can be categorized into four major groups with water usage as follows:

Water Usage	2007 Usage	
	Mgd	%
Agricultural	0.91	13.9
Domestic Self-Supplied	1.42	21.6
Commercial/Industrial	3.26	49.5
Public Water Supply	0.99	15.1
<b>Total</b>	<b>6.59</b>	<b>100.0</b>

According to Eastern Shore Agricultural Extension Agents, farm ponds supply 85% of the amount of water used for irrigation. Some of these ponds are used to store water that has been pumped from underground. Also, dams have been built in some tidal creeks to provide irrigation water.

## 1.2. Organization of the WSP

The organization of the Accomack County WSP follows the same structure as the WSP regulation (9 VAC 25-780) and is as follows:

Section one consists of the present introductory information.

Section two provides a summary of current information on existing water sources including community water supply systems and self-supplied agricultural and non-agricultural users according to the requirements of 9 VAC 25-780-70.

Section three provides a summary of current water usage in Accomack County for each of the community water supply systems and for agricultural and non-agricultural self-supplied users according to the requirements of 9 VAC 25-780-80.

Section four is divided into two major subsections. The first subsection provides descriptions the geologic, hydrologic, and meteorologic conditions pertaining to the existing water resources of Accomack County according to the requirements of 9 VAC 25-780-90A. The second subsection provides descriptions of the relevant environmental conditions that pertain to or may affect existing water supply sources in the County according to the requirements of 9 VAC 25-780-90B.

Section five provides a description of the methodology and results of future water use projections through to the 2030 planning horizon for community water supply systems and for agricultural and non-agricultural self-supplied users according to the requirements of 9 VAC 25-780-100

Section six provides a description of planned water demand management strategies according to the requirements of 9 VAC 25-780-110.

Section seven provides a summary of drought response and contingency plans including at least three graduated stages of response for community water supply systems and self-supplied users who withdraw more than an average of 300,000 gallons per month according to the requirements of 9 VAC 25-780-120.

Section eight provides a description of the adequacy of existing sources to meet current and projected water demands, a statement of need based information contained in the preceding sections, and a description of potential alternatives to bridge the gap between existing sources and future demands according to the requirements of 9 VAC 25-780-130.

Sections nine and ten provide a list of conclusions and references, respectively.

## 2. Existing Water Sources (9 VAC 25-780-70)

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This section summarizes water source information for Accomack County, and provides more detailed descriptions of water source information within each of the jurisdictions, in accordance with 9 VAC 25-780-70. The Eastern Shore peninsula contains no major streams or other surface water supplies capable of acting as a potable water supply; therefore, ground water is the primary resource for water needs in Accomack County. This section provides available well information for Community Water Systems and large self-supplied non-agricultural users, as well as a list of large agricultural users, and an estimate of the population served by individual wells using less than 300,000 gallons per month.

### 2.1. Community Water Systems

A Community Water System is defined as “a waterworks that serves at least 15 service connections used by year-round residents or regularly serves at least 25 year-round residents, and is regulated by the Virginia Department of Health Waterworks Regulation (12 VAC 5-590).” In Accomack County, the following Community Water Systems utilize groundwater to supply their residents:

- Arcadia Nursing Center
- Captains Cove Subdivision
- Town of Chincoteague
- NASA Wallops Island Flight Center
- Town of Onancock
- Town of Parksley
- Rolling Acres Subdivision
- Shore Life Care at Parksley
- Town of Tangier
- Trails End Utility
- Triangle Enterprises Mobile Home Park

Groundwater well details (i.e. Well ID, depth, casing and screen depth) are provided in Appendix A. In some cases, specific well information was not readily available after reasonable search and is therefore listed as N/A in the tables in Appendix A. The locations of these Community Water Systems are shown on Figure 2-1. Table 2-1, below, summarizes the VDEQ permitted annual and maximum monthly withdrawals, as well as the VDH permitted capacities of the Community Water Systems in the County.

**Table 2-1:  
Accomack County CWS: Permitted Withdrawals**

Water System Name	VDEQ Permitted Withdrawals		VDH Design Capacity (GPD)
	Total Annual Withdrawal (MG)	Max. Monthly Withdrawal (MG)	
ARCADIA NURSING CENTER			10,052
CAPTAINS COVE SUBDIVISION	65.00 <sup>1</sup>	12.00 <sup>1</sup>	226,080
CHINCOTEAGUE, TOWN OF	219.40 <sup>1</sup>	34.1 <sup>1</sup>	1,000,000
NASA WALLOPS FLIGHT CENTER	13.30	3.94	700,000
ONANCOCK, TOWN OF	80.62	8.08	377,600
PARKSLEY, TOWN OF	32.80 <sup>1</sup>	4.00 <sup>1</sup>	182,000
ROLLING ACRES SUBDIVISION			17,333
SHORE LIFE CARE AT PARKSLEY	6.80	0.80	29,315
TANGIER, TOWN OF			130,000
TRAILS END	15.70	2.60	122,800
TRIANGLE ENTERPRISES MHP	9.70	1.20	17,400

<sup>1</sup> Permit amounts are based on amounts requested in Permit Application

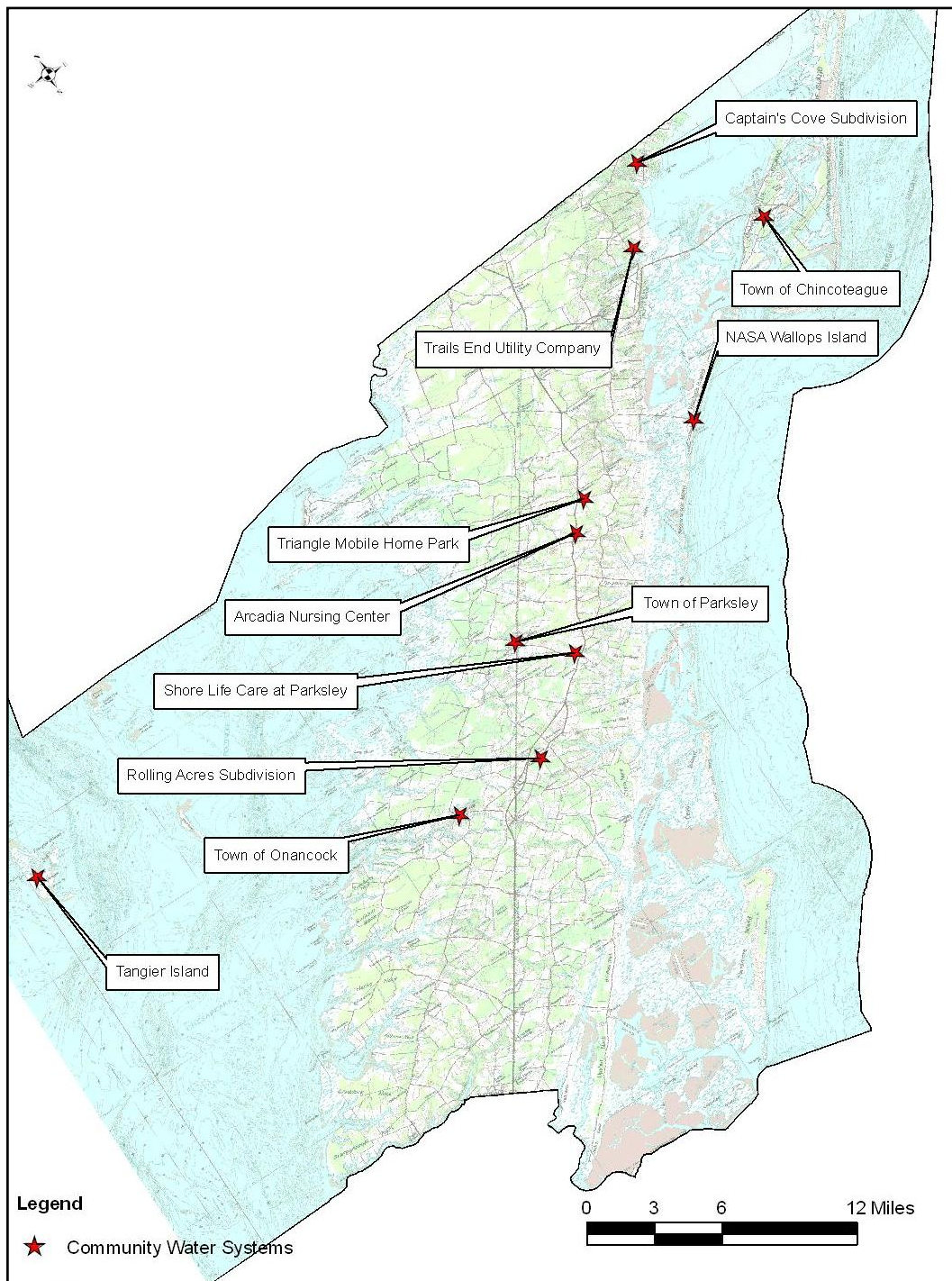
## 2.2. Purchased Water Source

No community water systems in Accomack County purchase water from outside of the County. Availability of water for community purchase outside of the County region was not evaluated as part of this water supply plan because the primary source of water in the County is groundwater, which typically serves the population in the immediate area.

## 2.3. Large Self-Supplied Users

Non-community water systems, or self-supplied users, of greater than 300,000 gallons per month are categorized into non-agricultural and agricultural users. The following sections provide information regarding the large self-supplied users in Accomack County. The majority of large self-supplied users in the County use groundwater as their primary source, however some agricultural users utilize surface water sources.

Figure 2-1: Community Water Systems in Accomack County



### 2.3.1. Non-Agricultural Large Self-Supplied Users

All non-agricultural large self-supplied users in Accomack County utilize groundwater as their primary source. The six large non-agricultural self-supplied users of more than 300,000 gallons of groundwater per month that were identified in the County are as follows:

- Commonwealth Chesapeake Power Station
- Eastern Shore Yacht and Country Club
- Integrated Fisheries International Limited
- KMX Chemical Corporation
- Perdue
- Tyson Foods Incorporated

Groundwater well details (i.e. Well ID, depth, casing and screen depth) are provided in Appendix B. In some cases, specific well information was not readily available after reasonable search and is therefore listed as N/A in the tables in Appendix B. Table 2-2 summarizes the VDEQ permitted annual and maximum monthly withdrawals, as well as the VDH permitted capacities for the large, non-agricultural self-supplied users of groundwater in the County.

**Table 2-2:  
Non-Agricultural Large Self-Supplied Users: Permitted Withdrawals**

Water System and Well Name	VDEQ Permitted Withdrawals		VDH Design Capacity (GPD)
	Total Annual Withdrawal (MG)	Max. Monthly Withdrawal (MG)	
Commonwealth Chesapeake Power Station	61.40	10.80	
Eastern Shore Yacht and Country Club	25.00	6.50	
Integrated Fisheries International Limited	95.00	10.50	
KMX Chemical Corporation	76.44	8.77	
Perdue*	700.00	78.33	
Tyson Foods Incorporated*	675.00	46.00	1,584,000

\*Annual and monthly amounts are requested, final permits pending

### 2.3.2. Agricultural Large Self-Supplied Users

Agriculture is the dominant land use in Accomack County, and groundwater is the primary source of irrigation for crops, nurseries and livestock operations. In some cases, groundwater is used to refill irrigation ponds. Some agricultural users utilize surface water for irrigation purposes, and both use types will be discussed in the following sections.



**2.3.2.1. Groundwater Sources**

A total of 43 large agricultural self-supplied users were identified in the County that use more than 300,000 gallons per month of groundwater for irrigation. Table 2-3 lists the large agricultural groundwater users in the County, as well as the annual and monthly permitted withdrawal amounts for each user. As shown in this table, the total permitted agricultural groundwater use in the County is 1.4 billion gallons (BG) per year.

**Table 2-3.  
Large Self-Supplied Agricultural Users of Groundwater**

FACILITY/SYSTEM NAME	Annual Permitted Withdrawal (gallons)	Monthly Permitted Withdrawal (gallons)
AL Mathews	41,904,000	14,142,000
Ames Farm	65,000,000	16,250,000
Bethel Church	32,400,000	16,200,000
Bobtown Nursery	10,900,000	4,000,000
Bowen Farm	42,620,000	16,000,000
Broadleaf Farms	3,700,000	1,000,000
Byrd Farm	22,650,000	9,910,000
Christian/Ames Farm	56,091,000	21,034,125
David Van Dessel Farm	4,500,000	1,200,000
Dennis Azaleas	2,700,000	500,000
Dennis Nursery	5,000,000	900,000
Drummond Farm	31,000,000	11,000,000
East Coast Brokers and Packers	13,500,000	2,400,000
Ed Goin	34,320,000	11,583,000
Evans or Oaks Farm	120,072,000	26,568,000
Gillespe Farm	28,000,000	12,500,000
Gunter Farm	12,500,000	6,300,000
Hagan Farm	17,000,000	5,700,000
Hickory Hill	34,560,000	17,280,000
Hogneck Farm	13,000,000	5,500,000
Home Farm	8,400,000	6,500,000
James Farm	54,000,000	7,900,000
Kelley Farm	30,124,000	14,300,000
Lang	51,840,000	12,960,000
Lewis Farm	24,300,000	11,500,000
Liberty Hall Farm	4,400,000	1,000,000
Mathews Farm	10,900,000	3,114,290
Melfa Farm	30,360,000	11,400,000
Middleton Farm	185,000,000	37,000,000
Mutton Hunk Fen Natural Area Preserve	40,340,000	19,100,000
Northam Somers	37,800,000	11,812,500
Painter Farm	18,400,000	8,520,000
Peach Orchard	42,600,000	8,520,000

Rew Farm	49,000,000	16,300,000
Robert Van Dessel Farm	3,400,000	900,000
Simpson Farm	21,517,000	10,193,000
Sommers Farm	24,300,000	11,500,000
Sterling	93,060,000	44,080,000
Tidewater Growers	1,800,000	600,000
Weaver Farm	32,900,000	11,000,000
Wes Powers	20,160,000	5,040,000
Wessells Farm	21,517,000	10,193,000
Wessells/ Watkinson Farm	13,500,000	3,375,000
<b>Total Permitted Withdrawals (MG)</b>	<b>1,411.04</b>	<b>466.77</b>

### 2.3.2.2. Surface Water Sources

A number of farms and nurseries in the County utilize surface water sources such as ponds for irrigation. While these withdrawals are not permitted by the state, they are required to report their surface water withdrawals. Table 2-4 lists the large agricultural self-supplied users of surface water in the County, as well as the average annual reported use between 2001 and 2006.

**Table 2-4.  
Large Self-Supplied Agricultural Users of Surface Water**

User Name	Average Annual Use (MG)
AL WESSELLS\BOB WATKINSON	14.01
BOBTOWN NURSERY	41.48
DUBLIN FARMS INC	506.00
EASTERN SHORE AGR. EXP. STN.	0.91
ED GOIN	32.04
F.A. HOLLAND & SONS	40.88
GODWIN'S NURSERY/PENINSULA PRO	0.35
GREEN ACRES FARMS	9.50
JOHN H DUER III	151.20
KELLEY FARM	21.98
KLUIS' NURSERIES	8.11
MATTHEWS FARM	21.74
NOCK FARM	5.47
PEACH ORCHARD FARM	12.50
STURGIS FARM	56.19
VAN KESTEREN FARMS INC	139.85
W.T. HOLLAND SONS INC	33.56
WEAVER FARM	28.12
WESSELLS FARM	11.59

## 2.4. Small Self-Supplied Users

The Water Supply Planning regulations require that “a water plan shall include an estimate of the number of residents and business that are self-supplied by individual wells withdrawing less than 300,000 gallons per month and an estimate of the population served by individual wells” (9 VAC 25-780-70.J).

The estimate of small self-supplied residential users is 30,006 persons. This estimate was developed by subtracting total population served by the Community Water Systems (see Section 3.0 below) from the estimated 2010 population in Accomack County (as reported in the Accomack County Comprehensive Plan, Page 3-7, forecast based on “trend plus” rate):

$$\begin{array}{r r r r r} \text{County Population} & - & \text{CWS Population Served} & = & \text{Population served by individual wells} \\ ( 39,630 & - & 9,624 & = & 30,006 \text{ persons} ) \end{array}$$

For planning purposes, it was assumed than an average of 2.5 persons occupy a residence (Accomack County Comprehensive Plan, page 3-20); therefore, based on a population served of 9,189 persons, there are an estimated 12,002 small, self supplied residential wells.

Estimating the number of businesses that are self-supplied by groundwater in the County is a bit more difficult. A review of the VDH groundwater permit holders in the County showed that a total of 25 non-transient, non-community small users and 53 transient non-community small users rely on groundwater as their primary water source. Tables 2-5 and 2-6 contain a list of the transient and non-transient small self-supplied businesses, respectively, along with the population served and the water system ID number.

**Table 2-5:  
Small Self-Supplied Groundwater Users and Population Served  
(Transient, Non-Community)**

WATER SYSTEM NAME	No. of Service Connections	Service Area Population
ACCOMAC AREA HEADQUARTERS	40	VA3001001
ACCOMAC RESIDENCY OFFICE	36	VA3001030
AMERICA’S BEST VALUE INN (ONLEY)	103	VA3001034
BURGER KING (ONLEY)	300	VA3001059
CAPTAIN’S QUARTERS	50	VA3001103
CLINTON SUMMER MLC	28	VA3001075
COMFORT INN	175	VA3001178
EAST COAST BROKERS & PACKERS	296	VA3001551
EASTERN SHORE MOTEL	30	VA3001631
EASTERN SHORE PUBLIC LIBRARY	300	VA3001211

Section 2  
Existing Water Sources (9 VAC 25-780-70)

WATER SYSTEM NAME	No. of Service Connections	Service Area Population
ECBP PACKING HOUSE MLC	120	VA3001651
ELKS LODGE #1766	400	VA3001043
EXMORE MOOSE #683	360	VA3001432
FRED HALL MLC	45	VA3001077
ISLAND HOUSE RESTAURANT	200	VA3001892
KELLY MLC	160	VA3001074
KUZZENS (AMES FARM COMPLEX QUAD 1)	80	VA3001400
KUZZENS (AMES FARM COMPLEX QUAD 2)	80	VA3001401
KUZZENS (AMES FARM COMPLEX QUAD 3)	28	VA3001402
KUZZENS (AMES FARM COMPLEX QUAD 4)	28	VA3001403
KUZZENS PACKING INC	150	VA3001796
LAKEVIEW MLC	70	VA3001702
LITTLE ACRES CAMPGROUND	25	VA3001040
MAPPSVILLE MLC	100	VA3001078
MCDONALDS (ONLEY)	500	VA3001430
NEW CHURCH INFORMATION CENTER	504	VA3001550
OCCOHANNOCK ON THE BAY	100	VA3001588
OCEANWAY MARKET	500	VA3001611
PARKSLEY FAMILY RESTAURANT	50	VA3001776
PEERLESS VIRGINIA (SOMERS FARM MLC)	60	VA3001789
PIZZA HUT (OAK HALL)	350	VA3001715
RAYS SHANTY	96	VA3001010
RICK HALL (JUDGE GUNTER HOUSE MLC)	40	VA3001731
SAGE DINER	184	VA3001720
SHORE SEAFOOD	30	VA3001054
SHUCKER'S ROADHOUSE	250	VA3001880
STUCKEYS (MAPPSVILLE)	50	VA3001810
SUBWAY (OAK HALL)	50	VA3001053
SUNRISE BAR & GRILL	100	VA3001717
TALL PINES CAMPGROUND	100	VA3001820
TAMMY & JOHNNYS	54	VA3001830
TAYLOR & FULTON (PACKING HOUSE)	250	VA3001837
TAYLOR & FULTON (TASLEY MLC)	70	VA3001862
TEMPERANCEVILLE AREA HQ	40	VA3001850
T'S CORNER	500	VA3001885
VIRGINIA LANDING	630	VA3001600
WACHAPREAGUE MOTEL	35	VA3001894
WATKINSON EAST MLC	104	VA3001081
WATKINSON WEST MLC	38	VA3001082
WATTSVILLE MALONE MLC	50	VA3001076
WENDY'S (ONLEY)	88	VA3001895
WHISPERING PINES MOTEL	100	VA3001970
WRIGHTS SEAFOOD RESTAURANT	325	VA3001980

**Table 2-6:  
Small Self-Supplied Groundwater Users and Population Served  
(Non-Transient, Non-Community)**

WATER SYSTEM NAME	No. of Service Connections	Service Area Population
ACCAWMACKE ELEMENTARY SCHOOL	634	VA3001791
ACCOMACK COUNTY HEALTH DEPT	95	VA3001003
ACCOMACK COUNTY INDUSTRIAL PK	92	VA3001006
ACCOMACK COUNTY OFFICE BUILDINGS	400	VA3001004
ACCOMACK NORTHAMPTON ELECTRIC COOPERATIVE	35	VA3001014
ACCOMACK SOCIAL SERVICES	170	VA3001018
ARCADIA SCHOOLS	1600	VA3001015
ATLANTIC COMMUNITY HEALTH CENTER	40	VA3001036
BOJANGLE'S (ONLEY)	38	VA3001065
CHESAPEAKE SQUARE	60	VA3001150
EASTERN SHORE COMM COLLEGE	890	VA3001212
EASTERN SHORE FAMILY YMCA	385	VA3001982
FOUR CORNERS PLAZA NORTH	50	VA3001739
FOUR CORNERS PLAZA SOUTH	100	VA3001650
FRESH PRIDE	25	VA3001290
HEAD START - ACCOMAC	350	VA3001331
KEGOTANK ELEMENTARY SCHOOL	635	VA3001560
NANDUA SCHOOLS	1500	VA3001488
OAK HALL SHOPPING CENTER	90	VA3001575
ONLEY COMMUNITY HEALTH CENTER	75	VA3001625
ONLEY PRESCHOOL	53	VA3001428
PARKSLEY MIGRANT HEAD START	200	VA3001658
PEEBLES DEPT STORE	35	VA3001690
PUNGOTEAGUE ELEMENTARY SCHOOL	610	VA3001790
ST PAUL'S DAY CARE CENTER	120	VA3001210

## 2.5. Source Water Assessment Plans or Wellhead Protection Programs

The Eastern Shore of Virginia was designated a Ground Water Management Area in 1976 and any withdrawal of 300,000 gallons per month or more in this area requires a ground water withdrawal permit from DEQ. At the local level, the Eastern Shore of Virginia Ground Water Committee was formed in 1990 to assist local governments and residents in understanding, protecting and managing the ground water resource. The Ground Water Supply Protection and Management Plan for the Eastern Shore of Virginia

(1992) provides the basis and guidelines for protecting the ground water resource. In addition to the Ground Water Committee, the two counties have adopted provisions in their ordinances that provide protection to the ground water resource. In November 1998, Accomack County passed an ordinance that includes provisions specific to ground water resource protection. In June 2003, Accomack County passed an ordinance requiring that certain new developments implement specific measures designed to protect and preserve the water resource (Source: <http://www.a-npdc.org/groundwater>).

## 3. Existing Water Use (9 VAC 25-780-80)

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This section will describe the existing water use in Accomack County, in accordance with the provisions of 9 VAC 25-780-80. Water use is broken down into the following user categories:

- Community Water Systems – including residential use, commercial institutional and light industrial use, heavy industrial use, military use, water production, unaccounted for water losses, and sales to other community water systems.
- Self-Supplied Non-Agricultural Users of more than 300,000 gallons per month
- Self-Supplied Agricultural Users of more than 300,000 gallons per month
- Self-Supplied Users of less than 300,000 gallons per month

Information contained in this section was derived from a number of sources including 2009 VDH waterworks permit/water use reports, individual groundwater permit applications and VDEQ data.

### 3.1. Community Water Systems

The following information is required for all Community Water Systems (CWS), as stated in 9 VAC 25-780-80.B:

- Population within CWS service area
- Number of connections within CWS service area
- Average and maximum daily withdrawal for each CWS
- The amount of water used within the CWS service area on an average annual basis and on an average monthly basis
- The peak daily use by month
- Disaggregated estimates of water use by different user types (i.e. residential, commercial institutional and light industrial, heavy industrial, etc).

Table 3-1 contains the population and current number of service connections within the service area of each CWS, as reported by VDH. The total population served by

Community Water Systems in Accomack County is 9,624 across 8,468 service connections.

**Table 3-1.  
Community Water System Service Area Connections and Population**

WATER SYSTEM NAME	No. of Service Connections	Service Area Population
ARCADIA NURSING CENTER	2	92
CAPTAINS COVE SUBDIVISION	635	720
CHINCOTEAGUE, TOWN OF	3255	3500
NASA WALLOPS FLIGHT CENTER	250	1625
ONANCOCK, TOWN OF	720	1525
PARKSLEY, TOWN OF	483	925
ROLLING ACRES SUBDIVISION	38	170
SHORE LIFE CARE AT PARKSLEY	1	150
TANGIER, TOWN OF	324	650
TRAILS END	2680	115
TRIANGLE ENTERPRISES MHP	80	152
<b>Total:</b>	<b>8468</b>	<b>9624</b>

Historical use for Community Water Systems was extracted from several sources. Total annual use (MG), average daily use and average monthly use was calculated for use reported to the VDEQ between 2003 and 2009 for the following CWS:

- NASA Wallops Island Flight Center
- Town of Onancock
- Trails End Utility Company

Tables 3-2, 3-3 and 3-4 present the total annual use, average daily use, and average monthly use, respectively.

**Table 3-2:  
VDEQ-Reported Total Annual Use (MG): CWS**

	2003	2004	2005	2006	2007	2008	2009
<b>Community Water Systems</b>							
NASA Wallops Island Flight Center	45.39	13.03	14.41	9.97	9.11	8.33	8.58
Onancock, Town of	62.54	59.11	50.42	47.04	50.44	44.33	34.18
Trails End	15.70	16.45	18.59	19.88	21.17	21.77	18.36



**Table 3-3:  
VDEQ-Reported Average Daily Use (MGD): CWS**

	2003	2004	2005	2006	2007	2008	2009
<b>Community Water Systems</b>							
NASA Wallops Island Flight Center	0.124	0.036	0.039	0.027	0.025	0.023	0.023
Onancock, Town of	0.171	0.162	0.138	0.129	0.138	0.121	0.094
Trails End	0.043	0.045	0.051	0.054	0.058	0.060	0.050

**Table 3-4:  
VDEQ-Reported Average Monthly Use (MG): CWS**

	JAN	FEB	MAR	APR	MAY	JUN	JUL	AUG	SEP	OCT	NOV	DEC
<b>Community Water Systems</b>												
NASA Wallops Island Flight Center	1.58	1.43	1.33	1.31	1.49	1.63	1.62	1.83	1.29	1.56	1.64	1.77
Onancock, Town of	1.15	0.98	1.10	1.07	1.21	1.17	1.37	1.28	1.16	1.11	1.02	1.07
Trails End	0.28	0.31	0.36	0.46	0.63	0.76	0.88	0.71	0.71	0.51	0.38	0.28

Recent VDEQ water use records were not available for the following Community Water Systems in Accomack County:

- Arcadia Nursing Center
- Captain’s Cove Subdivision
- Town of Chincoteague
- Town of Parksley
- Shore Life Care at Parksley
- Triangle Enterprises Mobile Home Park

Historic VDH water use records were available for these systems, and were used to calculate total annual use, average daily use and average monthly use (see Tables 3-5 through 3-16).

### 3.1.1. Arcadia Nursing Center

VDH monthly water use records were available for 2000 – 2002. The total average annual use over this time period was 3.22 MG per year, with an average daily withdrawal of 0.009 MGD (Table 3-5). The average monthly use is presented in Table 3-6, which shows a maximum monthly withdrawal of 0.524 MG in the month of July.

**Table 3-5:  
VDH-Reported Total Annual and Average Daily Use: Arcadia Nursing Center**

	2000	2001	2002	Average
Total Annual Use (MG)	3.36	3.37	2.95	<b>3.22</b>
Average Daily Use (MGD)	0.009	0.009	0.008	<b>0.009</b>

**Table 3-6:  
VDH-Reported Average Monthly Use (MG): Arcadia Nursing Center**

	JAN	FEB	MAR	APR	MAY	JUN	JUL	AUG	SEP	OCT	NOV	DEC
Average Monthly Use (MG)	0.273	0.266	0.214	0.252	0.237	0.134	0.524	0.318	0.233	0.201	0.312	0.261

### 3.1.2. Captain's Cove Subdivision

VDH monthly water use records were available for 1995 - 2002. The total average annual use over this time period was 20.83 MG per year, with an average daily withdrawal of 0.057 MGD (Table 3-7). The average monthly use is presented in Table 3-8, which shows a maximum monthly withdrawal of 2.989 MG in the month of July.

**Table 3-7:  
VDH-Reported Total Annual and Average Daily Use: Captain's Cove Subdivision**

	1995	1996	1997	1998	1999	2000	2001	2002	Average
Total Annual Use (MG)	24.75	19.73	18.17	16.60	19.22	21.83	21.46	24.86	<b>20.83</b>
Average Daily Use (MGD)	0.068	0.054	0.050	0.045	0.053	0.060	0.059	0.068	<b>0.057</b>

**Table 3-8:  
VDH-Reported Average Monthly Use (MG): Captain's Cove Subdivision**

	JAN	FEB	MAR	APR	MAY	JUN	JUL	AUG	SEP	OCT	NOV	DEC
Average Monthly Use (MG)	1.420	1.252	1.446	1.719	1.909	2.188	2.989	2.365	1.625	1.422	1.289	1.206

### 3.1.3. Town of Chincoteague

VDH monthly water use records were available for 1995 - 2002. The total average annual use over this time period was 193.94 MG per year, with an average daily withdrawal of 0.531 MGD (Table 3-9). The average monthly use is presented in Table 3-10, which shows a maximum monthly withdrawal of 28.34 MG in the month of July.

**Table 3-9:  
VDH-Reported Total Annual and Average Daily Use: Town of Chincoteague**

	1995	1996	1997	1998	1999	2000	2001	2002	Average
Total Annual Use (MG)	196.71	200.29	195.32	195.08	198.82	188.88	180.06	196.40	<b>193.94</b>
Average Daily Use (MGD)	0.539	0.549	0.535	0.534	0.545	0.517	0.493	0.538	<b>0.531</b>

**Table 3-10:  
VDH-Reported Average Monthly Use (MG): Town of Chincoteague**

	JAN	FEB	MAR	APR	MAY	JUN	JUL	AUG	SEP	OCT	NOV	DEC
Average Monthly Use (MG)	10.74	9.95	11.77	13.69	17.06	20.39	28.34	26.39	17.40	15.31	12.87	10.04

### 3.1.4. Town of Parksley

VDH monthly water use records were available for 1995 - 2002. The total average annual use over this time period was 26.96 MG per year, with an average daily withdrawal of 0.074 MGD (Table 3-11). The average monthly use is presented in Table 3-12, which shows a maximum monthly withdrawal of 2.59 MG in the month of July.

**Table 3-11:  
VDH-Reported Total Annual and Average Daily Use: Town of Parksley**

	1995	1996	1997	1998	1999	2000	2001	2002	Average
Total Annual Use (MG)	24.49	22.83	24.44	25.34	30.51	29.50	27.99	30.61	<b>26.96</b>
Average Daily Use (MGD)	0.067	0.063	0.067	0.069	0.084	0.081	0.077	0.084	<b>0.074</b>

**Table 3-12:  
VDH-Reported Average Monthly Use (MG): Town of Parksley**

	JAN	FEB	MAR	APR	MAY	JUN	JUL	AUG	SEP	OCT	NOV	DEC
Average Monthly Use (MG)	2.15	1.98	2.14	2.19	2.34	2.43	2.59	2.58	2.25	2.10	2.12	2.09

**3.1.5. Shore Life Care of Parksley** *(formerly Accomack County Nursing Home)*

VDH monthly water use records were available for 1995 - 2002. The total average annual use over this time period was 5.16 MG per year, with an average daily withdrawal of 0.014 MGD (Table 3-13). The average monthly use is presented in Table 3-14, which shows a maximum monthly withdrawal of 0.457 MG in the month of December.

**Table 3-13:  
VDH-Reported Total Annual and Average Daily Use: Shore Life Care at Parksley**

	1995	1996	1997	1998	1999	2000	2001	2002	Average
Total Annual Use (MG)	4.46	4.39	4.97	5.22	5.21	6.26	5.52	5.24	<b>5.16</b>
Average Daily Use (MGD)	0.012	0.012	0.014	0.014	0.014	0.017	0.015	0.014	<b>0.014</b>

**Table 3-14:  
VDH-Reported Average Monthly Use (MG): Shore Life Care at Parksley**

	JAN	FEB	MAR	APR	MAY	JUN	JUL	AUG	SEP	OCT	NOV	DEC
Average Monthly Use (MG)	0.433	0.388	0.426	0.393	0.432	0.416	0.444	0.443	0.441	0.443	0.444	0.457

**3.1.6. Triangle Enterprises Mobile Home Park**

VDH monthly water use records were available for 1989 - 1997. The total average annual use over this time period was 10.28 MG per year, with an average daily withdrawal of 0.028 MGD (Table 3-15). The average monthly use is presented in Table 3-16, which shows a maximum monthly withdrawal of 1.254 MG in the month of September. According to documentation contained in the June 2005 Application for Groundwater Withdrawal Permit, withdrawal data collected prior to January 2004 is known to be inaccurate. Withdrawal data collected during 2006 shows a total annual withdrawal of 8.21 MG, with an average daily withdrawal of 0.022 MGD. During 2006, the maximum monthly withdrawal was 1.047 MG, which occurred during the month of September (consistent with maximum month presented in Table 3-16).

**Table 3-15:  
VDH-Reported Total Annual and Average Daily Use:  
Triangle Enterprises Mobile Home Park**

	1989	1990	1991	1992	1993	1994	1995	1996	1997	Average
Total Annual Use (MG)	7.25	10.05	9.79	10.29	28.89	7.23	9.96	5.03	4.05	<b>10.28</b>
Average Daily Use (MGD)	0.020	0.028	0.027	0.028	0.079	0.020	0.027	0.014	0.011	<b>0.028</b>

**Table 3-16:  
VDH-Reported Average Monthly Use (MG):  
Triangle Enterprises Mobile Home Park**

	JAN	FEB	MAR	APR	MAY	JUN	JUL	AUG	SEP	OCT	NOV	DEC
Average Monthly Use (MG)	0.759	1.051	0.593	0.666	0.649	0.162	1.123	0.876	1.254	0.613	0.982	0.739

Water use records were not available for the following Community Water Systems in Accomack County:

- Rolling Acres Subdivision
- Town of Tangier

Maximum day and peak day water use by month data were not available for any of the Community Water Systems in the County. Water use records are reported to the VDEQ and VDH on a monthly basis, so peak day use is not able to be calculated using existing records.

There are no large, self-supplied non-agricultural or agricultural users of groundwater or surface water within the service areas of the Community Water Systems. All users within the service area boundaries rely on water supplied by the CWS.

According to information available through VDEQ groundwater withdrawal permits, the primary use type for Community Water Systems in the County is residential use, with the exception of the following:

- Town of Onancock: 93% Residential Use, 1% Fire Protection and 6% WWTP Process Water

It is assumed that Unaccounted for Water Losses are present in each CWS; however, precise estimates of this use were not readily available.

### 3.2. Large Self-Supplied Non-Agricultural Users

In accordance with 9 VAC 25-780-80.C, this section provides an estimate of the water used on an average annual basis by all self-supplied non-agricultural users (outside of the Community Water System service areas) of more than 300,000 gallons per month of surface water and groundwater. As discussed earlier, all large self-supplied non-agricultural users in Accomack County rely on groundwater for their water supply needs. Based on VDEQ reported withdrawals, the three of the six large-self supplied groundwater users in the County used a total of 14.89 MG in 2009, which was down substantially from the previous six years of use. Table 3-17 presents the total annual use (in MG) reported to the VDEQ between 2003 and 2009.

**Table 3-17:  
Total Annual Use by Large-Self Supplied Non-Agricultural Groundwater Users**

	2003	2004	2005	2006	2007	2008	2009
<b>Self-Supplied Non-Agricultural Users</b>							
Commonwealth Chesapeake Power Station	13.91	9.64	6.55	3.28	3.80	3.10	2.10
Eastern Shore Yacht and Country Club	6.13	5.38	9.30	9.15	17.87	8.48	12.70
Integrated Fisheries International Limited	58.99	55.81	43.85	11.37	12.93	4.83	0.09
<b>Total (MG)</b>	<b>79.03</b>	<b>70.83</b>	<b>59.71</b>	<b>23.80</b>	<b>34.60</b>	<b>16.41</b>	<b>14.89</b>

Recent VDEQ water use records were not available for the following Large Self-Supplied Non-Agricultural Users:

- KMX Chemical Corporation
- Perdue
- Tyson Foods

#### 3.2.1. Tyson Foods

The 2005 Application for a Groundwater Withdrawal Permit contains annual reports of water withdrawals for Tyson Foods wells between 1998 and 2002, which are presented in Table 3-18. Newer data were also available for the period between 2001 and 2005 through the VDEQ water use database. Over this period of time, the average total annual withdrawal was 422.3 MG, which is approximately 62.6 percent of the amount requested in their VDEQ Permit Application.

**Table 3-18:  
Average Annual Groundwater Use: Tyson Foods, Inc.**

	1998	1999	2000	2001	2002	2003	2004	2005	Average
Total Annual Use (MG)	419.0	418.0	420.0	425.8	430.7	424.6	458.33	382.16	<b>422.3</b>

### 3.2.2. Perdue

Water usage data for Perdue was obtained from the VDEQ Water Use Database, shown in Table 3-19. The average total annual usage between 2001 and 2005 was 674 MG, which is approximately 96 percent of the amount requested in their 2007 VDEQ Permit Application.

**Table 3-19:  
Average Annual Groundwater Use: Perdue**

	2001	2002	2003	2004	2005	Average
Total Annual Use (MG)	674.61	679.55	666.195	663.151	687.04	<b>674.1</b>

### 3.2.3. KMX Chemical Corporation

No withdrawal information was available for this user.

## 3.3. Large Self-Supplied Agricultural Users

In accordance with 9 VAC 25-780-80.D, this section provides an estimate of the water used on an average annual basis by all self-supplied agricultural users (outside of the Community Water System service areas) of more than 300,000 gallons per month of surface water and groundwater. Average annual surface water use by agricultural large self-supplied users was presented previously in Table 2-4. These use estimates were calculated as the average annual use between 2001 and 2006, based on withdrawals reported to the VDEQ.

Table 3-19 presents the total annual groundwater withdrawals that were reported to the VDEQ between 2003 and 2008 by large, self-supplied agricultural users in the County.

**Table 3-20:  
Total Annual Use by Large-Self Supplied Agricultural Groundwater Users**

	2003	2004	2005	2006	2007	2008
<b>Agricultural User</b>						
AL Mathews Farm			2,604,000	39,477,000	31,800,259	10,773,301
Ames	13,937,000		256,217	15,805,459	26,809,221	892,089
Bobtown Nursery	8,437,004	7,048,765	10,485,399	9,559,211	9,461,384	
Bowen Farm					37,578,995	1,060,000
Broadleaf Farms	3,112,600	4,622,400	5,623,200	3,181,680	3,110,160	1,739,040
Byrd Farm					9,632,000	
Christian/Ames Farm				77,132	35,677,387	93,000
Dennis Nursery	3,385,100	4,213,300	4,017,090	4,681,350	4,975,080	1,634,060
Drummond Farm	9,226,300	12,904,800	10,039,700	14,267,600	22,744,400	
Ed Goin Farm				9,222,000		
Gunter Farm	12,373,000	7,305,000	17,000	6,000	64,000	24,000
Hogneck Farm	10,752,800	1,690,500	13,094,000		36,935	
Home Farm					450,283	
Lang Farm					10,864,799	1,444,069
Lewis Farm	6,490,600	1,557,600	1,276,100	2,900,500	5,857,100	
Machipongo Farm					15,209,000	
Melfa Farm				85,700	7,397,753	1,874,000
Mutton Hunk Fen Natural Area Preserve			10,495,890	6,235,510	10,914,800	
Northam Somers Farm			2,274,000	33,264,000	12,436,513	292,557
Painter Farm				7,863,600	25,956,674	3,793,000
Rew Farm	8,933,400	2,843,500	7,748,500	22,000	3,920,100	820,000
Sommers Farm	7,728,300	4,975,600	12,230,200	4,258,900	7,966,500	
Taylor & Fulton Gillespe Farm	4,757,600	3,451,600	8,699,500	11,195,900	6,862,400	
Wessells Farm			12,236,100	6,638,100	9,984,500	
Wessells Watkinson Farm				8,733,000		
<b>Total Use (MG)</b>	<b>89.13</b>	<b>50.61</b>	<b>101.10</b>	<b>177.47</b>	<b>329.71</b>	<b>24.44</b>



### 3.4. Small Self-Supplied Use Outside of the Community Service Areas

In accordance with 90 VAC 25-780-80.E, this section contains an estimate of water use by small self-supplied users of groundwater that are outside of the Community Service Areas. This use includes residential and business use and is calculated as follows:

- Residential Use: Estimate of Population Served by Individual Wells \* Average Per Capita Use Rate of 75 gpcd
  - 30,006 persons \* 75 gpcd = 2.25 MGD
  
- Business Use: Estimate of Total Population Served (as presented in Tables 2-5 and 2-6) \* Average Per Capita Use Rate
  - 16,734 persons served \* 50 gpcd = 0.84 MGD
  
- Total Small Self-Supplied Use: Residential Use plus Business Use
  - 2.25 MGD + 0.84 MGD = 3.09 MGD

## 4. Existing Water Resource Conditions (9 VAC 25-780-90)

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This section is divided into two parts, which contain: 1) a description of the physical environment pertaining to the geologic, hydrology, and meteorological conditions in Accomack County and 2) a description of existing environmental conditions that pertain to, or may affect sources that provide the current supply in fulfillment of requirements of 9 VAC 25-780-90. Potential environmental resource issues pertaining to new water supplies are discussed Section **Error! Reference source not found.** Special attention is given to the potential effects of water usage on current environmental conditions and to mitigating strategies and which reduce or avoid such potential effects.

### 4.1. Physical Environment

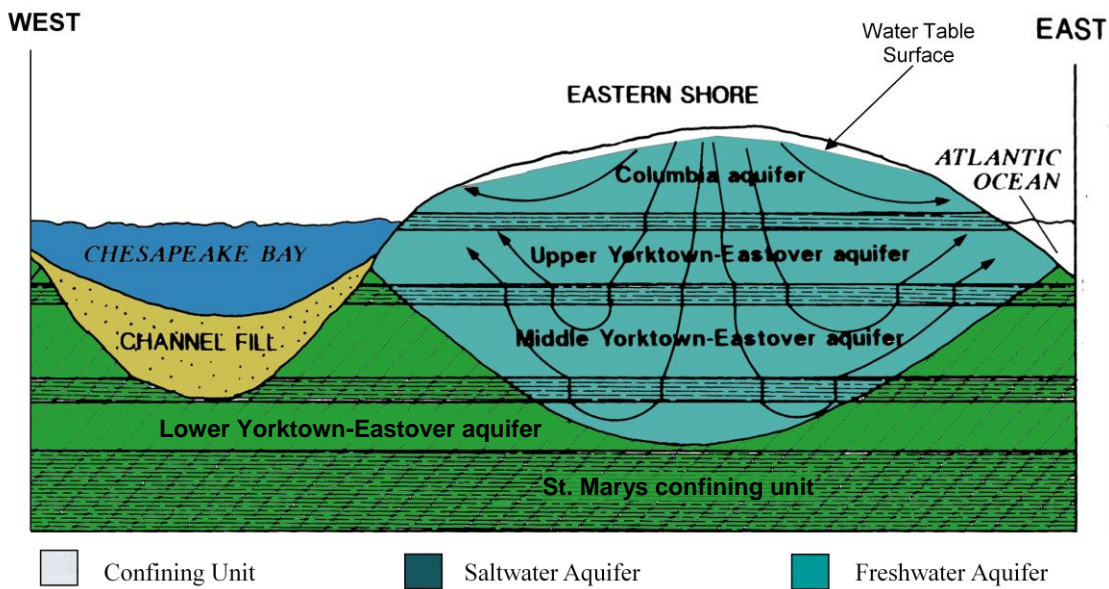
#### 4.1.1. Geologic/Hydrogeologic Setting

There have been a substantial number of local and regional studies on the geologic and hydrologic characteristics of the sediments on the Eastern Shore of Virginia and adjacent areas of Maryland. Many of these studies have dealt principally with geologic descriptions of the formational units. The geology of the Eastern Shore consists of unconsolidated deposits of interbedded clay, silt, sand, and gravel, with variable amounts of shell material. These deposits thicken and slope eastward, and form a system of layered aquifers and confining units. The total sediment thickness ranges from approximately 2,000 feet in the western areas to as much as 7,000 feet to the east<sup>1</sup>. These sediments generally overlie a bedrock basement that also dips northeastward.

The aquifers are comprised of sand, gravel, and shell material, and confining units are comprised of clay and silt and are divided into the unconfined Columbia aquifer (water table aquifer), and a series of confined aquifers and intervening semi-confining units (Figure 4-1). The low permeability confining units restrict downward ground water movement. The confined aquifers, in order of increasing depth, are: Yorktown-Eastover (includes upper, middle, and lower Yorktown aquifers), St. Marys Choptank aquifer, Brighteast aquifer, and upper, middle, and lower Potomac aquifers. Fresh ground water generally occurs only in the upper 300 feet of sediments and at shallower depths along the coastlines of the Eastern Shore and is limited to the Columbia and Yorktown aquifers. These aquifers have been designated by the EPA as the sole source aquifers for the Eastern Shore, excluding Tangier and Chincoteague Islands. The water supply of

Tangier Island consists of groundwater wells screened in the Potomac aquifer since the interface between freshwater from the mainland and saltwater occurs to the east of Tangier Island but west of the Eastern Shore.

**Figure 4-1: Conceptual Groundwater Flow System of the Virginia Eastern Shore**



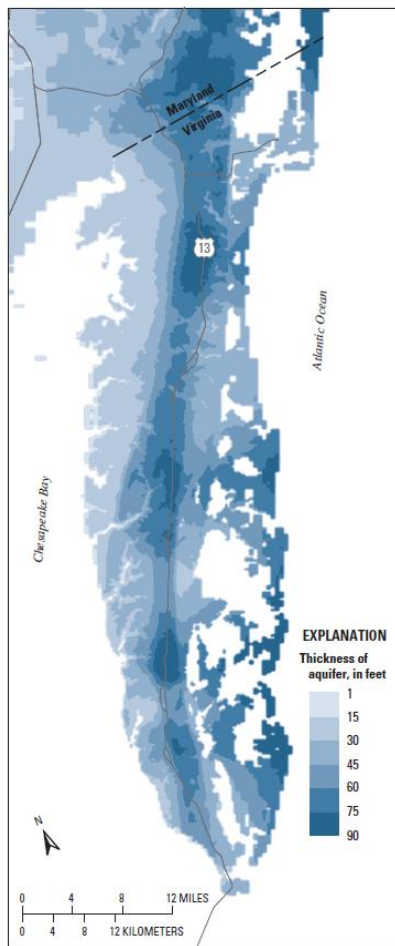
Source: Richardson, 1992<sup>2</sup>.

The Columbia and Yorktown aquifers consist of a sequence of sandy units separated by fine-grained facies, which are predominately fine sandy silts and clayey fine sands. The confining units separating the aquifers are leaky, and there is significant ground water flow through these layers. Flow through the confining units is the sole source of recharge for the Yorktown aquifer in the Eastern Shore of Virginia. Within the individual aquifers there commonly exist discontinuous silty and clayey layers that locally serve to restrict vertical flow.

#### 4.1.1.1. Columbia Aquifer

The Columbia aquifer is the uppermost aquifer and is unconfined over most of the area. Sediments comprising this aquifer unconformably overlie the Yorktown aquifers, and are in turn, unconformably overlain by Holocene sediments. Aquifer properties are primarily dependent on lithology and thickness of the water producing sands, gravels and shell materials. Thickness of the Columbia aquifer and depth to water vary with topography.

Figure 4-2: Thickness of the (surficial) Columbia Aquifer



Source: Sanford, et al, 2009<sup>1</sup>

Beneath most of the Eastern Shore of Virginia, thickness of the Columbia aquifer generally ranges from 20 feet near the coast to 60 feet inland (Figure 4-2). Thickness near the central corridor of the Eastern Shore can exceed 100 feet in some areas, and depth to ground water is typically within 10 feet of the surface. To the northwest, the Columbia aquifer generally does not exceed 20 feet in thickness, and to the south and east, the aquifer thickness typically ranges from 40 to 140 feet.

The principal water-bearing unit for the Columbia aquifer on the Eastern Shore of Virginia is generally comprised of Beaverdam Sand. The thickness of the Beaverdam Sand typically ranges between 15 and 30 feet on the Eastern Shore, and in some local areas it has been eroded and replaced by younger channel deposits.

Overlying the Beaverdam Sands are generally discontinuous sand and silt units interbedded with silty and clayey units that serve as local sources of ground water. These sediments include the Walston Silt, the Omar Formation, the Ironshire Formation, the Parsonburg Sand, and the Sinepuxent Formation.

Transmissivities reported for the Columbia aquifer range from 100 to 50,000 ft<sup>2</sup>/day. On the Eastern Shore of Virginia, transmissivities are somewhat lower, typically ranging between 1,000 and 4,000 ft<sup>2</sup>/day. The general increase in transmissivity to the north appears to be a function of both increasing thickness and increasing hydraulic conductivity.

Water levels in the Columbia aquifer on the Eastern Shore are generally subparallel to surface topography. The highest elevations on the Eastern Shore are along the central ridge, with maximum elevations of +30 to +45 feet (ft) above mean sea level (msl) in the central portion of the peninsula decreasing toward the coastline to approximately +10 ft msl near the tidal marshes. Overall, it appears that depth to ground water is between 10 and 20 ft below ground surface (bgs) for the upland areas and 5 to 10 ft bgs beneath the lower terrace deposits. Ground water from the Columbia aquifer is not used for any single large withdrawals on the Eastern Shore, therefore there are not any mappable

cones of depression in this aquifer. However, the Columbia aquifer is extensively used as a supply source for self-supplied domestic and smaller non-domestic water demands.

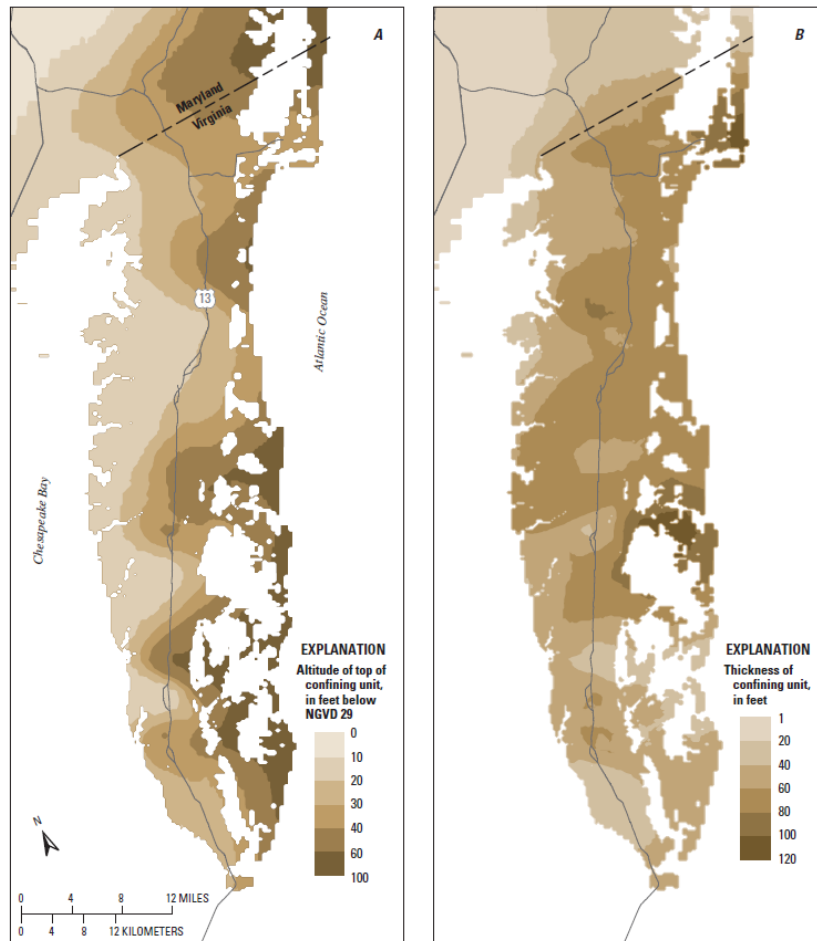
The Columbia aquifer on the Eastern Shore subcrops into the Chesapeake Bay to the west and Atlantic Ocean to the east. Where it subcrops, freshwater discharges directly from the aquifer into the estuarine and ocean water, respectively.

#### **4.1.1.2. Upper Yorktown Confining Unit**

The upper Yorktown confining unit consists predominately of marine fine sandy silt with some clay and averages 15 to 30 ft thick (Figure 4-3). Maximum thickness of this confining unit exceeds 100 ft beneath Assateague Island and Chincoteague Islands. These sediments are for the most part reworked sediments from the upper Yorktown Formation and may locally contain fluvial silts and clays. The upper Yorktown confining unit typically consists of a sequence of lenticular interbedded silts, clays, and fine sands and is not massive. In some locations, sandy channel deposit shave breached the confining unit and cut into the underlying upper Yorktown aquifer. There are two such paleochannels on the Eastern Shore of Virginia located near Exmore and Eastville. While this unit is aerially extensive, and only locally absent, it serves to restrict vertical movement of ground water and not effectively preclude it, as evidenced by the fact that the principal source of freshwater recharge and discharge for the Yorktown aquifers on the Eastern Shore is through the confining units. Recharge is discussed in Section 4.1.3 below.

The top of the upper Yorktown confining unit in the Eastern Shore is approximately -10 ft msl along the western margin (Chesapeake Bay) to -60 ft msl along the eastern margin (ocean side). Dip of this unit is 2 to 3 feet per mile and strikes northeast, parallel with the orientation of the peninsula.

**Figure 4-3: Top elevation (a) and thickness (b) of the Upper Yorktown Confining Unit**



Source: Sandford, et al, 2009<sup>1</sup>.

#### 4.1.1.3. Upper Yorktown Aquifer

The upper Yorktown aquifer is the uppermost unit of the Yorktown-Eastover aquifer system, and is generally defined as the first significant sand unit occurring below the unconformity separating the basal Columbia Group sediments from the Chesapeake Group sediments. Sediments deposited in channel fills which incised into the Yorktown Formation have also been identified as the upper Yorktown aquifer, even though it is not clear if there is a good hydraulic connection between the channel fill sediments and the Yorktown Formation sediments. These channel fill deposits have been identified in the Eastern Shore near Exmore and Eastville. Over most of its extent, the Upper Yorktown aquifer consists of gray fine to medium sand with shell fragments commonly present. Locally, discontinuous coarse sand and gravel layers and thin lenses of blue clayey silt are often present.

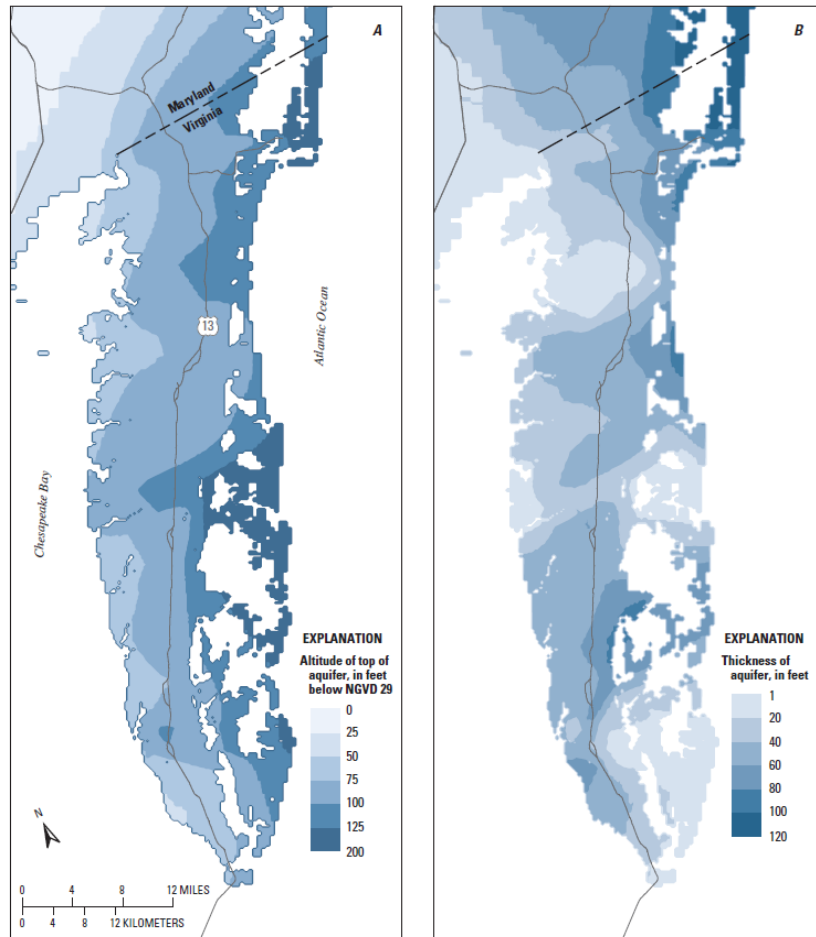
Surficial recharge to the upper Yorktown aquifer occurs along a northeast striking belt, called the “recharge spine”, approximately 1.5 to 4 miles wide. This recharge area is present along the length of the Eastern Shore and provides freshwater recharge through the overlying confining unit (Figure 4-4).

**Figure 4-4: Recharge Spine of Accomack County**



Source: Accomack County Comprehensive Plan, 2008.

**Figure 4-5: Top elevation (a) and thickness (b) of the Upper Yorktown Aquifer**



Source: Sanford, et al, 2009<sup>1</sup>

The top of the aquifer in the Eastern Shore is approximately -75 feet msl along the western edge to -125 ft msl to the east (Figure 4-5). Dip of the upper Yorktown aquifer is approximately 3 feet per mile and strike is northeast, parallel to the peninsula. The upper Yorktown aquifer is typically thinner to the west, where more of the sediments were eroded, and thickens to the east. On the Eastern Shore, the thickness of the upper Yorktown ranges between 15 feet in southwest Northampton County to greater than 100 feet near Assateague Island and is typically between 30 and 60 feet thick (Figure 4-5).

Transmissivity for the upper Yorktown aquifer is generally lower than the Columbia aquifer, and has a lower variability. Transmissivity for this aquifer typically ranges between 1,000 to 5,000 ft<sup>2</sup>/day.

Ground water levels on the Eastern Shore follows the same general pattern as the overlying Columbia aquifer, since recharge to this aquifer is from the Columbia. Because the confining unit separating the two aquifers is consistently present over most

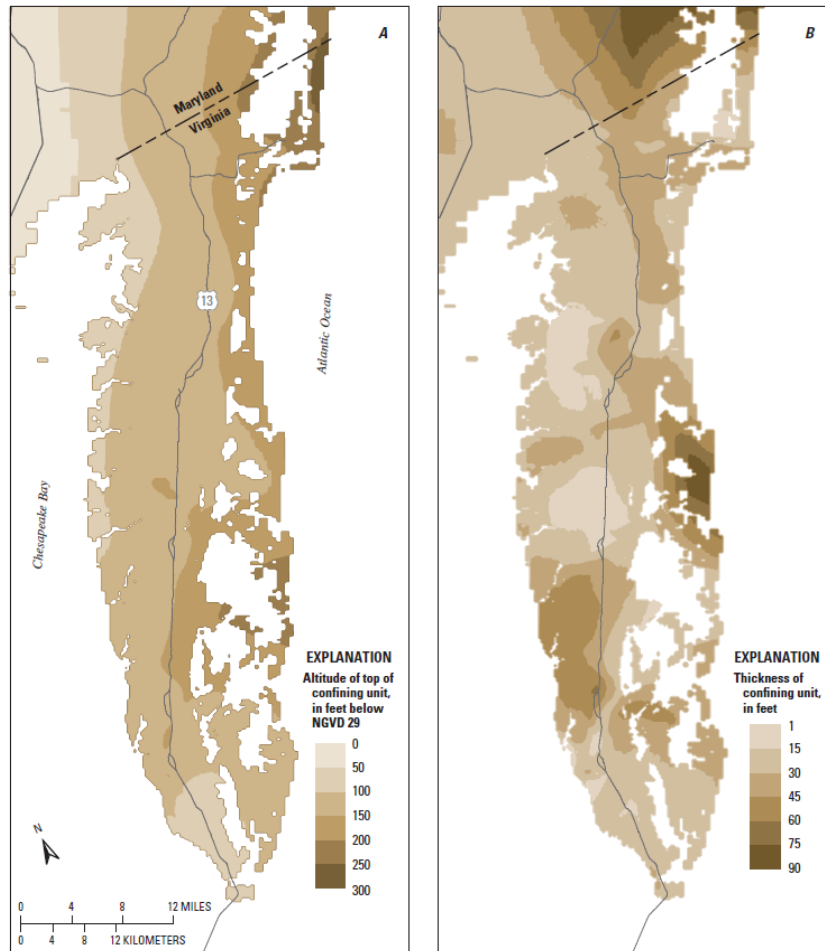


of the area, there is significant head loss between the two aquifers. A maximum ground water level of +25 ft msl occurs in south central Accomack County, decreasing radially from this point. In Northampton County, ground water level is between +5 and +10 ft , and in central Accomack County, ground water level is +15 to +20 feet MSL, decreasing to +8 to +12 ft msl near the state boundary with Maryland. At the eastern and western coastline, ground water level decreases to approximately +5 ft msl. A short distance offshore, vertical ground water flow direction is expected to reverse, with fresh ground water flow from the upper Yorktown aquifer into the overlying Columbia aquifer. There are several prominent cones of depression resulting from significant ground water withdrawals centered around Temperanceville (Tyson Food), Accomack (Perdue), Exmore, and Cape Charles.

#### **4.1.1.4. Middle Yorktown Confining Unit**

The middle Yorktown confining unit is not as continuous or impermeable as the upper Yorktown confining unit, and has been described as allowing substantial leakage between the upper and middle Yorktown aquifers. In some areas this confining unit is absent, and over most of the Eastern Shore, it consists of a zone of interbedded silts and clays with numerous fine sand layers. Thickness of the middle Yorktown confining unit ranges between 15 and 100 ft, and tends to be thinner to the west and south (Figure 4-6).

**Figure 4-6: Top elevation (a) and thickness (b) of the Middle Yorktown Confining Unit**



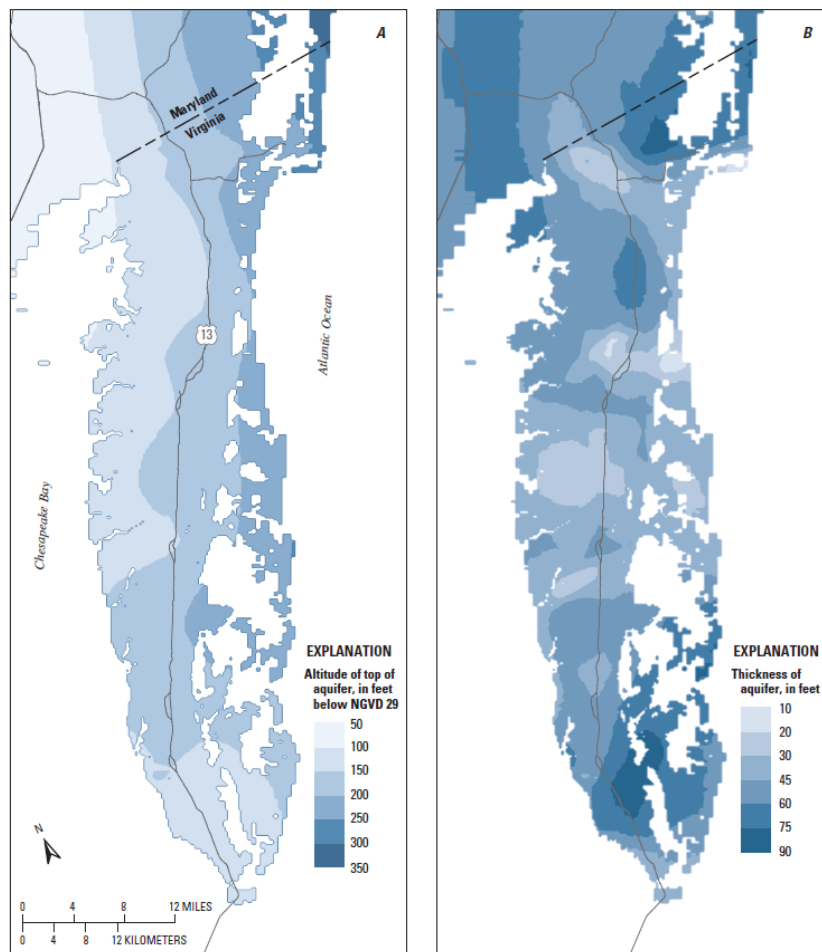
Source: Sanford, et al, 2009<sup>1</sup>

#### 4.1.1.5. Middle Yorktown Aquifer

The middle Yorktown aquifer is an aerially extensive hydrologic unit of the Yorktown-Eastover aquifer system. The middle Yorktown aquifer, over most of its extent in the Eastern Shore is a gray fine sand to silty fine sand with shell fragments prevalent. In some areas, such as near the southern tip of the Eastern Shore, the middle Yorktown aquifer is coarser, consisting of gray medium to fine sand. This unit fines toward central Northampton County to a silty fine sand. Thickness of the middle Yorktown aquifer typically ranges between 30 ft and 60 ft, although locally it can be absent or up to 100 feet thick. The top of the aquifer in the Eastern Shore is between -125 ft msl to -150 ft msl along the western coast increasing to -225 to -250 ft msl to the east (Figure 4-7). The dip of the middle Yorktown is approximately 6 feet per mile, or roughly twice the dip as the overlying Upper Yorktown aquifer beds. As with the other units, strike is northeast, parallel with the peninsula. Transmissivities for the middle Yorktown in the Eastern Shore range between 1,000 and 3,000 ft<sup>2</sup>/day.

Ground water levels for the middle Yorktown aquifer on the Eastern Shore are only slightly lower in the central portion than the upper Yorktown, with a maximum ground water elevation between +20 and +25 ft msl near Accomac. At the coast and a short distance offshore, the ground water level in the middle Yorktown is expected to be slightly higher than the upper Yorktown, with the vertical ground water flow reversed to an upward direction. In Northampton County, ground water level typically ranges between +10 and +5 ft msl.

**Figure 4-7: Top elevation (a) and thickness (b) of the Middle Yorktown Aquifer**

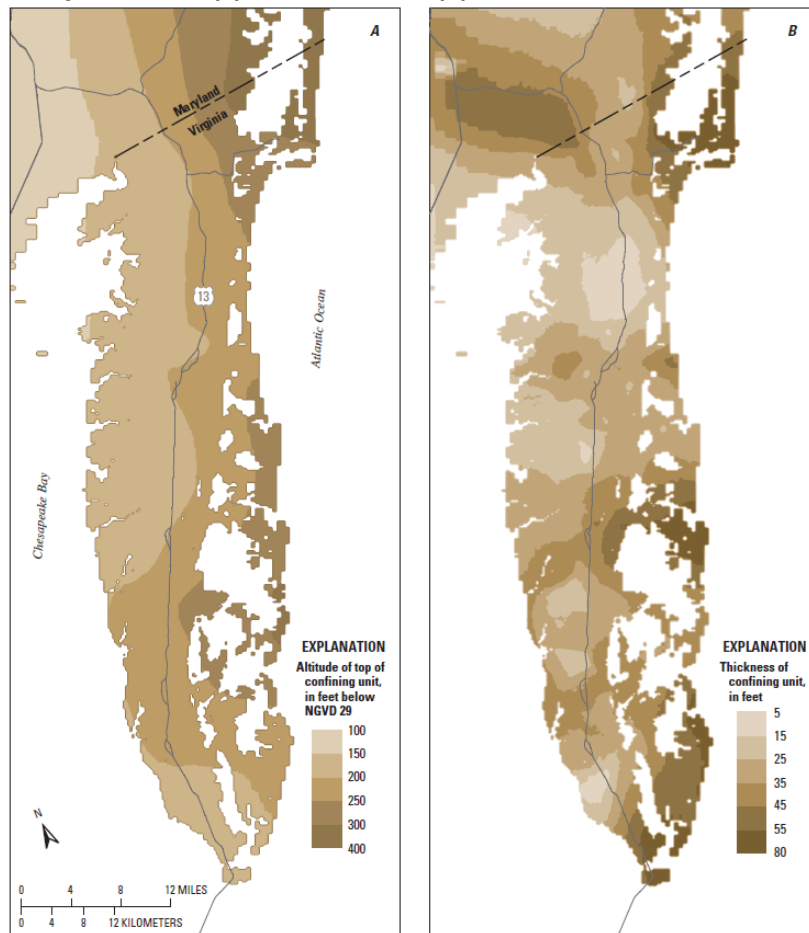


Source: Sanford, et al, 2009<sup>1</sup>

**4.1.1.6. Lower Yorktown Confining Unit**

The lower Yorktown confining unit has been described only in the Eastern Shore and has not been identified to the north in Maryland. A confining layer separating the "Manokin aquifer" into two layers in the vicinity of Assateague Island has been described by some Maryland researchers. This confining layer is the lower Yorktown confining unit. Because it has not been identified further north in Maryland, is assumed to pinch out completely between Chincoteague and Snow Hill. The confining unit is thickest in central and northern Accomack County, thinning to the south and pinching out to the north in Maryland (Figure 4-8). Over the Eastern Shore area, the sediments comprising lower Yorktown confining unit tend to be finer grained than sediments from the middle Yorktown confining unit. As such, the lower Yorktown confining unit appears to restrict vertical flow more than the middle Yorktown confining unit.

**Figure 4-8: Top elevation (a) and thickness (b) of the Lower Yorktown Confining Unit**

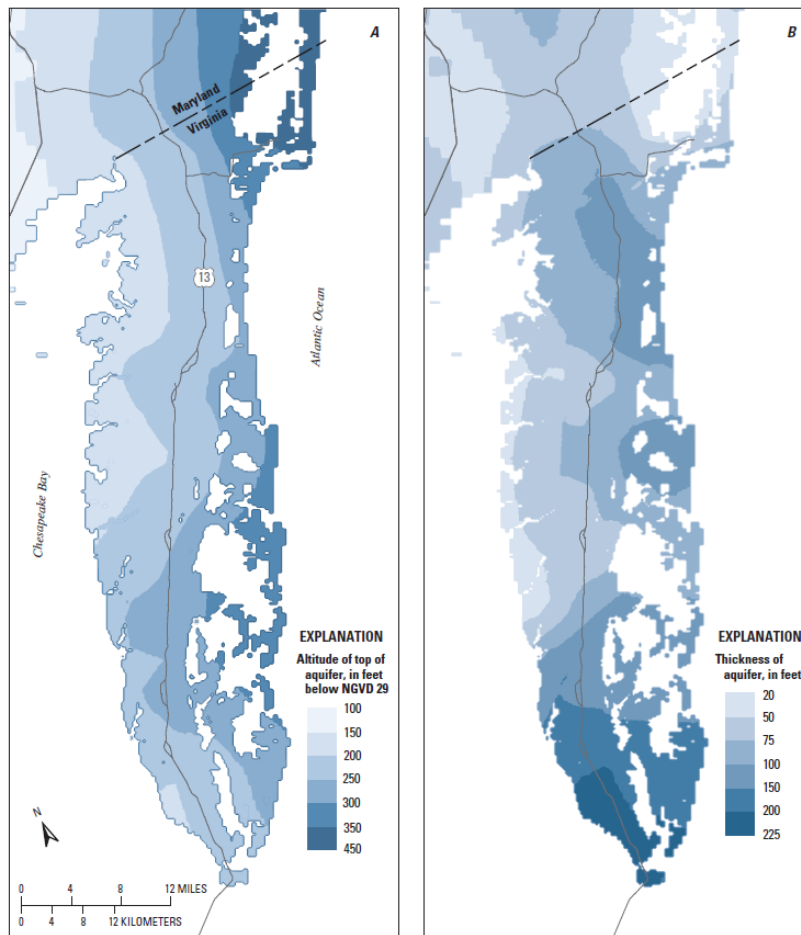


Source: Sanford, et al, 2009<sup>1</sup>

**4.1.1.7. Lower Yorktown Aquifer**

The lower Yorktown aquifer in the Eastern Shore typically consists of a fining upward sequence of gray fine sand to silty fine sand with shell fragments. In the Eastern Shore, the lower Yorktown aquifer is usually slightly thicker than the overlying middle Yorktown aquifer, and is generally between 60 and 80 feet thick throughout the area. The top of the lower Yorktown ranges between -175 and -225 ft msl along the western coast to -300 to -350 ft msl along the eastern coast. The dip of the lower Yorktown aquifer is approximately 8 feet per mile, continuing the progressive increase in bed dip with depth exhibited by the overlying units.

**Figure 4-9: Top elevation (a) and thickness (b) of the Lower Yorktown Aquifer**



Source: Sanford, et al, 2009<sup>1</sup>

Transmissivity for this aquifer in the Eastern Shore is roughly the same or slightly lower than the middle Yorktown, averaging around 1,200 ft<sup>2</sup>/day in areas where the sediments are productive. There are only a few pumping tests conducted in the lower Yorktown of

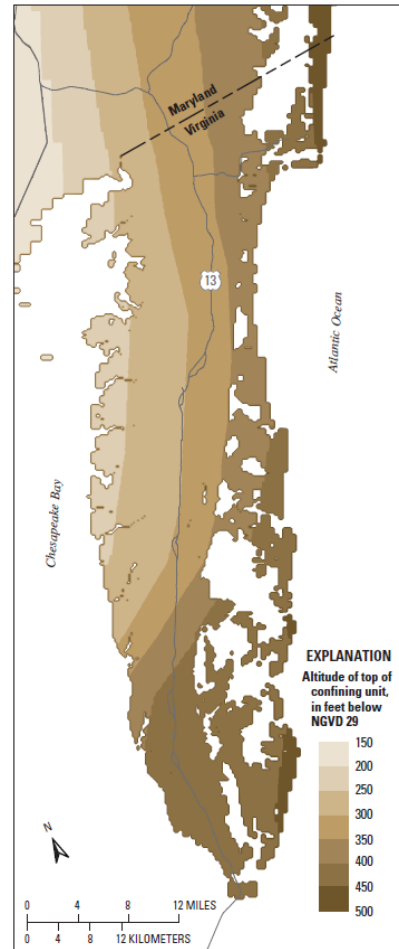
the Eastern Shore and the lower and middle Yorktown aquifer are not differentiated in Maryland. Therefore, there is not a great deal of information on areal variability in transmissivity of the Lower Yorktown.

#### 4.1.1.8. St. Marys Confining Unit

The St. Marys confining unit is defined by the top of the St. Marys Formation and is the most correlative stratigraphic horizon for the sediments in the Eastern Shore and Maryland. The St. Marys confining unit consists of offshore marine very fine sandy silts and clays with abundant shells. This unit comprises sediments from the St. Marys Formation, and separates the lower Yorktown aquifer from the underlying Choptank aquifer. Thickness of the St. Marys confining unit is greater than 100 feet across the entire area, and in most locations exceeds 150 feet. Owing largely to the thickness of this unit, the St. Marys forms an effective confining layer restricting flow between the two aquifers.

In the vicinity of the Virginia Eastern Shore, with the exclusion of Tangier Island, water bearing aquifers below the St. Mary's confining unit are considered too brackish or saline for use as a source of water supply.

Figure 4-10: Top elevation of the St Marys Confining Unit



Source: Sanford, et al, 2009<sup>1</sup>

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There are two major concerns regarding groundwater in Accomack County, quantity and quality. Groundwater quantity is limited by the nature of the aquifers and must be carefully managed to prevent overuse that can result in saltwater intrusion. Groundwater quality depends on proper management of land use activities that can contaminate aquifers. In recognition of the limited groundwater supply and the potential for contamination, the U.S. Environmental Protection Agency designated the Eastern Shore

of Virginia a Sole Source Aquifer in 1997. The designation provides protection to the Shore's water supply by requiring the EPA to review proposed projects on the Shore that are receiving federal financial assistance to ensure they do not endanger the water supply. The EPA Sole Source Aquifer designation excludes Tangier Island and Chincoteague Island.

#### 4.1.2. Hydrologic Setting

Surface features characteristic of the Coastal Plain of the Eastern Shore include terraces, stream channels, drowned valleys, Carolina bays, swamps and marshes, remnant dunes, and bar-like features formed during the Pleistocene time. The central portion of the Eastern Shore peninsula forms a broad, low ridge which trends northeast-southwest and stands at an elevation ranging from about +25 to +50 ft msl. This central highland area is the principal fresh ground water recharge area for the peninsula and is referred to as the "recharge spine" of the Eastern Shore (Figure 4-4). The terrace has maintained the same strand line for almost the entire length of the Atlantic Coastal Plain and is divided into a lower and upper terrace which directs the drainage of the Eastern Shore<sup>3</sup>.

The lower terrace, generally located west of Route 13, consists of broad flats broken by large meandering tidal creeks and bordered by tidal marshes<sup>4</sup>. The upper terrace ranges in elevation from +25 to +45 ft msl. The topography of the upper terrace, more complex than the lower terrace, is characterized by shallow sand-rimmed depressions known as Carolina bays. The bays, predominantly oval in shape, exert an important influence on the infiltration, retardation of runoff, and movement of ground water. Between the mainland and the barrier islands are extensive tidal marshes flooded regularly by saltwater and drained by an extensive system of creeks<sup>4</sup>. These systems accept ground water discharge.

The Eastern Shore is drained by a total thirty small creeks flowing bayward or seaward from the drainage divide which passes the length of the peninsula. The lower reaches of the creeks form tidal estuaries fed by narrow, meandering branches. Because of the low topography and low inflow of freshwater, the creeks are brackish to saline everywhere except for the upper reaches. The estuaries are more pronounced on the Chesapeake Bay side and receive more of the surface and ground water drainage than the smaller creeks on the ocean side<sup>5</sup>.

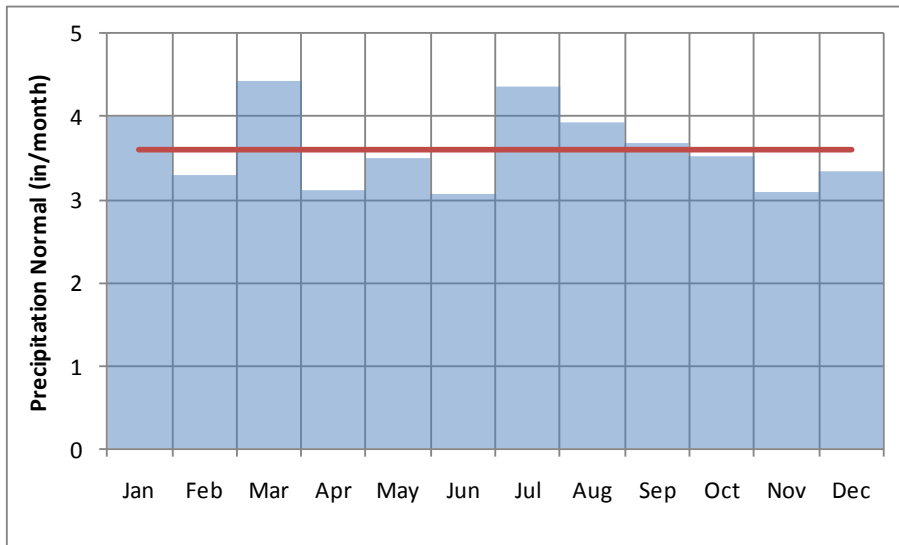
Numerous drainage basins exist on the shore ranging in size from approximately four to six square miles. These basins consist of several small creeks and interconnected ditches. Primary drainage basins of the Eastern Shore of Virginia are Gargathy Creek, Folley Creek, Finney Creek, Occohannock Creek, and Pungoteague Creek basins in Accomack County; and Mattawoman Creek and Nassawadox Creek basins in Northampton County<sup>6</sup>.

The Pocomoke River basin borders Worcester County, Maryland and Accomack County, Virginia and serves as a major drainage divide for this area.

### 4.1.3. Meteorologic Setting

The average annual precipitation on the Eastern Shore is approximately 44 inches. The precipitation normals vary seasonally between 3.0 and 4.5 inches; with the highest months being March and July and the lowest being June and November (). Aquifers of the Eastern Shore are recharged by precipitation; however the majority of the precipitation is lost to runoff and evapotranspiration.

**Figure 4-11: Precipitation Normals for the Eastern Shore of Virginia**



Source: NOAA, 2002<sup>7</sup>.

Ground water recharge can be divided into a number of components. Total ground water recharge is the amount of precipitation which is not lost as runoff or evaporation (and evapotranspiration in the unsaturated zone). Of the total ground water recharge to the saturated zone, the principal losses are through evapotranspiration or discharge to surface waters. Loss through evapotranspiration and surface water discharge is most significant in the low lying areas where the water table aquifer is near the surface. The remaining recharge water goes into storage (in the water table aquifer) or recharges the underlying confined aquifers.

There have been a number of ground water recharge values previously estimated for the Eastern Shore. Holme<sup>3</sup> conducted a detailed two year study of ground water recharge from monthly ground water budgets in the Beaverdam Creek basin in Maryland, near the border with Accomack. From his work a recharge value of 12 inches/year was determined, after subtracting ground water loss through evapotranspiration. The 12



inches/year estimate includes recharge which is later lost through discharge to surface waters. Harsh and Laczniaik conducted a study of the regional aquifer system of the Northern Atlantic coastal Plain<sup>8</sup>. In this study they estimated that ground water recharge to the water table aquifer is approximately 15 inches/year. A digital-flow-model study in the Coastal Plain of central and southern Delaware<sup>9</sup> used 14 inches/year as an estimate of ground water recharge for the area. More recent studies on the Eastern Shore have estimated that recharge to the unconfined aquifer ranges between 8.5 and 15 inches/year<sup>2</sup> and 12 and 26 inches/year<sup>10</sup>.

Fresh groundwater recharge to the underlying confined Yorktown aquifer is generally restricted to the central “spine recharge” area of the peninsula (Figure 4-4). Some of the water that recharges near the center of the peninsula flows vertically through the water table aquifer and underlying confining units to recharge the confined aquifers. This downward flow component decreases with distance from the central recharge area. Ground water flow in the confined aquifers is also primarily horizontal, with some downward flow in the central peninsula and upward flow in coastal discharge areas.

## 4.2. Existing Environmental Conditions

### 4.2.1. Threatened and Endangered Species

Accomack County supports populations of a wide variety of flora, and fauna, some of which are of significant economic, recreational, or cultural importance to the county, and several of which are listed as rare, threatened or endangered.

The Virginia Department of Conservation and Recreation (DCR), with authority from the Code of Virginia, established a program to protect habitats of rare, threatened, and endangered plant and animal species; exemplary natural communities, habitats, and ecosystems; and others natural features of the Commonwealth. Resources protected under this program are called “Natural Heritage Resources” under this program. DCR maintains a list of Natural Heritage Resource species believed to be sufficiently uncommon to merit an inventory of their status for each county in the Commonwealth. In all DCR has listed thirty-eight plant species and twenty-six animal species as Natural Heritage Resources in Accomack County (**Table 4-1**).

Ranking systems have been developed to designate a species’ rarity based on its range-wide status. A species’ global rank is based on its level of occurrence world-wide, whereas its state rank is based on its occurrence within the boundaries of the state of Virginia. Species which are fairly common in other parts of the country but seldom found in Virginia will have different global and state ranks.

The U.S. Fish and Wildlife Service and the National Marine Fisheries Service identify species which receive protection under the Federal Endangered Species Act. Federal status lists a species as endangered, threatened, or as proposed or candidates for listing.

The Endangered Species Act (ESA) of 1973 (7 USC 136; 16 USC 1535 et seq.) was designed to conserve and protect imperiled plant and animal species and the ecosystems on which they depend from extinction. Programs under the ESA are administered individually and jointly by the US Fish and Wildlife Service and by the National Oceanic and Atmospheric Administration (NOAA) Fisheries Service. The law prohibits the “taking” of a listed species or adversely impacting relevant habitat through real or administrative actions. In accordance with the ESA, any future water supply project would be required to consider and avoid potential impacts to listed species within the proposed project footprint as part of federal permitting processes. A permit is usually required by the U.S. Army Corps of Engineers for construction projects, including surface water intakes disturbing “waters of the United States” which includes most rivers and streams. Virginia law also affords protection to state listed species and may affect the permitting process for developing new water supplies. A Virginia Water Protection Permit (WPP) from DEQ is required for both ground and surface water withdrawals. In evaluating the permit application, DEQ may consult with other state agencies responsible for the protection of listed species. Relevant Virginia agencies include the Department of Game and Inland Fisheries (DGIF), the Department of Agriculture and Consumer Services (DACS), and DCR’s Division of Natural Heritage (DNH). Protected animal species in Virginia are the responsibility of DGIF, while plant and insect species are the responsibility of DACS. Both agencies work jointly with DNH to maintain an inventory of listed species and their known occurrences in Virginia.

The documented occurrence of a rare, threatened or endangered species within the footprint of a proposed project may necessitate a redesign, mitigation actions, or project limitations, but does not typically prevent approval. Common direct impacts to projects with the potential for impacts to occurring rare, threatened, or endangered species and their habitats include limitations on water withdrawals (often on a seasonal basis) and to require project design, construction, and timing considerations which limit habitat disruption and organism capture, particularly in the case of surface water intakes.

As all of the potable water withdrawals in the County are derived directly from groundwater sources, impacts to rare, threatened and endangered species are usually avoided or relatively simple to mitigate. Water supplies relying on withdrawals from groundwater wells can be designed with small project footprints, limiting habitat disruption, and tend to have a much smaller direct impact on the hydrology of habitats, particularly in the case of wells that are deeply screened.

Proposals for new or expanded water withdrawals and for associated infrastructure should include considerations of the potential to encounter or impact rare, threatened or endangered species. Such development should incorporate consultations with relevant federal and state agencies to determine whether the potential for impacts to listed species is present. Written requests can be made to DGIF and DNH to search for known occurrences of listed species in the vicinity of the project and to determine the likelihood of impacts to the listed species based on the proposed project location and description.

**Table 4-1:  
Threatened and Endangered Species in Accomack County**

Common Name	Global	Rank State Rank	Federal Status	State Status
<b>PLANTS</b>				
Seabeach Amaranth	G2	S1	LT	LT
Sea-beach Knotweed	G3	S1S2		
Blue maiden-cane	G4	S1		
Prairie False-indigo	G4	S1		
Southern Beach Spurge	G4G5	S2		
Horse-tail Spikerush	G4	S1		
Salt-marsh Spikerush	G4	S1		
Low Frostweed	G4	S1		
Big-head Rush	G4G5	S2		
Golden Puccoon	G4G5	S1		
Elongated Lobelia	G4G5	S1		
Salt Marsh Goosegrass	G3G5	S1		
Awnead Mountain-mint	G4	S1		
Few-flowered Beakrush	G4	S1		
Long-beaked Baldrush	G4	S1		
One-flower Sclerolepis	G4	S1		
Large Cranberry	G4	S2		
Puerto Rico Peatmoss	G5	S1S2		
Sea-beach Sedge	G5	S1		
Hazel Dodder	G5	S2?		
Smartweed Dodder	G5	S2?		
Umbrella Flatsedge	G5	S1		
White-top Fleabane	G5	S2		
White Buttons	G5	S1		
Ten-angle Pipewort	G5	S2		
Seaside Heliotrope	G5	S1		
Northern St. John's-wort	G5	S2		
Brown-fruited Rush	G5	S1		
Sheep-laurel	G5	S2		

Section 4  
Existing Water Resource Conditions (9 VAC 25-780-90)

Common Name	Global	Rank State Rank	Federal Status	State Status
Big Floating-heart	G5	S1		
Joint Paspalum	G5	S2		
White Beakrush	G5	S2		
Slender Marsh Pink	G5	S2		
Whorled Nutrush	G5	S2		
Fraser's Marsh St. John's-wort	G5	S1		
Southern Bladderwort	G5	S2		
Colombia Water-meal	G5	S1		
Virginia Least Trillium	G3T2	S2	SOC	
Common Name	Global	Rank State Rank	Federal Status	State Status
<b>ANIMALS</b>				
Piping Plover	G3	S2B,S1N	LT	LT
Spectral Tiger Beetle	G3G4	S1		
Loggerhead (Sea Turtle)	G3	S1B,S1N	LT	LT
Saltmarsh Sharp-tailed Sparrow	G4	S2B,S3N	SC	
Peregrine Falcon	G4	S1B,	S2N	LT
Black Rail	G4	S2B,S2N		
Brown Pelican	G4	S1B,S3N	SC	
Least Tern	G4	S2B	SC	
Great Egret	G5	S2B,S3N	SC	
Wilson's Plover	G5	S1B	LE	
Northern Harrier	G5	S1S2B,S3S4N	SC	
Little Blue Heron	G5	S2B,S3N	SC	
Snowy Egret	G5	S2B,S3N		
Tricolored Heron	G5	S2B,S3N	SC	
Bald Eagle	G5	S2S3B,S3N	LT,PDL	LT
Black-necked Stilt	G5	S1B		
Glossy Ibis	G5	S2B,S1N	SC	
Sora	G5	S1B,S2N		
Virginia Rail	G5	S2B,S3N		
Black Skimmer	G5	S2B,S1N		
Caspian Tern	G5	S1B,S2N	SC	
Gull-billed Tern	G5	S2B	LT	
Bronze Copper	G5	S1		
Delta-spotted Spiketail	G5	S1		
Northeastern Beach tiger Beetle	G4T2	S2	LT	LT
Delmarva Fox Squirrel	G5T3	S1	LE	LE

<b>Global Ranking System</b>	
<b>RANK</b>	<b>DESCRIPTION</b>
G1	Extremely rare and critically imperiled with 5 or fewer occurrences or very few remaining individuals; or because of some factor(s) making it especially vulnerable to extinction
G2	Very rare and imperiled with 6 to 20 occurrences or few remaining individuals; or because of some factor(s) making it vulnerable to extinction
G3	Either very rare and local throughout its range or found locally (even abundantly at some of its locations) in a restricted range; or vulnerable to extinction because of other factors
G4	Common and apparently secure globally, though it may be rare in parts of its range, especially at the periphery
G5	Very common and demonstrably secure globally, though it may be rare in parts of its range, especially at the periphery
GH	Formerly part of the world's biota with expectation that it may be rediscovered
GX	Believed extinct throughout its range with virtually no likelihood of rediscovery
G?	Unranked, or, if following a ranking, rank uncertain (ex. - G3?)
G_Q	The taxon has a questionable taxonomic assignment, such as G3Q
G_T	Signifies the rank of subspecies or variety. For example, a G5T1 would apply to a subspecies of a species that is demonstrably secure globally (G5) but the subspecies warrants a rank of T1, critically imperiled

<b>State Ranking System</b>	
<b>RANK</b>	<b>DESCRIPTION</b>
S1	Extremely rare and critically imperiled with 5 or fewer occurrences or very few remaining individuals in Virginia; or because of some factor(s) making it especially vulnerable to extirpation in Virginia
S2	Very rare and imperiled with 6 to 20 occurrences or few remaining individuals in Virginia; or because of some factor(s) making it vulnerable to extirpation in Virginia
S3	Rate to uncommon in Virginia with between 20 and 100 occurrences; may have fewer occurrences if found to be common or abundant at some of these locations; may be somewhat vulnerable to extirpation in Virginia
S4	Common and apparently secure with more than 100 occurrences; may have fewer occurrences with numerous large populations
S5	Very common and demonstrably secure in Virginia
SH	Formerly part of Virginia biota with expectation that it may be rediscovered
SX	Believed extirpated from Virginia with virtually no likelihood of rediscovery
SE	Exotic; not believed to be a native component of Virginia's flora
SU	Possibly rare, but status uncertain and more data needed
S_?	Rank uncertain; for example, an S2? denotes a species with rarity that may range from S1 to S3, an SE? means a species may or may not be native to Virginia

Source: Accomack County, 2008.

#### 4.2.2. Anadromous, Trout, and other Significant Fisheries

The Magnuson-Stevens Act, passed by Congress in 1996, promotes direct action to prevent or reverse habitat loss of marine fishery resources. Measures of the Magnuson-Stevens Act are overseen by NOAA's National Marine Fisheries service which coordinates with Regional Fishery Management Councils, resource users, federal and state agencies, to protect, conserve and enhance "essential fish habitat".

Given that streams and rivers in Accomack County are almost exclusively tidally influenced, freshwater withdrawals, particularly groundwater withdrawals have little

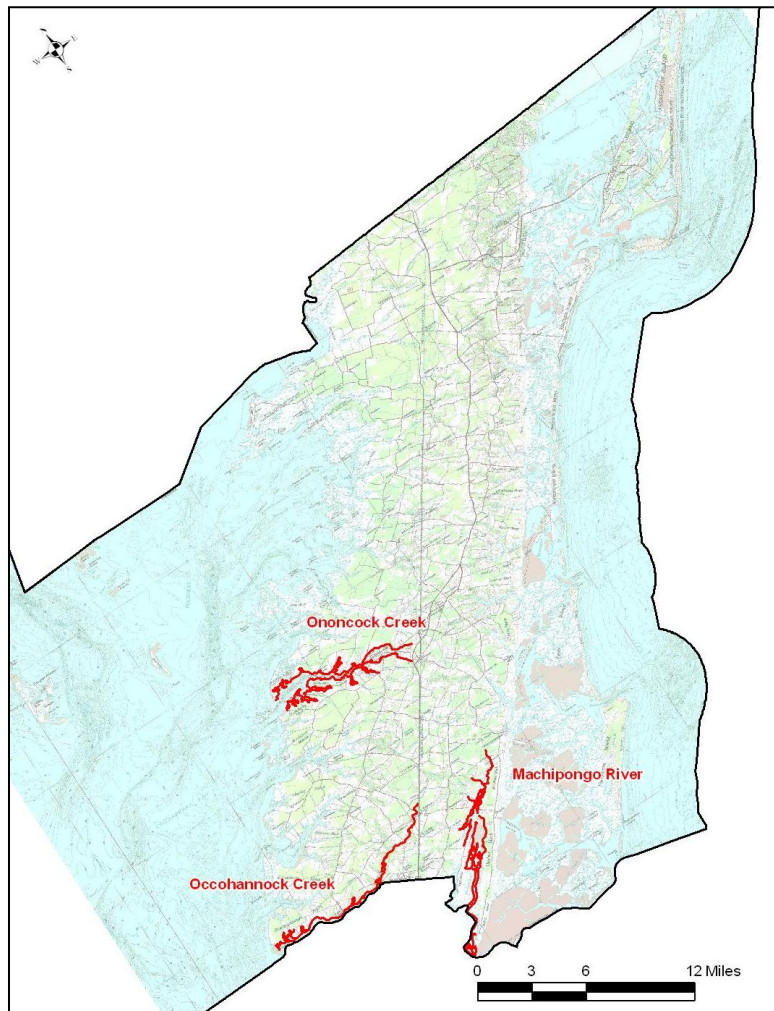
impact on anadromous fish and trout. Hard clam aquaculture, which is a significant and growing part of the economy of the Eastern Shore (\$24 million in 2004), also occurs in a saltwater environment, and is also therefore minimally impacted by the largely subsurface freshwater withdrawals in the County.

#### **4.2.3. Recreational Significance and State Scenic River Status**

The Virginia Scenic Rivers Act, passed in 1970, authorized the designation of scenic rivers. The Scenic Rivers Program was established with the purpose of identifying, designating and protecting streams and rivers of outstanding scenic, recreational, historic, and natural character with a focus in enhancing conservation and wise use of such streams and rivers and adjacent lands. In evaluating permit applications for proposed construction projects within the corridor of a designated stream or river, State agencies must consider the project's potential impacts to the stream and the characteristics leading to its designation. Considerations relevant to scenic rivers may affect project design, siting, and/or withdrawal amounts.

There are currently no recognized State Scenic Rivers in Accomack County; however, Occohannock Creek, Onancock Creek, and Machipongo River have been designated as potential candidates worthy of future study (**Figure 4-12**). Furthermore, as all of the potable water withdrawals in the County are derived directly from groundwater sources, impacts to scenic rivers are usually avoided or relatively simple to mitigate.

**Figure 4-12: Candidates for State Scenic River Designation**



#### **4.2.4. Sites of Historical or Archeological Significance**

The Virginia Landmarks Register (VLR) and the National Register of Historic Places (NRHP) are programs of State and National scope, respectively, that seek to identify and preserve important cultural, architectural, and archeological sites. The NRHP has been managed by the National Park Service since 1966 and is the official list of historic resources including structures, sites, objects, and districts that represent the cultural and historical foundations of the nation. The VLR is managed by the Virginia Department of Historic Resources (DHR), is the state’s official list of properties important to the history

of Virginia. The same criteria are used to evaluate resources for inclusion in both the NRHP and the VLR.

Inclusion in one or both of the Registers encourages the preservation and proper stewardship of the listed property and recognizes its historic value. Numerous incentives exist to encourage stewardship including tax incentives, technical assistance and rehabilitation funding from federal and state agencies; however, property owners accepting these incentives must abide by certain restrictions associated with the relevant program. Property owners in locally designated historic districts are also required to comply with applicable local ordinances.

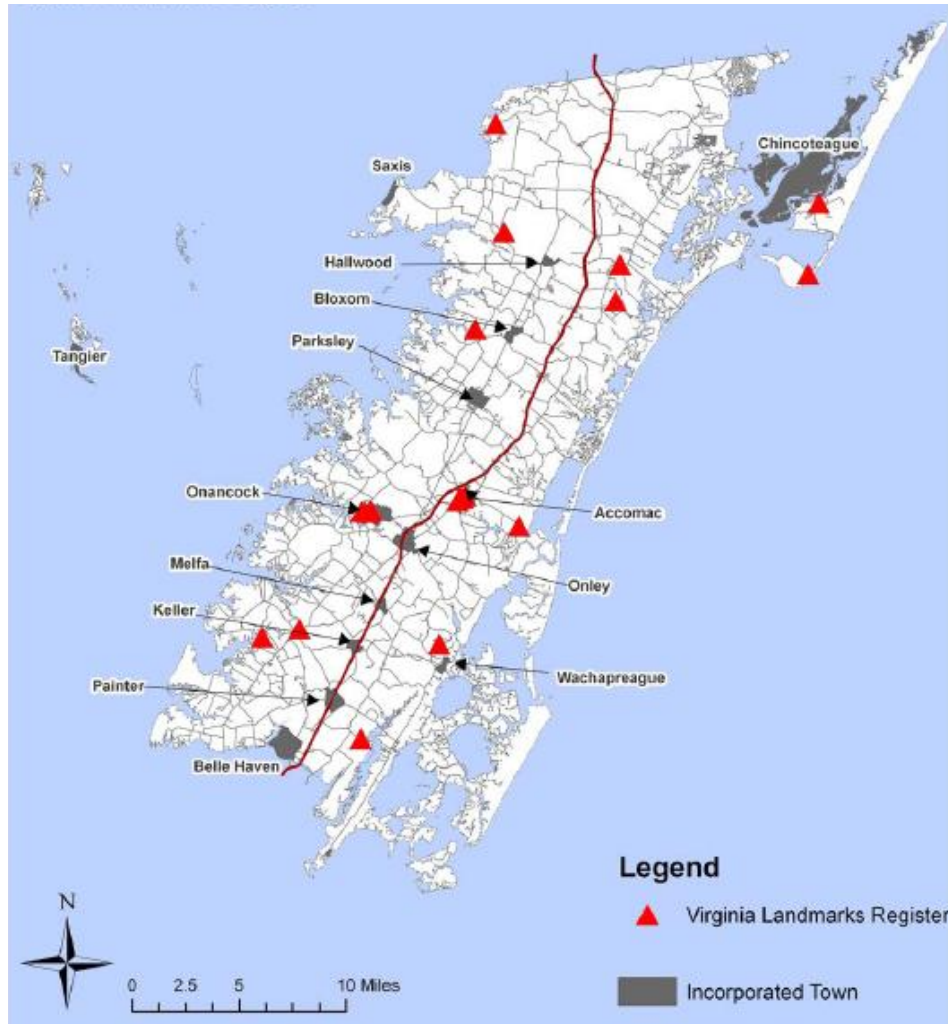
There are a currently twenty-three sites and two districts (Accomac and Onancock) of historical, architectural, or cultural significance located in Accomack County that are listed in the VLR and NRHP (**Table 4-2** and **Figure 4-13**).

**Table 4-2:  
National and Virginia Landmark Register Sites in Accomack County**

Jurisdiction/Property	USGS Quad Map	VLR	NRHP	DHR File
Accomac Historic District	Accomac	12/16/1980	7/21/1982	160-0020
Arbuckle Place	Bloxom	12/17/1985	5/22/1986	001-0066
Assateague Beach Coast Guard Station	Chincoteague East	2/20/1973	DOE 01-15-80	001-0172
Assateague Lighthouse	Chincoteague East	4/17/1973	6/4/1973	001-0078
Bank Building (Old Mercantile Bldg; Eastern Shore Chamber of Commerce)	Accomac	5/21/1974	7/23/1974	160-0013
Bowman's Folly	Metompkin Inlet	5/13/1969	11/12/1969	001-0002
Bunting Place	Wachapreague	12/4/2002	4/11/2003	001-0017
Cokesbury Church	Pungoteague	9/8/2004	11/27/2004	273-0001-0171
Debtor's Prison (Jailer's House)	Accomac	6/15/1976	11/7/1976	160-0009
Edmund Bayly House (Hermitage)	Accomac	11/18/1980	6/28/1982	001-0021
Edmund Bayly House (Hermitage), updated mapping	Accomac	5/17/2007	6/27/2007	001-0021
Hill's Farm	Parksley	6/19/2008	9/12/2008	001-0023
Hopkins and Brother Store	Pungoteague	5/13/1969	11/12/1969	273-0002
Kerr Place	Accomac	12/2/1969	2/26/1970	273-0003
Makemie Monument Park (Pocomoke Farm)	Saxis	9/6/2006	2/15/2007	001-0112
Mason House (Hinman-Mason House)	Parksley	9/17/1974	11/21/1974	001-0029
Onancock Historic District	Accomac, Pungoteague	4/22/1992	10/8/1992	273-0001
Pitts Neck Farm	Saxis	2/17/1976	10/21/1976	001-0038
Saint George's Episcopal Church	Pungoteague	6/2/1970	9/15/1970	001-0040
Saint James Episcopal Church	Accomac	11/5/1968	6/11/1969	160-0005
Scarborough House Archaeological Site (44AC04)	Jamesville	1/18/1983	5/16/1985	001-0064
Shepherd's Plain (Melrose)	Pungoteague	10/21/1980	6/28/1982	001-0032
Wessels Root Cellar	Saxis	12/2/1969	2/26/1970	001-0076
Wharton Place	Bloxom	4/18/1972	11/3/1972	001-0050
Willowdale	Exmore	9/6/2006	5/2/2007	001-0062



**Figure 4-13: Virginia Landmark Register Sites in Accomack County**



Source: Accomack Comprehensive Plan, 2008

Federal and state laws also offer protection to important cultural sites of the indigenous cultures that occupied the area before the Europeans, who settled in Virginia beginning in the fifteenth century. Archeological digs have found evidence of humans on the Shore as early as 8,000 and 10,000 B.C.E. Local Indian tribes were part of either the Powhatan or Algonquian Nations. The Commonwealth of Virginia has extended official recognition to eight tribes, none of which were associated with the Planning Region. There are no federally recognized reservations within the Planning Region. However, there are numerous archaeological sites that are not currently listed but may be eligible ranging in age from a few hundred to several thousand years<sup>11</sup>.

Development of new water supply infrastructure must include consideration for historic and cultural resources that may be present in the project footprint. DHR maintains archive documenting historic, archeological and cultural resources which can serve as an initial source of information to determine whether these resources may be impacted by a proposed project. Section 106 of the National Historic Preservation Act requires projects utilizing federal funds to consult with the DHR State Historic Preservation Office and, in most cases, with recognized tribal representatives. Projects with State funding usually have similar requirements. Site investigations including archeological or architectural surveys may be required in order to determine whether sites in the project footprint are eligible for recognition and protection under the federal or state Registers.

As all of the potable water withdrawals in the County are derived directly from groundwater sources, impacts to historic, archeological and cultural resources are usually avoided or relatively simple to mitigate.

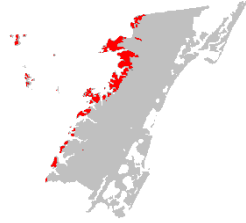
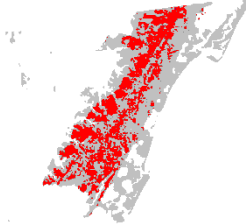
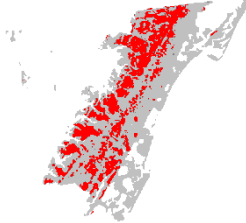
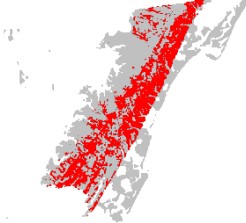
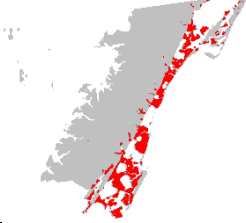
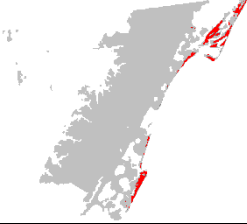
#### **4.2.5. Geology and Soils**

The geology of Accomack County consists of unconsolidated sediments on the Virginia Coastal Plain as discussed in Section 4.1.1 above. The type and distribution of soils in Accomack County is an important factor affecting land use and development, particularly for agriculture, construction, and sanitary operation of onsite disposal systems.

The soil profile in Accomack County generally consists of eight to ten inches of loam to sandy loam topsoil underlain by thirty inches of sandy loam subsoil. A series of continuous sand strata, commonly identified with the Columbia aquifer, is present below forty-four inches. Existing and potential agricultural and development use of the soils is largely determined by the seasonal high elevations of the water table.

A fairly comprehensive soil survey was completed by the USDA Soil Conservation Service in 1988. The survey is useful in identifying the general distribution and types of soils present in the County; however, it does not replace the need for applicable site-specific testing of soil suitability prior to planned changes in land use or development. Soil types identified in the soil survey have been grouped into associations, which is an area or areas of land with one or more soil types occurring in a characteristic pattern. The characteristic pattern in each soil association will have a similar soil horizon and other features which give it a distinctive landscape. There are six soil associations in Accomack County which are described in Table 4-3.

**Table 4-3:  
Soil Associations of Accomack County**

SOIL ASSOCIATION AND DESCRIPTION	GEOGRAPHIC DISTRIBUTION
<p><b>Melfa-Hobucken (8%)</b></p> <ul style="list-style-type: none"> <li>■ Composition: <i>loam</i></li> <li>■ Drainage: <i>poorly drained</i></li> <li>■ Slope: <i>level</i></li> <li>■ Origin: <i>marine and fluvial sediments</i></li> <li>■ Habitat: <i>brackish tidal marshes</i></li> <li>■ Common Uses: <i>wildlife habitat</i></li> </ul>	
<p><b>Nimmo-Dragston-Munden (17%)</b></p> <ul style="list-style-type: none"> <li>■ Drainage: <i>poorly to moderately well drained</i></li> <li>■ Slope: <i>nearly level</i></li> <li>■ Origin: <i>marine and fluvial sediments</i></li> <li>■ Habitat: <i>various</i></li> <li>■ Common Uses: <i>cultivated crops, woodland</i></li> </ul>	
<p><b>Nimmo-Arapahoe-Polowana (19%)</b></p> <ul style="list-style-type: none"> <li>■ Composition: <i>loam, sand</i></li> <li>■ Drainage: <i>poorly drained</i></li> <li>■ Slope: <i>nearly level</i></li> <li>■ Origin: <i>marine and fluvial sediments</i></li> <li>■ Habitat: <i>flats and depressions of Carolina bays</i></li> <li>■ Common Uses: <i>woodland, wildlife</i></li> </ul>	
<p><b>Bojac-Munden-Molena (34%)</b></p> <ul style="list-style-type: none"> <li>■ Composition: <i>loam, sand</i></li> <li>■ Drainage: <i>moderately well to excessively drained</i></li> <li>■ Slope: <i>nearly level to very steep</i></li> <li>■ Origin: <i>marine and fluvial sediments</i></li> <li>■ Habitat: <i>various</i></li> <li>■ Common Uses: <i>prime farmland, residential development, cultivated crops, woodland, wildlife</i></li> </ul>	
<p><b>Chincoteague (16%)</b></p> <ul style="list-style-type: none"> <li>■ Drainage: <i>very poorly drained</i></li> <li>■ Slope: <i>level</i></li> <li>■ Origin: <i>marine and fluvial sediments</i></li> <li>■ Habitat: <i>tidal salt marshes</i></li> <li>■ Common Uses: <i>wildlife habitat</i></li> </ul>	
<p><b>Camocca-Fisherman-Beaches (6%)</b></p> <ul style="list-style-type: none"> <li>■ Drainage: <i>moderately well drained to poorly drained</i></li> <li>■ Slope: <i>nearly level to gently sloping soils</i></li> <li>■ Origin: <i>marine and fluvial sediments</i></li> <li>■ Habitat: <i>marshes, dunes, and beaches</i></li> <li>■ Common Uses: <i>wildlife habitat, recreation</i></li> </ul>	

A significant portion of the soils in the county contain hydric component soils, defined by the Natural Resources Conservation Service (NRCS) as soils that “formed under conditions of saturation, flooding or ponding long enough during the growing season to develop anaerobic conditions in the upper part”. The presence of hydric soils is one of several indications of the presence of regulated wetlands, along with the presence of wetland vegetation and hydrology. The presence of (regulated) wetlands, discussed below in Section 4.2.6, must be considered as part of project planning, design, and construction.

Some soils in the region have demonstrated direct economic value and are being actively quarried. As recently as 2008, there were fifteen quarries in Accomack county covering a total of 125 acres. Six quarries were active in the county in 2008 and a total of 124,000 tons of sand gravel were extracted.

**Table 4-4:  
Summary of 2008 Sand Quarry Activity in Accomack County**

COMPANY NAME	MINE NAME/NUMBER	PERMIT	DISTURBED ACRES	PERMITTED ACRES	TONS	Active in 2008?
A. WILSON CUSTIS	#1, PUNGOTEAGUE	90322AA	15.7	15.7	13,881	Y
BRANSCOME INC	ONANCOCK/BAYSIDE PIT	07472AC	9	10	0	N
BRANSCOME INC	WATTSVILLE PIT	08157AC	33.5	33.5	14,196	Y
COASTAL AGGREGATES INC	#1	90465AA	6	14	25,700	Y
FRED A CAMDEN T/A CAMDEN BROS.	#1	90313AA	1.5	5	0	N
HILL SAND AND GRAVEL, INC.	HILL SAND & GRAVEL	90428AA	3.75	27.85	2,600	Y
JIM & NANCY ADAMS	ADAMS SAND PIT	90463AA	2.31	2.31	47,275	Y
KEITH BROADWATER	MINE # 1	90351AA	1	4.82	0	N
MARGARET R. STEPHENS	#1	90371AA	3	4.5	0	N
PARKS FARMS	NO.1	90336AA				N
PARKS FARMS	#2	90369AA				N
TRIPLE D SAND PIT	#1	08350AA				N
VIRGINIA SEAFOOD CORP.	#1	90287AB	8.5	8.5	0	N
VIRGINIA SEAFOOD CORP.	#2	90362AB	10.1	10.1	20,720	Y
WILLIAM F. MEARS, INC.	MEARS SAND & GRAVEL	06356AB	31	37		N
<b>ACCOMACK COUNTY</b>			<b>125.36</b>	<b>173.28</b>	<b>124,372</b>	

Source: DMM Report PEPR.33 and TNPR.06 (2008)

#### 4.2.6. Wetlands

Tidal wetlands are a significant resource in Accomack County covering approximately 110,000 acres in the County. Tidal wetlands have been identified as some of the most productive ecosystems in the world and provide habitat for a wide variety of species. Tidal wetlands have been defined in the Commonwealth of Virginia as part of the Wetlands Act (Title 62.1, Section 13.2, Code of Virginia) as “all land lying between and contiguous to mean low water and an elevation above mean low water equal to the factor 1.5 times the mean tide range at the site”. Tidal wetlands are subdivided into vegetated and non-vegetated tidal wetlands. Vegetated tidal wetlands include swamps, marches, bogs and similar areas, while non-vegetated tidal wetlands include beaches, tidal flats and similar areas. The tidal wetlands of Accomack County are shown in Figure 4-14.

**Figure 4-14: Tidal Wetlands in Accomack County**



Source: Accomack Comprehensive Plan, 2008

The Virginia Water Protection Permit (VWPP) program is the process for regulating activities in tidal and non-tidal wetlands in the Commonwealth and is run by the Virginia DEQ. Section 401 and Section 404 of the Clean Water Act, also regulate impacts to wetlands under the jurisdiction of the US Army Corps of Engineers (USACE). Typically the placement of fill and/or removal of sediments from regulated wetlands requires a permit from either or both the USACE and the DEQ. The Virginia Marine Resources Commission (VMRC) oversees the Joint Permit Application (JPA) process for projects with potential impacts to sub-aqueous bottoms in the Commonwealth and coordinates the JPA process with DEQ and USACE, in consultation with other relevant federal, state and local agencies.

The US Fish and Wildlife Service (USFWS) collects and maintains extensive data on the distribution and types of wetlands as part of the National Wetland Inventory (NWI) program. Wetlands are inventoried and mapped at a local scale, useful for project planning, as part of the program. However, NWI information must usually be supplemented with field collected, site-specific soil, hydrology, and vegetation data to determine the presence, extent and quality of wetlands in the affected area of a proposed project. The presence of wetlands within a project footprint can significantly impact the siting, design, and sometimes feasibility of some projects. Projects that would alter the wetlands must demonstrate a lack of other suitable alternatives and mitigate impacts to affected wetlands, which can significantly increase project costs.

As all of the potable water withdrawals in the County are derived directly from groundwater sources, impacts to wetlands from existing and future water supply projects are usually avoided or are often simpler to mitigate than surface water projects.

#### **4.2.7. Riparian Buffers**

Riparian buffers are lands adjacent to water bodies, left in a natural vegetated state, used to preserve, promote, and protect water quality. Vegetation in the riparian buffers provide water quality protection by absorbing excess nitrogen and phosphorus in the stormwater runoff from adjacent fields and lawns. The level of nutrient removal is dependent on various factors such as buffer, slope, soils, and plant species. The Virginia Department of Forestry has noted that forested buffers up to 100 feet in width can remove up to 80 percent excess phosphorus and 89 percent nitrogen in the stormwater runoff from adjacent agricultural lands. In addition to nutrient removal, the riparian buffers also stabilize soils and decrease stormwater velocity and thereby reduce the amount of sediment runoff.

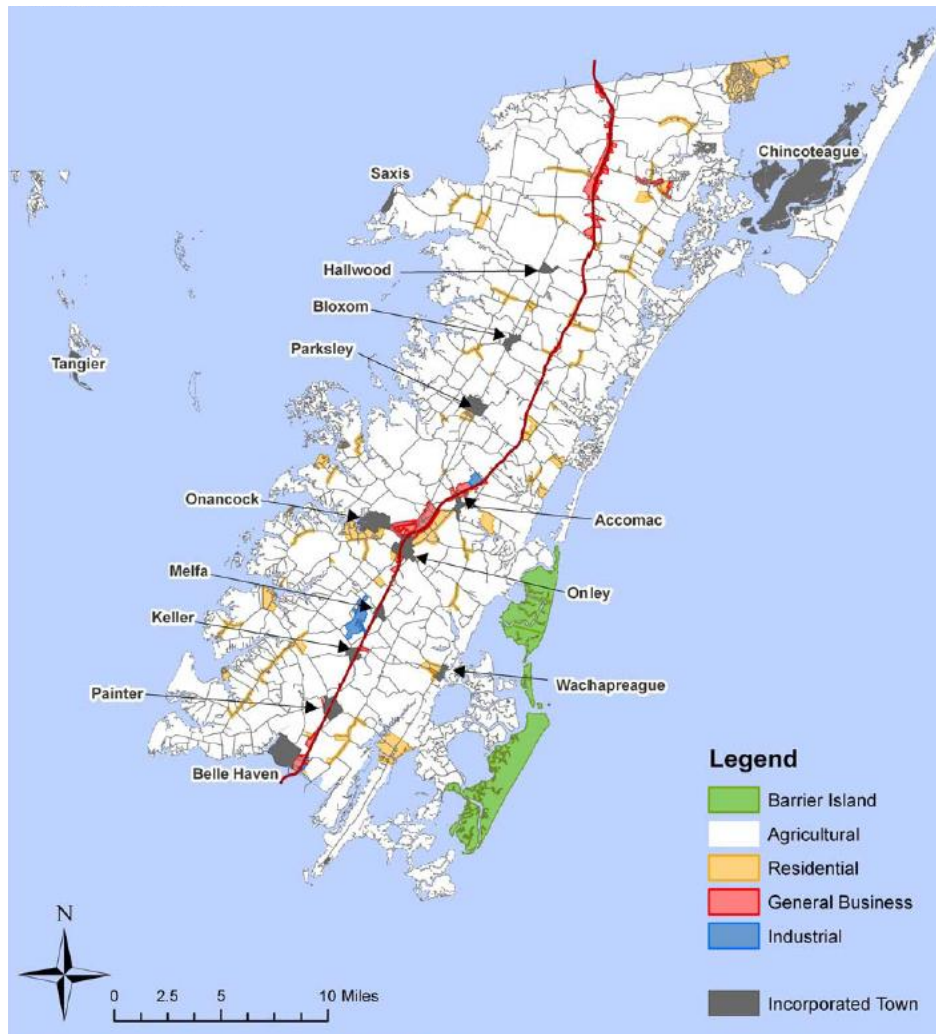
There are multiple government entities and programs in Virginia that fund or otherwise encourage the establishment of riparian buffers: the US Department of Agriculture

(USDA) Natural Resources Conservation Service (NRCS) promotes the riparian buffers adjacent to agricultural lands through a cost sharing program, DCR has numerous programs promoting riparian buffer creation and preservation, the Virginia Department of Forestry (DOF) provides a tax credit in conjunction with the establishment of riparian buffers in Virginia, and the Chesapeake Bay Preservation Act promotes the establishment of riparian buffers in the Chesapeake Bay watershed.

#### **4.2.8. Land Use and Land Coverage**

Land use and land cover can have a significant impact on local and regional hydrology and should play an important role in water supply planning. Variations in land use and land cover affect the geospatial variation of water demands and can have an impact on streamflow and groundwater water recharge, both in terms of quantity and quality. Land uses such as urban developments tend to have high proportions of impermeable land cover in the form of pavement and buildings. Without compensating design and planning, these areas will decrease the amount of rainfall percolating into the soil, and runoff rapidly into nearby streams and water bodies. This rapid runoff reduces the amount of water available for groundwater recharge and can impact water supply wells, particularly wells with shallow screens. Rapid runoff can also carry a greater sediment and contaminant load which can impact water quality in adjacent and downstream bodies of water. High sediment loads can also fill in downstream reservoirs and thereby reduce their yield over time.

**Figure 4-15: Land Use in Accomack County**



Source: Accomack Comprehensive Plan, 2008

This report relies on the land use/land cover data used in Accomack Counties’ 2008 Comprehensive Plan (Figure 4-15). The County has a relatively very small percentage of impervious surfaces compared to the size of the area. Only about four percent of the area is developed, compared to 23 percent in agricultural use, over 50 percent in forested condition, with the remainder comprised on open water and wetlands.

As would be expected, the concentrations of impervious cover in the area are largely concentrated in the County’s Towns and along the Route 13 corridor. The Route 13 corridor running north-south through the center of the County is a focal point for on-going economic and land development. As discussed below, economic activity



concentrates in the corridor and will likely be a determining factor when planning to meet future increases in water demands.

The Virginia DCR requires localities to adopt stormwater management regulations and/or controls to minimize the runoff effects of new development. Typically, stormwater management measures may include leaving a portion of a developed property in an undeveloped state, or adding positive controls such as stormwater detention basins when new development occurs. The Chesapeake Bay Act also requires stormwater management measures to be considered in new and re-development projects of minimum size in the Chesapeake Bay watershed, which includes the western half of Accomack County, to control and reduce the nutrient and sediment loads reaching the Bay and its tributaries.

Although the percentage of developed land within Accomack County is relatively small, the County is heavily dependent on groundwater recharge for the continued replenishment of its water supply resources, as discussed above in Section 4.1. Therefore, special care must be taken in the on-going planning, design, and construction of development projects to ensure that the rate and quality of groundwater recharge is adequately protected and promoted. This is particularly important for the County's major groundwater recharge areas which largely coincide with the Route 13 corridor.

#### **4.2.9. Impaired Streams and Rivers**

In order to meet the requirements of Section 305(b) and 303(d) of the U.S. Clean Water Act, the Virginia DEQ compiles information about the Commonwealth's impaired streams, rivers, estuaries, other water bodies, and their watersheds on a biannual basis. The most recent survey of impaired waters is summarized in the 2008 Water Quality Assessment Integrated Report. The goals in the Water Quality Assessment Program are to inventory waters that do not meet water quality standards, and to design and implement a plan to restore water listed as impaired. The standards are based on the water quality required to support one or more of the six designated uses for surface waters, which include: aquatic life, fish consumptions, shellfish consumption, swimming, public water supplies (where applicable), and wildlife. A body of water with one or more parameters that do not meet applicable water quality standards are listed as "impaired" and are not considered to support the body of water's designated use. The primary mechanism for cleanup of impaired waters is to develop a total maximum daily load (TMDL) for those water quality parameters not meeting the standard. A TMDL is the site-specific planned total amount of a given contaminant associated with an impairment that can be assimilated by a 303(d) listed stream and is meant to sufficiently restore water quality to support one or more designated uses.

There are fourteen stream segments totaling approximately 28 miles in length and 1,070 square miles of estuaries that are listed as 303(d) impaired for Accomack County as part of the 2008 Integrated Report. It should be noted that the large majority of the estuarine impairments include the portions of the Chesapeake Bay located in Accomack County. Coves, inlets, and other open water areas account for only 33 square miles of the total listed estuarine water impairments in Accomack County. The most common impairments include failure to meet water quality standard for the following parameters: low dissolved oxygen (particularly in the summer months), submerged aquatic vegetation criteria, fecal coliform, enterococcus, benthic-macroinvertebrate bioassessments, copper, PCBs in fish tissue, and pH imbalances. These impairments result in failure to meet one or more of the following designated uses: fish consumption, aquatic life, shellfishing, recreation, and wildlife for listed water bodies.

Although surface water in Accomack County is not utilized for human consumption, fecal coliform can be of concern with respect to surface water if there are high levels in areas used for recreation, shellfish harvesting, and food crop irrigation. State water quality standards require that in all surface waters, except shellfish waters, the fecal coliform bacteria shall not exceed a geometric mean of 2,000 fecal coliform bacteria per liter of water for two or more samples over a calendar month period, or a fecal coliform bacteria level of 74,000 per liter in ten percent of samples in any given month.

#### **4.2.10. Point Source Dischargers**

Large discharges to waterways of the Commonwealth are regulated by the Virginia DEQ and DCR and reported to the USEPA. Discharges into surface water are regulated through Virginia Pollutant Discharge Elimination System (VPDES) permits. Permit holders are typically required to adhere to limits on the concentration and quantities of specified pollutants, properly maintain and operate facilities, monitor discharge, keep and submit proper records to DEQ on a monthly basis, and provide open access to inspections. VPDES permits can be granted on a site-specific or general category basis. Facilities with a VPDES permit in Accomack County are presented in Table 4-5 and Figure 4-17. Six seafood processing facilities are temporarily discharging under a Consent Order in Lieu of a VPDES permit, while DEQ finalizes regulations for a general VPDES permit for seafood processors.

**Figure 4-16: 303(d) Impaired Waters and NPDES Discharges in Accomack County**

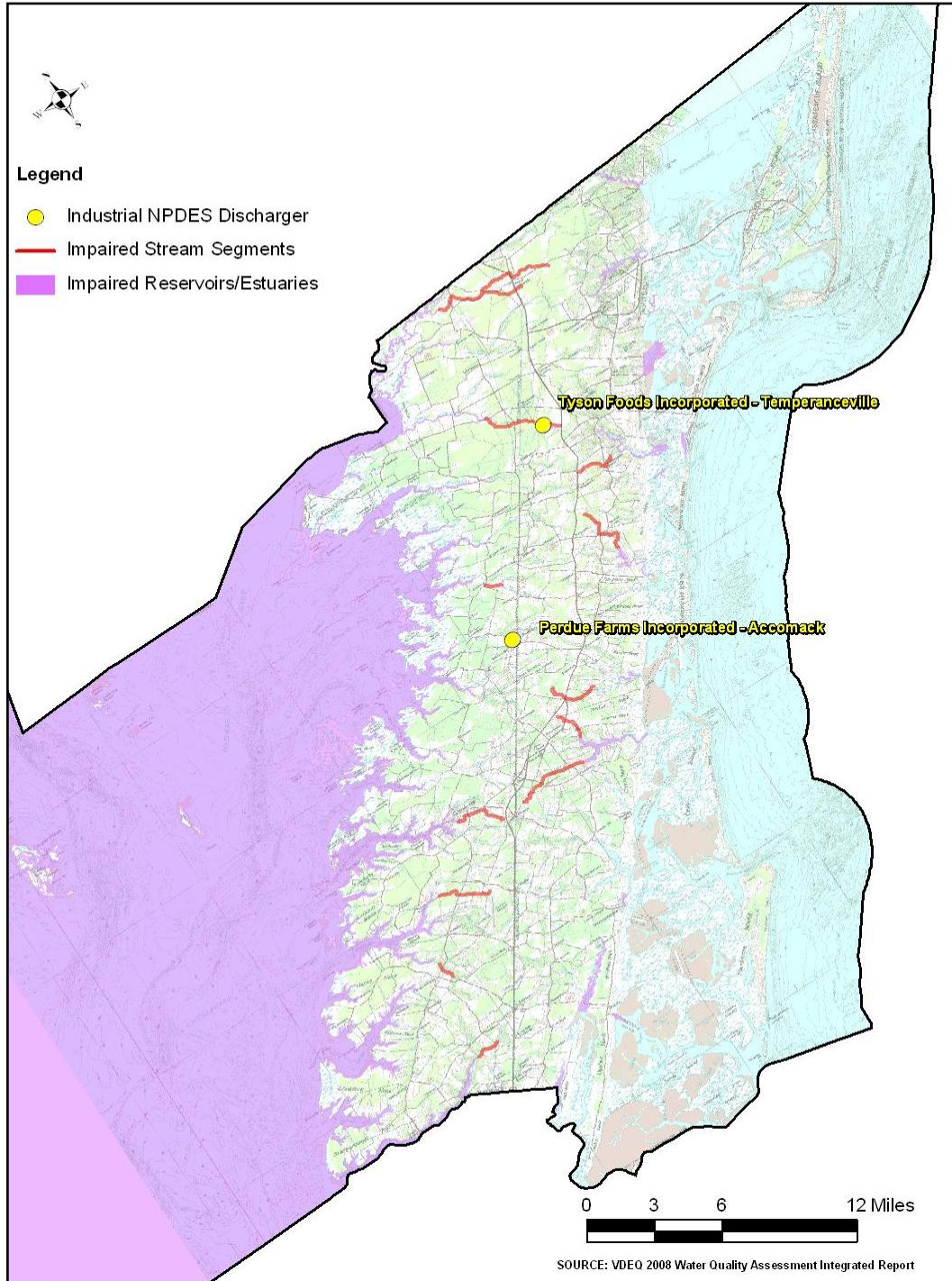


Figure 4-17: VPDES Discharge Sites in Accomack County



Source: Accomack County Comprehensive Plan, 2008.

A Virginia Pollution Abatement (VPA) Permit is required for operations that manage pollution through land application, reuse, or do not otherwise result in a point source discharge to surface waters. VPA permits are required for land application of sewage sludge, animal waste, or industrial waste and for closed systems that reuse and recycle waste water. Exclusions to the VPA permit program are discharges to permitted treatment systems, run-off from fields, return flows from irrigation, storage vessels, and land disposal of pollutants otherwise permitted. Permit requirements typically include the prohibiting of discharge to surface water, requirements regarding waste storage and disposal, best management practices (such as buffer strips, berms, and nutrient management plans) to protect adjacent surface waters, groundwater monitoring to detect possible contamination and sludge monitoring to determine the concentration of pollutants. Facilities with a VPA permit in Accomack County are listed in Table 4-5.

**Table 4-5:  
VPDES Permitted Facilities in Accomack County**

PERMIT#	FACILITY NAME	LOCATION	EXP. DATE
<b>Individual Permits, VPDES - Municipal</b>			
VA0091529	ACCOMACK COUNTY NORTH LANDFILL	Tasley	1/11/2010
VA0091596	BIRCHWOOD HOUSING DEVELOPMENT	Chincoteague	4/12/2010
VA0065196	CARDINAL VILLAGE	New Church	3/15/2010
VA0091618	CHINCOTEAGUE LANDMARK WWTP	Chincoteague Island	3/7/2010
VA0051756	CHINCOTEAGE WATER TREATMENT PLANT	Chincoteague Island	6/7/2012
VA0089265	COMFORT SUITES HOTEL WWTP	Chincoteague Island	4/24/2011
VA0090506	HAMPTON INN & SUITES	Chincoteague Island	10/3/2010
VA0027162	KEGOTANK ELEMENTARY SCHOOL	Mappsville	7/7/2007
VA0090875	OAK HALL SHOPPING CENTER LLC Oak Hall	Oak Hall	11/30/2011
VA0021253	ONANCOCK WWTP Onancock	Accomack Co.	4/20/2011
VA0003808	PERDUE FARMS	INC Accomac	6/29/2011
VA0027171	PUNGOTEAGUE ELEMENTARY SCHOOL	Melfa	7/7/2007
VA0092037	RAY'S SHANTY	Wattsville	7/19/2012
VA0063606	SHORE LIFECARE AT PARKSLEY	Parksley	8/16/2008
VA0054003	SUNSET BAY UTILITIES INC	Chincoteague Island	11/5/2006
VA0091049	SUNSET BAY UTILITIES-NORTH	Chincoteague Island	7/1/2007
VA0067423	TANGIER WWTP	Tangier Island	10/25/2014
VA0091677	TAYLOR LANDING	Chincoteague Island	2/21/2011
VA0004049	TYSON FARMS	INC Temperanceville	2/28/2010
VA0087327	US - COAST GUARD GROUP EASTERN	Chincoteague Island	6/4/2007
VA0024457	US – NASA WALLOPS FACILITY	Accomack	8/22/2009
VA0023078	VDOT ROUTE 13 VISITOR'S CENTER	New Church	6/29/2012
VA0088838	WHISPERING PINES MOTEL	Accomac	4/26/2010
<b>Individual Permits, VPA</b>			
VPA01051	BYRD FOODS, INCORPORATED	Parksley	4/30/2013
VPA01005	CAPTAIN'S COVE UTILITY CO., INC.	Greenbackville	4/21/2009
VPA01057	EAST COAST BROKERS & PACKERS	Mappsville	6/14/2014
VPA01060	INTEGRATED FISHERIES INTERNATIONAL	Mappsville	3/8/2015
VPA01047	KUZZEN'S, INCORPORATED	Painter	8/28/2012
VPA01076	PERDUE FARMS INCORPORATED	Accomac	12/8/2012
VPA01044	TAYLOR & FULTON, INCORPORATED	Mappsville	6/8/2012
VPA01035	TYSON FOODS, INC.	Temperanceville	2/28/2010
<b>General Permit – Car Wash Facilities</b>			
VAG750049	LIBERTINO, RICHARD CAR WASH	Chincoteague Island	10/15/2012
VAG750050	TIM'S CAR WASH	New Church	10/15/2012
VAG750068	WASH CITY	Melfa	10/15/2012
<b>General Permit – Concrete Ready Mix Plants and Fabricated Products</b>			
VAG110027	T & W BLOCK, INC.	Onley	9/30/2008

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PERMIT#	FACILITY NAME	LOCATION	EXP. DATE
<b>General Permit – Domestic Wastewater&lt;1000 gallons/day</b>			
VAG403030	CHAGNON AND VONGUGGENBERG	Chincoteague Island	8/1/2011
VAG403031	DIETZ AND JASZI AND GILBERT RESIDENCE	Chincoteague Island	8/1/2011
VAG403042	LUNN, JAMES T. JR. – RESIDENCE	Chincoteague Island	8/1/2011
VAG403035	MCCOMB AND LOCKLIN PROPERTIES	Chincoteague Island	8/1/2011
VAG403047	TARR, JERRY L. RESIDENCE	Chincoteague Island	8/1/2011
VAG403036	WETHERINGTON AND WILKINSON-ROEM	Chincoteague Island	8/1/2011
<b>General Permit – Nonmetallic Mineral Mining Operations</b>			
VAG840001	CUSTIS MINE #1	Pungoteague	6/30/2009
VAG840061	T & W BLOCK	Onley	6/30/2009
<b>General Permit – Nutrient Discharges</b>			
VAN050002	ONANCOCK WWTP	Onancock	12/31/201
VAN050004	TANGIER WWTP	Tangier Island	12/31/201
VAN050005	TYSON FARMS INCORPORATED	Temperanceville	12/31/201
<b>General Permit – Poultry Facility</b>			
VPG250054	BOOTH, BOB - PIXIE FARM	Modest Town	12/1/2010
VPG250055	BROWN, CONTREL FARM	Oak Hall	12/1/2010
VPG250087	BUNDICK, GEORGE FARM	Modest Town	12/1/2010
VPG250063	BUSCHER, JOHN FARM	Melfa	12/1/2010
VPG250091	CHESSER, ROBERT FARM	Temperanceville	12/1/2010
VPG250094	CHESSER, RYAN FARM	Assawoman	12/1/2010
VPG250114	CHI KIM FARM	Hallwood	12/1/2010
VPG250022	CONKLIN, RICHARD I. SR. FARM	Chincoteague	12/1/2010
VPG250023	COOK, THOMAS D. & ANGELA – PECAN	Oak Hall	12/1/2010
VPG250060	DARBY, STEVE D+D POULTRY FARM	Temperanceville	12/1/2010
VPG250019	CHISHOLM, JOSEPH E. JR. FARM	New Church	12/1/2010
VPG250038	DAVIS, TOM FARMS	New Church	12/1/2010
VPG250090	DAVIS, TOMMY - BRITTINGHAM FARM	New Church	12/1/2010
VPG250104	EULO, NATHAN FARM	Mears Station	12/1/2010
VPG250108	EUI JIN CHOI FARM	Melfa	12/1/2010
VPG250024	FISHER, CHARLES S. - FISHER FARM INC.	Oak Hall	12/1/2010
VPG250050	GEORGE, PAUL FARM	Mappsville	12/1/2010
VPG250099	GLADDING, MARY T. FARM	Witham	12/1/2010
VPG250061	HALL, BEN F. JR., HOLDEN'S CREEK FARM	Temperanceville	12/1/2010
VPG250051	HALL, FRED III FARM	Hallwood	12/1/2010
VPG250111	HEAVEN SCENT POULTRY FARM	Parksley	12/1/2010
VPG250097	HOLLAND, FREDDY HOLLAND HOMESTEAD	New Church	12/1/2010
VPG250093	HOLLAND, W. T. & SONS, INC.	New Church	12/1/2010
VPG250070	HOP-NGUYEN-VAN POULTRY FARM	New Church	12/1/2010
VPG250035	IQBAL, MOHAMMAD FARM	Bloxom	12/1/2010
VPG250056	JEANNIE BUNDICK FARM	Bloxom	12/1/2010
VPG250112	JOSE RODRIGUEZ FARM	Craddockville	12/1/2010

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PERMIT#	FACILITY NAME	LOCATION	EXP. DATE
VPG250027	JUSTICE, CARLTON FARM	New Church	12/1/2010
VPG250082	JUSTICE, JAMES H. JR., - JUSTICE POULTRY	New Church	12/1/2010
VPG250030	KELLEY, HORACE EDWARD III FARM	New Church	12/1/2010
VPG250006	KUHNE, DANNY FARM	Bloxom	12/1/2010
VPG250062	LAVELLE, JOHN E. FARM	Tasley	12/1/2010
VPG250029	LINTON, CLAUDE G. FARM	Temperanceville	12/1/2010
VPG250058	LOVELL, WILLIAM DAVIS FARM	Melfa	12/1/2010
VPG250049	MACKAY, BRIAN & VIRGINIA FARM	Parksley	12/1/2010
VPG250077	MARINER, WILLIAM FARM	Greenbackville	12/1/2010
VPG250041	MATTHEWS, RONNIE W. FARM	Greenbush	12/1/2010
VPG250040	MATTHEWS, F. D. FARMS, INC.	Greenbush	12/1/2010
VPG250113	MELINDA THORNTON FARM	Hallwood	12/1/2010
VPG250083	MINH MA & HIEN TRAN FARM	Oak Hall	12/1/2010
VPG250014	MOREY, ANDREW E. FARM	Melfa	12/1/2010
VPG250059	QUY TRAN FARM	Parksley	12/1/2010
VPG250109	RANTZ POULTRY FARM	Oakhall	12/1/2010
VPG250092	RAY, PHILIP FARM	New Church	12/1/2010
VPG250088	REVELL FARM, (STEPHENS/REVELL)	Atlantic	12/1/2010
VPG250042	ROGERS, ANTONIO FARM	Temperanceville	12/1/2010
VPG250085	ROHDE, DANIEL FARM	Melfa	12/1/2010
VPG250107	RYAN LEE BRADY FARM	Atlantic	12/1/2010
VPG250084	SHIELD, CAROLYN B. - CORBIN FARM	Parksley	12/1/2010
VPG250008	SIMPSON, WAYNE FARM	Oak Hall	12/1/2010
VPG250031	SMITH, JACK W. FARM	Bloxom	12/1/2010
VPG250079	SMITH, MARVIN V., JR. FARM	Onancock	12/1/2010
VPG250098	SPNA FARM	Withams	12/1/2010
VPG250100	TAYLOR, TAMMY FARM	Hall Wood	12/1/2010
VPG250039	TAYLOR, UPSHUR - EDDIE LEWIS FARM	Saxis	12/1/2010
VPG250105	THIEU NGUYEN FARM	Mears Station	12/1/2010
VPG250043	THOMAS, BENJAMIN FARM	Atlantic	12/1/2010
VPG250086	THOMPSON, JACK FARM	Temperanceville	12/1/2010
VPG250053	THORNTON, EDWARD FARM	Temperanceville	12/1/2010
VPG250102	THREE BLAIRS FARM	Craddockville	12/1/2010
VPG250096	TRADER, E. T. AND JAN FARM	New Church	12/1/2010
VPG250036	WARD FARM	Bloxom	12/1/2010
VPG250007	WAYNE'S WORLD FARM	Oak Hall	12/1/2010
VPG250028	WHITE, TERRY FARM	Mappsville	12/1/2010
VPG250032	WILLETT, RAY FARM	Parksley	12/1/2010
VPG250095	WILLIAMS, LINDA & CARLTON L. FARM	Bloxom	12/1/2010
VPG250069	YOUNG, C.E. FARM	Leemont	12/1/2010
<b>General Permit – Seafood</b>			
VAG523020	CHINCOTEAGUE FISHERIES CO-OP	Chincoteague Island	7/23/2011
VAG523007	CHINCOTEAGUE SHELLFISH FARMS	Chincoteague Island	7/23/2011
VAG523022	EASTERN SHORE SEAFOOD COMPANY, INC.	Onancock	7/23/2011
VAG523026	EDGERTON FISH COMPANY	Chincoteague Island	7/23/2011
VAG523018	SHORE SEAFOOD, INCORPORATED #1	Saxis	7/23/2011

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PERMIT#	FACILITY NAME	LOCATION	EXP. DATE
VAG523034	TOMS COVE AQUAFARMS	Chincoteague Island	7/23/2011
VAG523030	VIRGINIA-CAROLINA SEAFOOD CO.	Atlantic	7/23/2011
<b>General Permit - Industrial Storm Water</b>			
VAR050328	ACCOMACK COUNTY AIRPORT	Melfa	6/30/2009
VAR051367	ACCOMACK COUNTY NORTH LANDFILL	Atlantic	6/30/2009
VAR051368	ACCOMACK COUNTY SOUTH LANDFILL	Melfa	6/30/2009
VAR051726	BOWSER & SON SALVAGE YARD	Saxis	6/30/2009
VAR051444	COASTLINE CHEMICALS	New Church	6/30/2009
VAR050238	DAVIS AUTO CENTER	New Church	6/30/2009
VAR050427	J. FRANKLIN JONES LUMBER	Accomac	6/30/2009
VAR050491	KMX CHEMICAL CORP.	New Church	6/30/2009

Source: VDEQ, March 1, 2008



## 5. Projected Water Demand (9 VAC 25-780-100)

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This section consists of projections to estimate future water demands. Estimates of populations in the County and the water needed to serve them are made in ten year increments from 2010 to 2040, thirty years into the future. The projections include considerations of both public and private sources of water. As discussed below, some of the projections are based on values and/or methodologies presented in the respective groundwater withdrawal permit applications. The relevant permit applications are presented in Appendix C.

### 5.1. Population Projections

Population projections for Accomack County were estimated by the Virginia Employment Commission (VEC). Base year data for 2000 and population estimates for 2006 were compiled by the U.S. Census Bureau. The projections for 2010 through 2030 were estimated by VEC using the component cohort method. As part of its Comprehensive Plan, the County also provided lower and upper estimates of population growth to 2030 based on its corrected estimates of the 2000 Census population total and high and low growth rates of 1.4 percent and 0.8 percent, respectively. Projections for 2040 were not available and the growth rates predicted by VEC and the County were nearly linear ( $R^2 \geq 0.98$ ), therefore a straight line interpolation was used to extrapolate the Accomack County population projections to 2040. Population projections for Accomack County are shown in Table 5-1 and in Figure 5-1. Overall, population in the County is projected to grow at an average annual rate of approximately 0.65 percent.

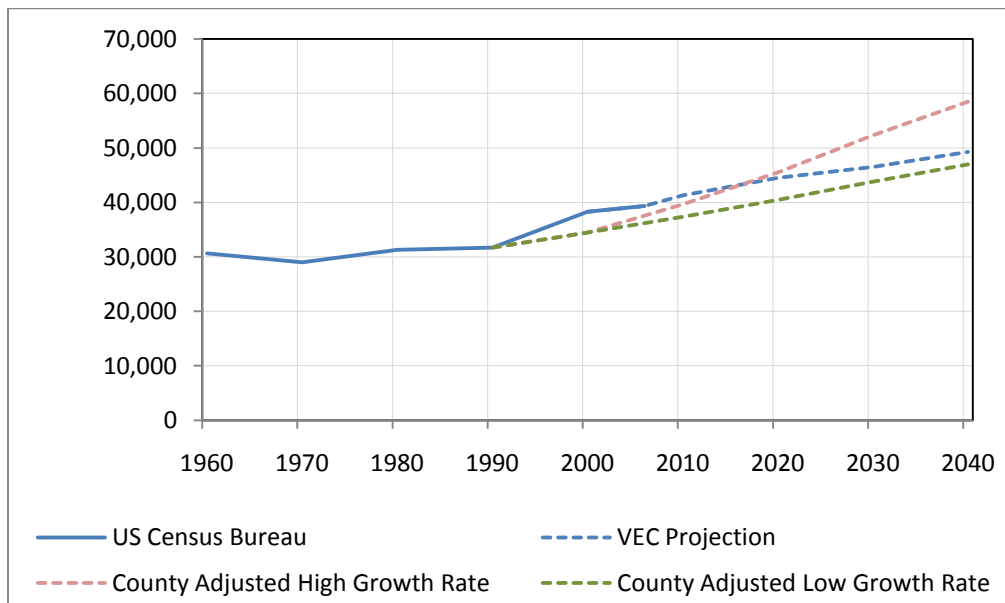
**Table 5-1:  
Accomack County Population Projections**

SOURCE YEAR	US CENSUS BUREAU	VEC PROJECTION	COUNTY-ADJUSTED LOWER GROWTH	COUNTY-ADJUSTED HIGHER GROWTH
1960	30,635			
1970	29,004			
1980	31,268			
1990	31,703			
2000	38,305		34,488	34,488
2006	39,345			
2010		41,300	37,350	39,630
2020		44,500	40,446	45,540
2030		46,500	43,800	52,300
2040 <sup>†</sup>		49,300	46,982	58,493
Average Annual Growth Rate	0.99% <sup>*</sup>	0.65%	0.8%	1.4%

<sup>\*</sup> based on 1980-2000 growth

<sup>†</sup> Malcolm Pirnie, Inc. estimate

**Figure 5-1: Accomack County Population Projections**



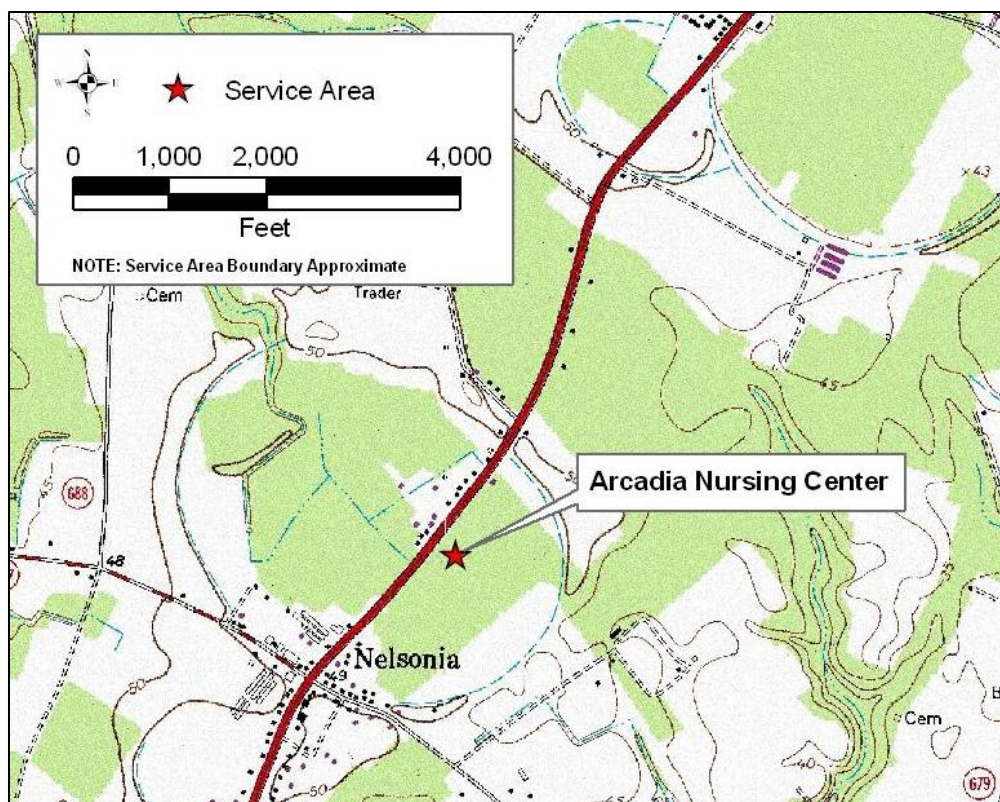
## 5.2. Public Water Sources

Future water demands and service area populations were projected for each of the public water systems in Accomack County based extrapolations of recent historical data.

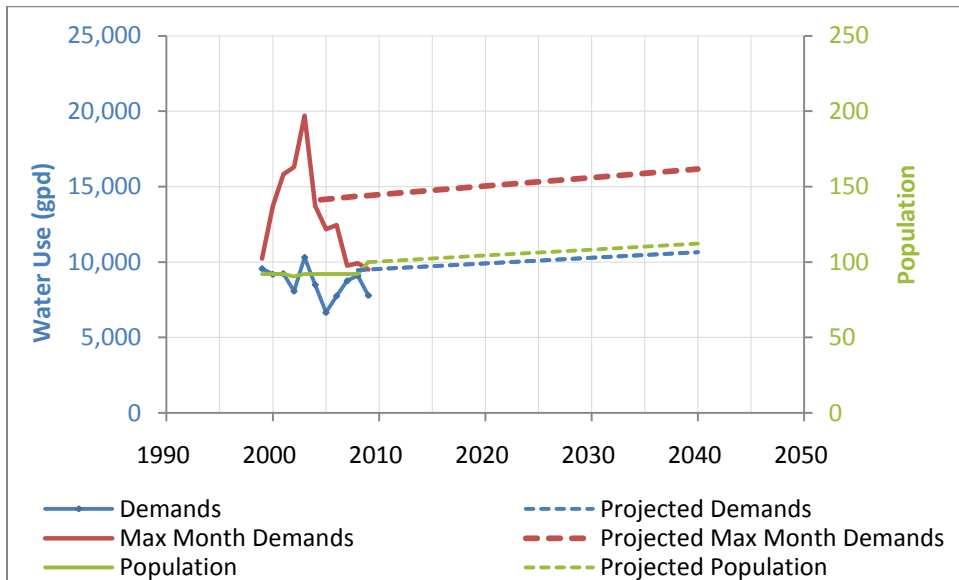
### 5.2.1. Arcadia Nursing Center

The Arcadia Nursing Center (Figure 5-2) currently has a population of 100 including occupants and on-site staff. Based on recent population data and assuming only modest expansion, the Center is expected to grow to an approximate total population of 112 occupants and on-site staff by 2040, as shown in Figure 5-3 and Table 5-2. Based on the projected population and a recent average use rate of 95 gallons per capita per day, the 2040 water demands are projected to be approximately 10,656 gallons per day. Water demands for Arcadia Nursing Center are considered to be 100 percent residential for the entire planning period. Maximum month demands were estimated by multiplying the historical ratio of maximum month demands to average month demands for a given year (1.5) by the projected average demands. The VDEQ groundwater withdrawal permit and application were not available at the time of writing of this report.

Figure 5-2: Arcadia Nursing Center Service Area



**Figure 5-3: Arcadia Nursing Center Population and Demand Projections**



**Table 5-2:  
 Arcadia Nursing Center Population and Demand Projections**

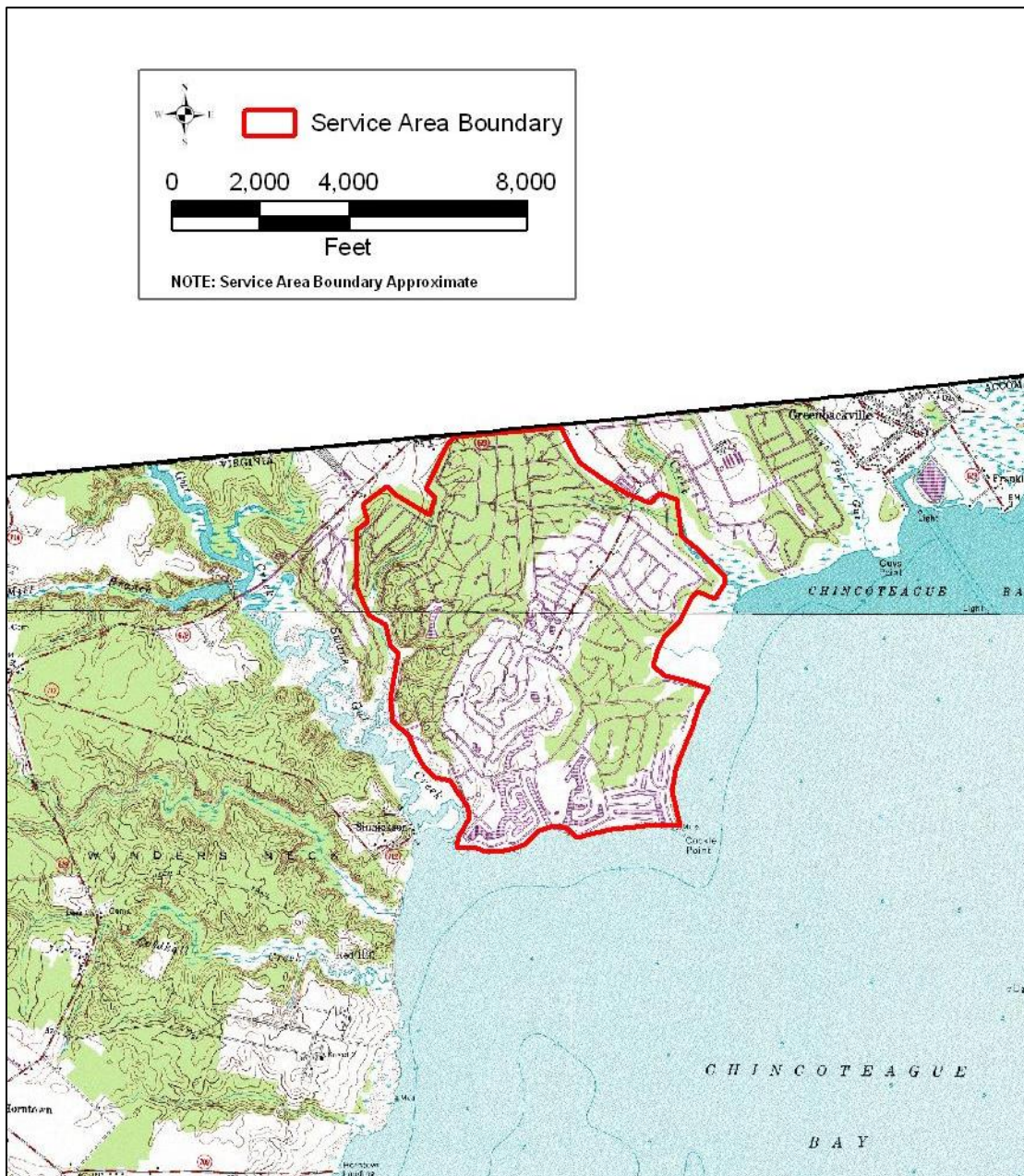
YEAR	POPULATION	AVERAGE DEMANDS (GPD)	MAX MONTH DEMANDS (GPD)
<b>Projected Data</b>			
2010	100	9,537	14,470
2020	104	9,910	15,036
2030	108	10,283	15,601
2040	112	10,656	16,167

**5.2.2. Captain’s Cove Subdivision**

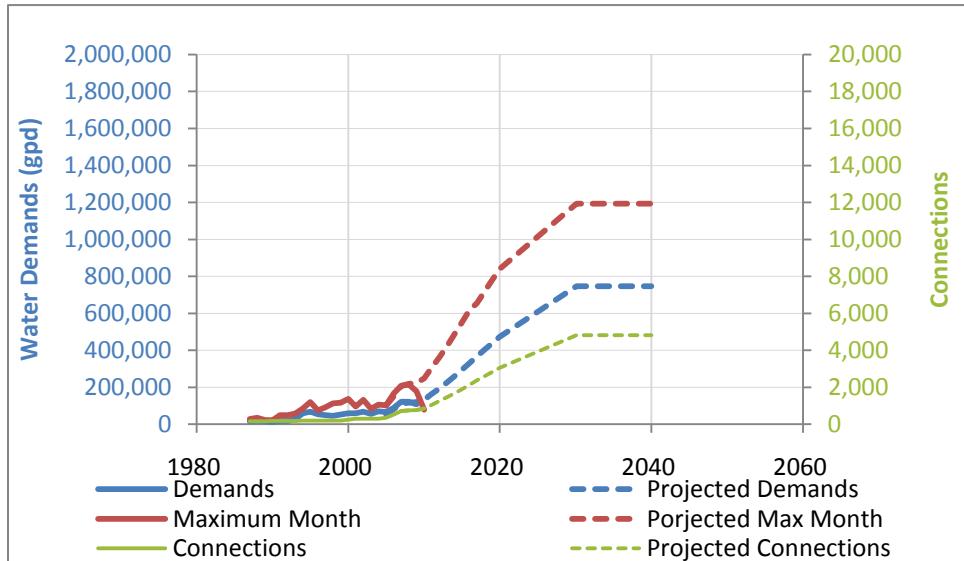
The Captain’s Cove Subdivision consists of 4,816 lots, 855 of which are currently connected to the subdivision’s water supply system (Figure 5-4). The most recent projection of the population at Captain’s Cove is included in the groundwater withdrawal permit. The projection indicates that the number of connections in the subdivision will increase by between 100 and 250 units per year until the expiration of the current permit in 2017. Projected values are presented in Table 5-3 and Figure 5-5. Demands are based on an assumed rate of 155 gpd per connection. Projections are adjusted from the values in the permit and are based on the existing number connections and the assumed number of new connections predicted in the permit application for values until 2020. Projections beyond 2020 are linearly extrapolated until buildout (all 4,816 lots are connected) occurs

by approximately 2030. Demands are projected to remain relatively constant following buildout until the 2040 planning horizon. Maximum month demands are projected based on the historical max month to average demand ratio of approximately 1.87 until the withdrawal permit expiration in 2017 (20.2 MG/month). Following 2017, the max month to average demand ratio is anticipated to fall to approximately 1.6 based on planned conservation measures.

Figure 5-4: Captain's Cove Service Area



**Figure 5-5: Captains' Cove Population and Demand Projections**



Demands also include an estimated average of 1,630 gallons per day for the marina, gas station, and other commercial spaces in the subdivision. Therefore, demands are greater than 99 percent residential and less than 1 percent commercial, industrial, and/or light industrial (CIL).

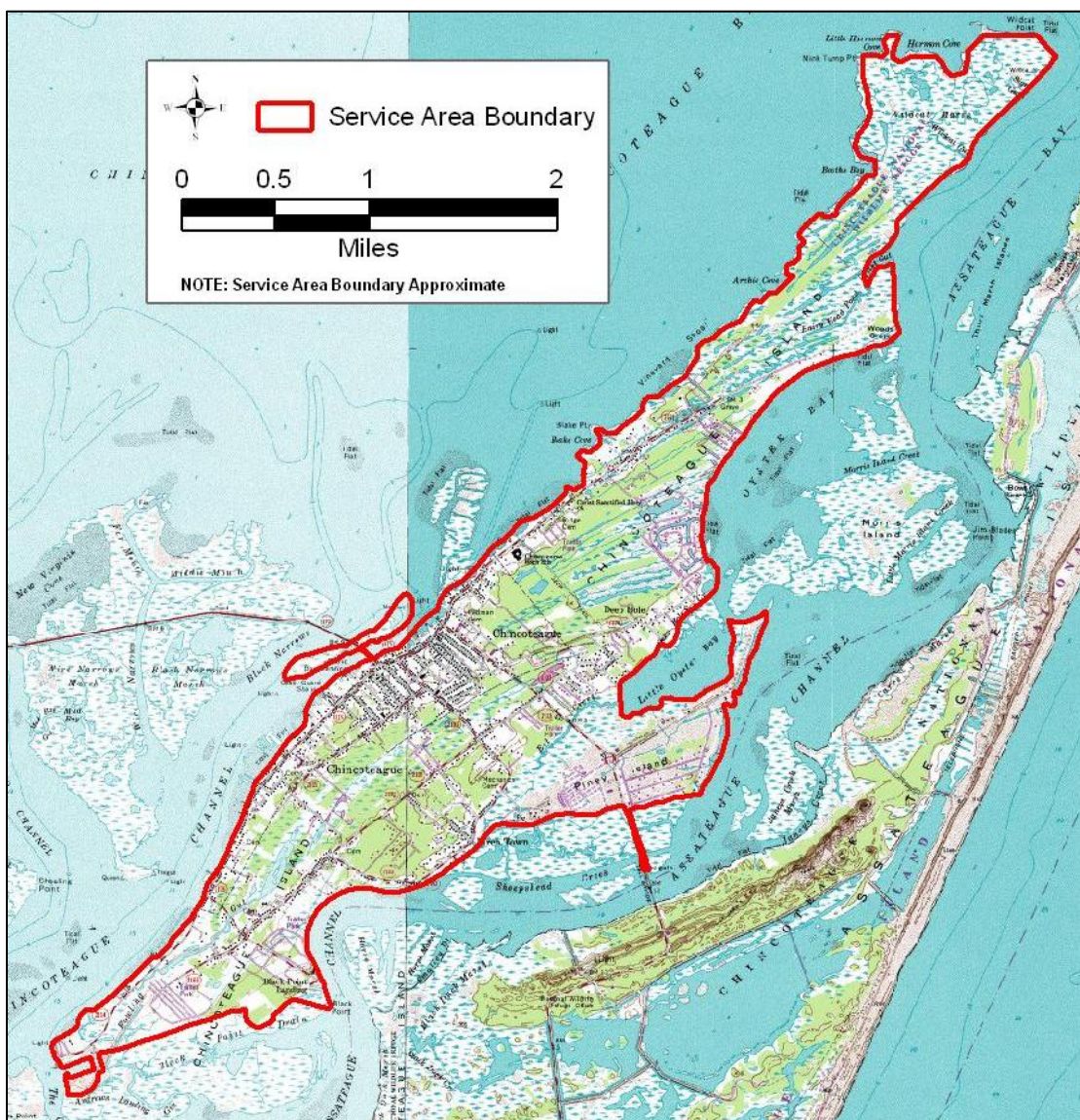
**Table 5-3:  
 Captain's Cove Subdivision Population and Demand Projections**

YEAR	CONNECTIONS	AVERAGE DEMAND (GPD)	MAX MONTH DEMAND (GPD)
<b>Projected Data</b>			
2010	855	132,525	100,442
2011	1,053	163,215	151,750
2012	1,246	193,130	206,728
2013	1,453	225,215	219,041
2014	1,672	259,160	224,643
2015	1,900	294,500	247,725
2016	2,135	330,925	305,093
2017	2,372	367,660	361,013
2018	2,606	403,930	420,988
2019	2,833	439,115	484,441
2020	3,048	472,440	550,501
2030	4,814	746,170	618,589
2040	4,814	746,170	654,435

### 5.2.3. Town of Chincoteague

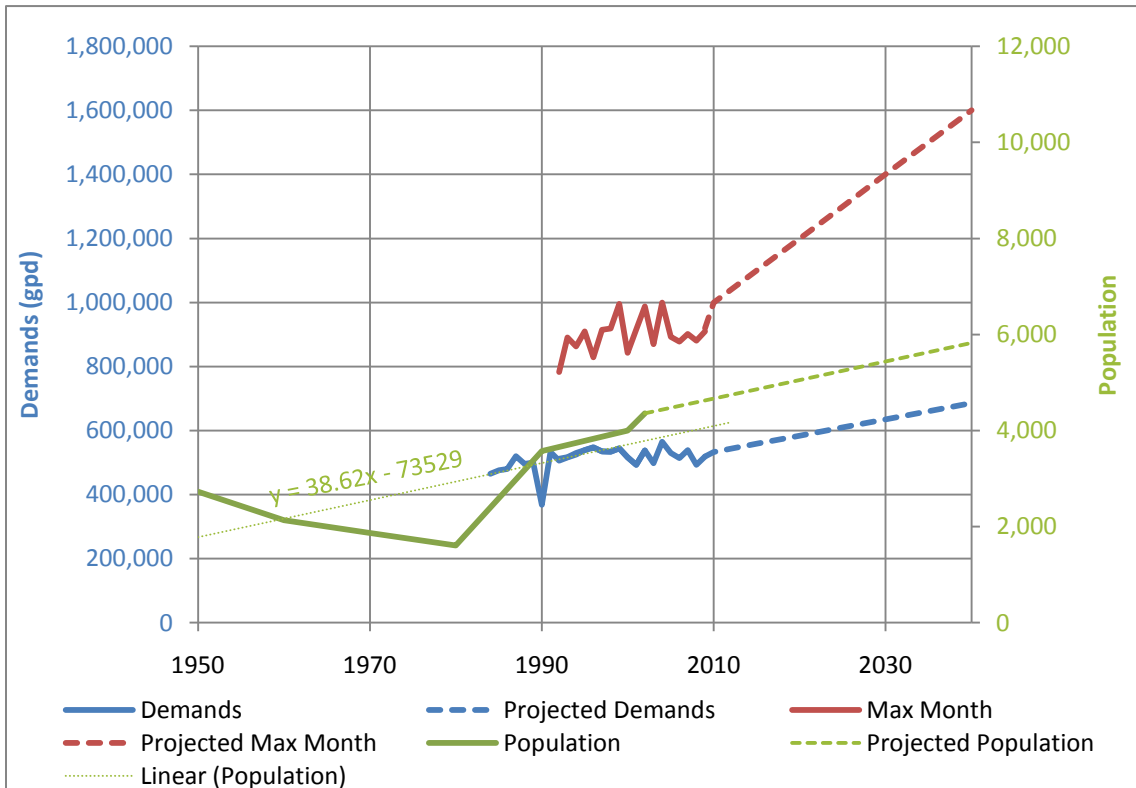
The Town of Chincoteague had a population of approximately 4,357 in 2002 and serves the residents of the Chincoteague Island (Figure 5-7). The population was projected to the 2040 planning horizon by developing an average population trend over the period between 1950 and 2002. The average trend indicates a linear growth rate of approximately 0.9 percent (38.62 inhabitants) per year which is fairly consistent with the countywide trend. Therefore, the projected population for the Town of Chincoteague is estimated to be 5,825 at the 2040 planning horizon.

Figure 5-6: Town of Chincoteague Water Service Area



Demands were projected as part of the Town’s (draft) local water supply plan to 2040. Average annual demand projections incorporate an average annual demand increase of 1.86 million gallons per year and were based on a linear interpolation of historical data. Maximum monthly demands were extrapolated from the requested amounts for 2015 and 2025 in the most recent groundwater withdrawal permit (1.1 MGD and 1.3 MGD, respectively).

**Figure 5-7: Town of Chincoteague Population and Demand Projections**



**Table 5-4:  
Town of Chincoteague Population and Demand Projections**

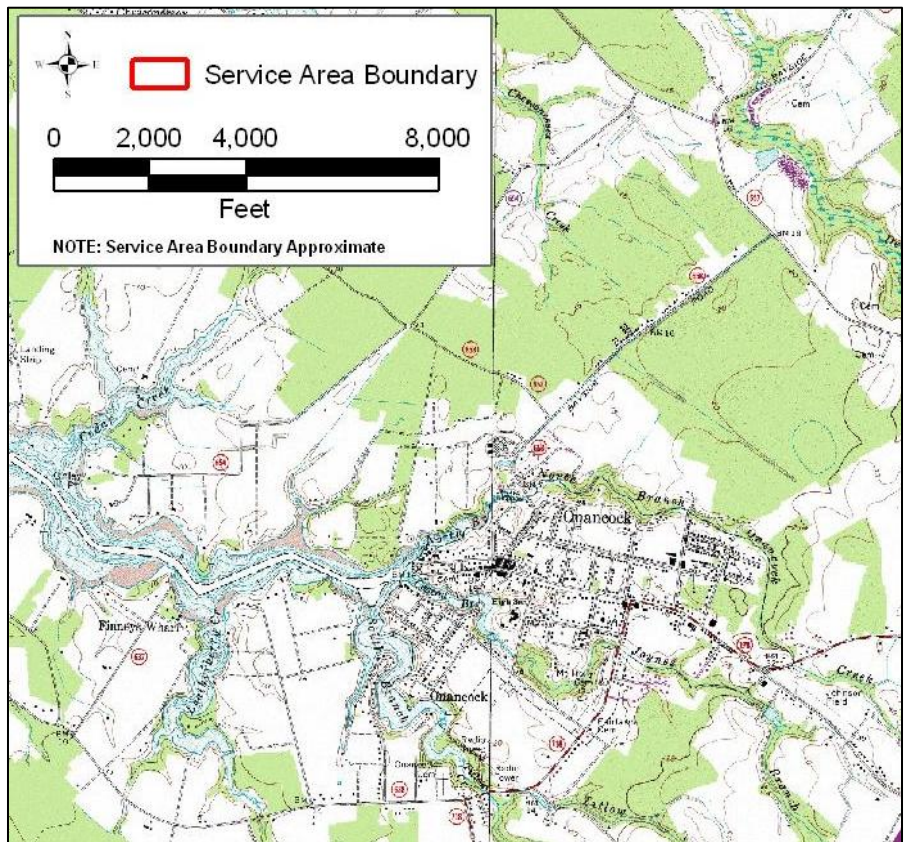
YEAR	POPULATION	AVERAGE DEMAND (GPD)	MAX MONTH DEMAND (GPD)
<b>Projected Data</b>			
2010	4,666	648,484	1,000,000
2020	5,052	721,474	1,200,000
2030	5,438	794,484	1,400,000
2040	5,825	867,474	1,600,000



### 5.2.4. Town of Onancock

The Onancock Water Service Area serves a population of approximately 1,525 people (Figure 5-8). The population was projected to the 2040 planning horizon by developing an average population trend of VDH reported data over the period between 1987 and 2009. The average trend indicates a linear growth rate of approximately 0.21 percent (3.26 inhabitants) per year which is fairly consistent with the lower range of countywide trends. Therefore, the projected population for the Town of Onancock is estimated to be approximately 1,623 at the 2040 planning horizon (Table 5-5 and Figure 5-9).

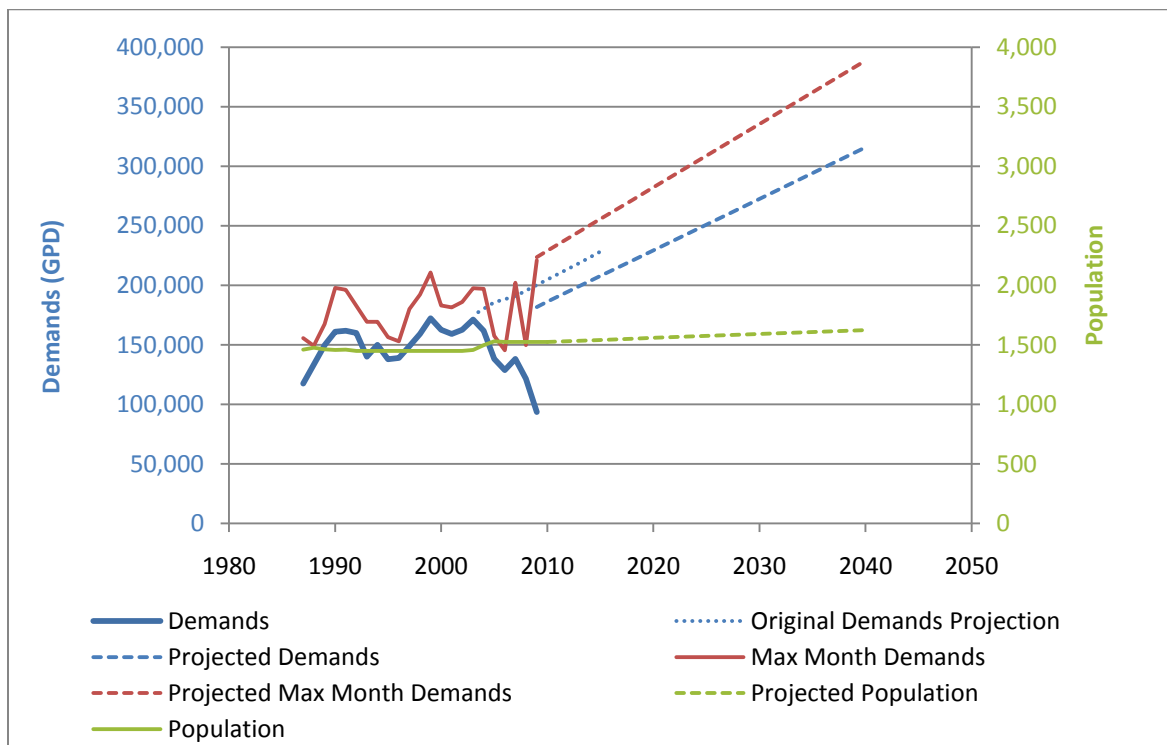
Figure 5-8: Town of Onancock Water Service Area



Demands were projected as part of the Town’s most recent groundwater withdrawal permit. Demands were projected for the permit application based on a linear

interpolation of historical demands in the between 1987 and 2003. Since more recent data has not shown an increase in demands, the projection was adjusted by assuming a same growth rate (i.e. slope of trendline), but offsetting the trendline intercept such that the projection continues from the (2003) historical maximum annual demand in 2010. Average annual demand projections incorporate an average annual demand increase of 1.58 million gallons per year and were based on a linear interpolation of historical data. Maximum monthly demands were projected by multiplying the average annual demands by the historical ratio of maximum month demands to average annual demands (1.23). Therefore, the 2040 projected average annual and maximum month demands are approximately 316,000 and 388,000 gallons per day, respectively.

**Figure 5-9: Town of Onancock Projected Water Demands**



**Table 5-5:  
Onancock Population and Demand Projections**

YEAR	POPULATION	AVERAGE DEMAND (GPD)	MAX MONTH DEMAND (GPD)
<b>Projected Data</b>			

2010	1,525	186,116	228,922
2020	1,558	229,361	282,114
2030	1,590	272,606	335,306
2040	1,623	315,852	388,498

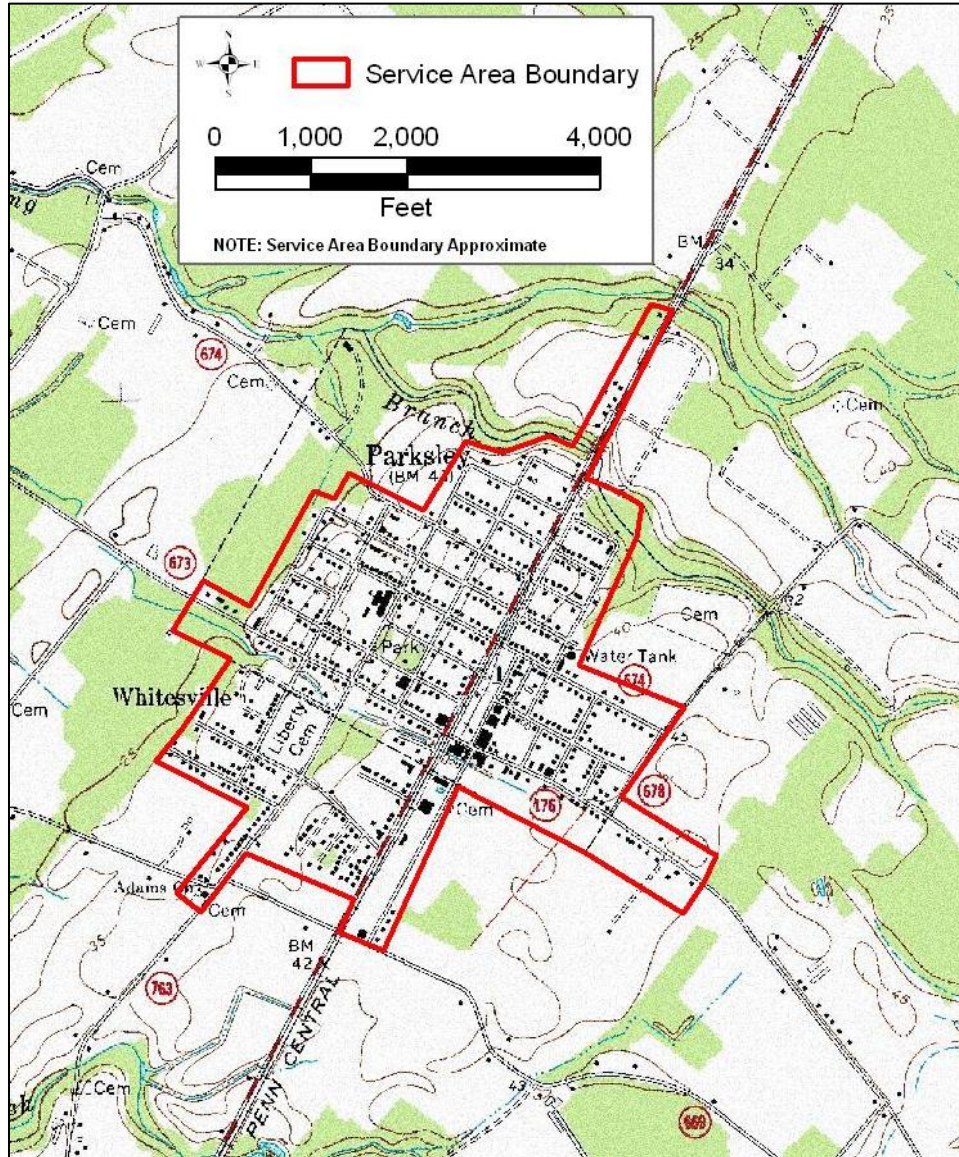
The most recent available demand data for the breakdown of average annual demands by type was for the period between 2003 and 2004 and was as follows: residential (54.2 percent), commercial/industrial and light industrial (33.6 percent), fire protection (1.0 percent), unmetered/unaccounted for water (11.2 percent).

### 5.2.5. Town of Parksley

The Parksley Water Service Area serves a population of approximately 929 people (Figure 5-10). The population was projected to the 2040 planning horizon by developing an average population trend of VDH reported data over the growth period between 1995 and 2009. The average trend indicates a linear growth rate of approximately 0.39 percent (3.62 inhabitants) per year which is fairly consistent with the lower range of countywide trends. Therefore, the projected population for the Town of Parksley is estimated to be approximately 1,040 at the 2040 planning horizon (Table 5-6 and Figure 5-11).

Demands were projected as part of the Parksley’s most recent groundwater withdrawal permit. Demands were projected for the permit application based on a linear interpolation of historical demands in the between 1988 and 2003. Water demands were extrapolated based on the projection methodology used in the groundwater withdrawal permit. The maximum annual withdrawal (2002) was used as a baseline demand for 2010, while demands were anticipated to grow at a rate of approximately 1.46 percent (1,104 GPD) per year. The growth rate was based on planned development in the service area. Maximum monthly demands were projected using the same method – the 2010 baseline maximum monthly demand was based on the historical maximum (120,161 GPD in August 2002) and a growth rate of 1.46 percent (1,710 GPD) was applied to future. Therefore, the 2040 projected average annual and maximum month demands are approximately 114,032 and 176,596 gallons per day, respectively.

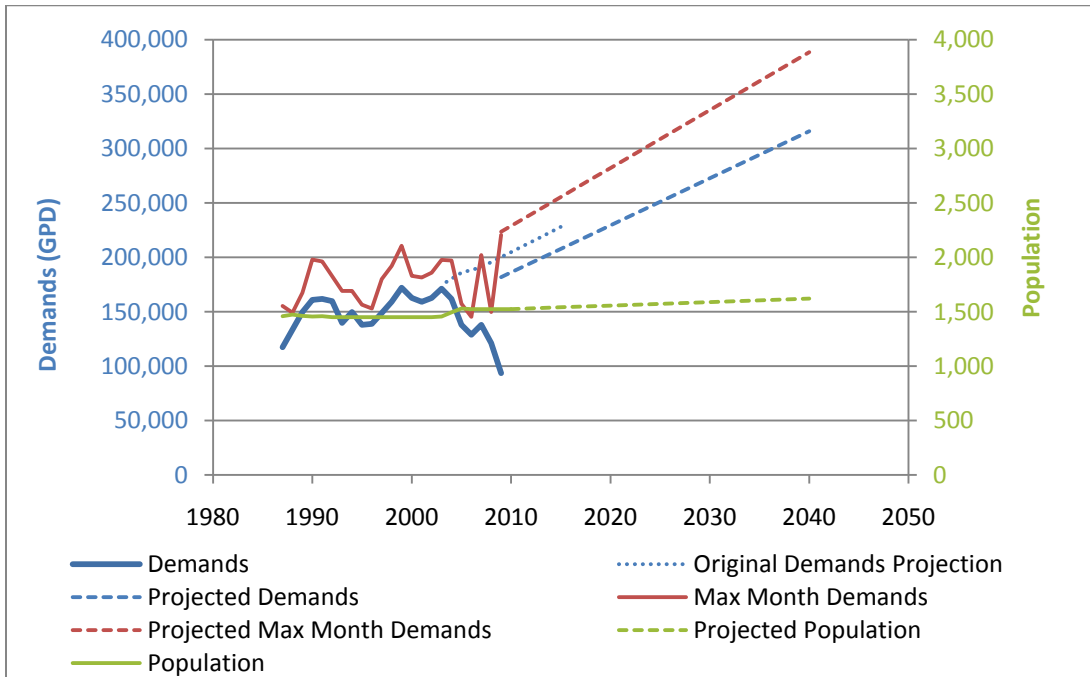
**Figure 5-10: Town of Parksley Water Service Area**



**Table 5-6:  
 Parksley Population and Demand Projections**

YEAR	POPULATION	AVERAGE DEMAND (GPD)	MAX MONTH DEMAND (GPD)
<b>Projected Data</b>			
2010	932	80,904	125,292
2020	968	91,946	142,393
2030	1,004	102,989	159,494
2040	1,040	114,032	176,596

**Figure 5-11: Town of Parksley Projected Water Demands**



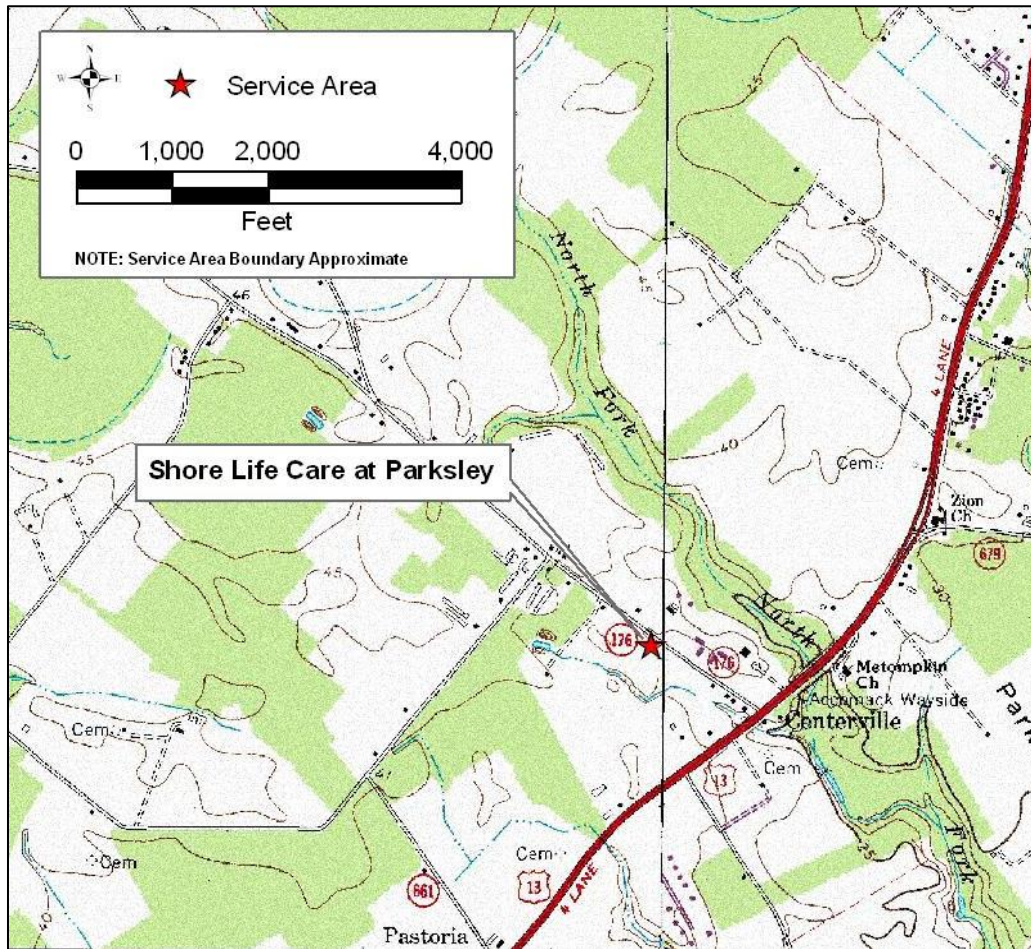
**5.2.6. Shore Life Care of Parksley** (formerly Accomack County Nursing Home)

Formerly Accomack County Nursing Home, the Shore Life Care of Parksley has recently had an average occupancy of 124 residents (in the period between 2001 and 2007) and a maximum occupancy of 137 residents (Figure 5-12). The facility has been operating for over thirty years and has no plans to expand other than to maintain and/or maximize occupancy. Therefore, the maximum projected population of Shore Life Care is expected to remain at or below 137 residents until 2040. Therefore, without future plans to expand the facility, the annual average demand was estimated based on the average demand data for the period between 2001 and 2007 and pro-rated to full occupancy as follows:

$$\text{Average Annual Demands} \times \frac{\text{full occupancy}}{\text{average occupancy}} = \text{Projected Average Annual Demands}$$

$$4,660,285 \text{ MGY} \times \frac{137}{124} = 5,149,614 \text{ MGY}$$

Figure 5-12: Shore Life Care of Parksley Water Service Area

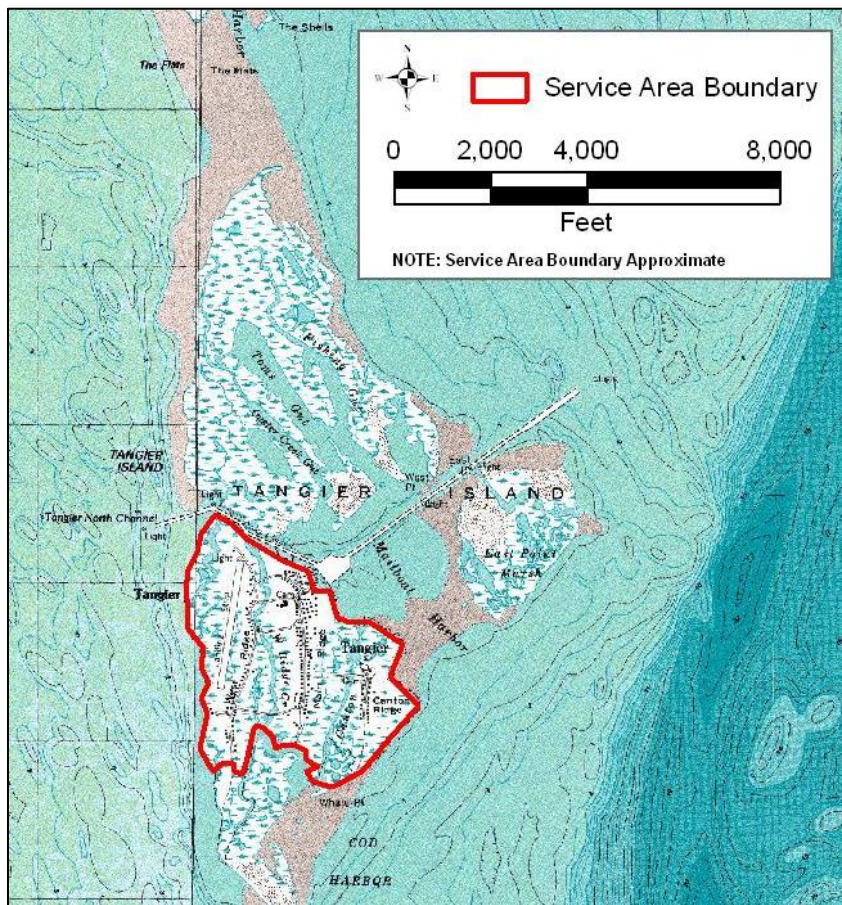


Assuming the facility does not expand prior to 2040, the projected maximum month demands are anticipated to remain at or below the historical maximum monthly value of 591,000 gallons per month. Increases in occupancy are expected to be offset by improvements in water conservation measures. Water use at the facility is almost entirely residential, although a nominal amount is used for landscape irrigation - approximately 1,900 gallons/month in the period between April and September, which is less than one percent of total water use.

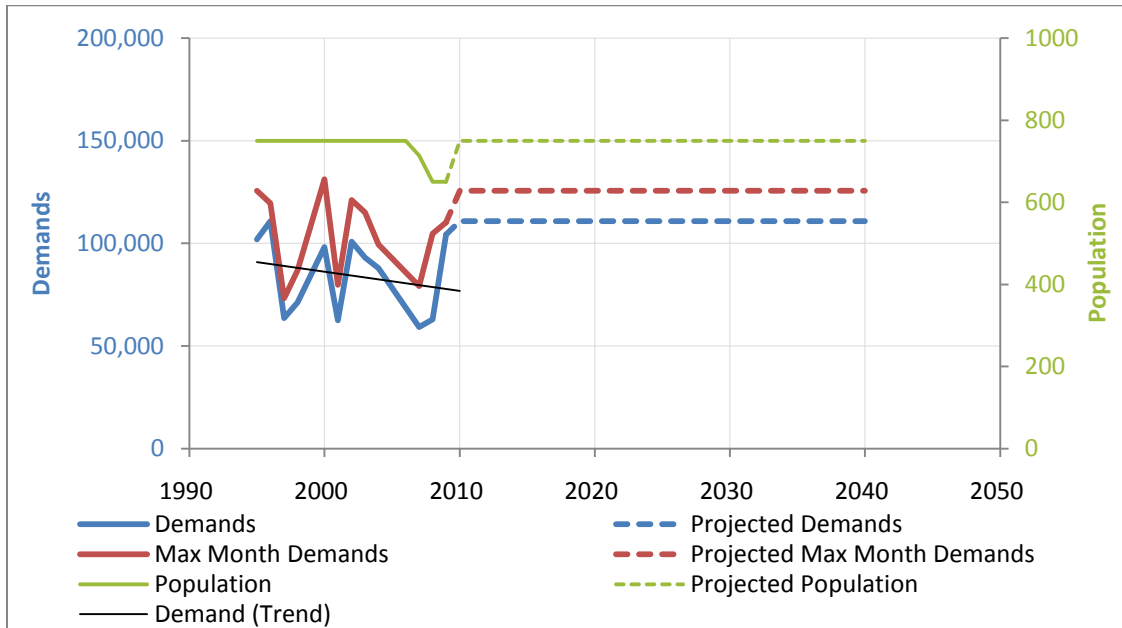
### 5.2.7. Tangier Island

Tangier Island (Figure 5-13) currently has an approximate population of approximately 650 residents, according to VDH records. The habitable area on the island is limited and the number of residents has been constant or declining since 1995. The maximum population reported to VDH was 750 residents (Table 5-7 and Figure 5-14). Given the spatial limitations of the island, the population of the island is projected to remain at or below 750 with the 2040 planning horizon. Over the same period VDH reported demands have varied between approximately 59,000 gpd and 111,000 gpd and shown a declining trend. Given that the population is anticipated to remain at or below its recent historical maximum, it is assumed that the maximum historical annual and monthly uses of 110,771 gpd and 125,618 gpd, respectively are representative of a reasonable upper bound of demands within the planning horizon. A breakdown of usage by type was not available at the writing of this report; however, it is assumed that the majority of water demands are residential in nature, with a limited amount of commercial demands.

**Figure 5-13: Tangier Island Water Service Area**



**Figure 5-14: Tangier Island Projected Population and Water Demands**



**Table 5-7:  
 Tangier Island Population and Demand Projections**

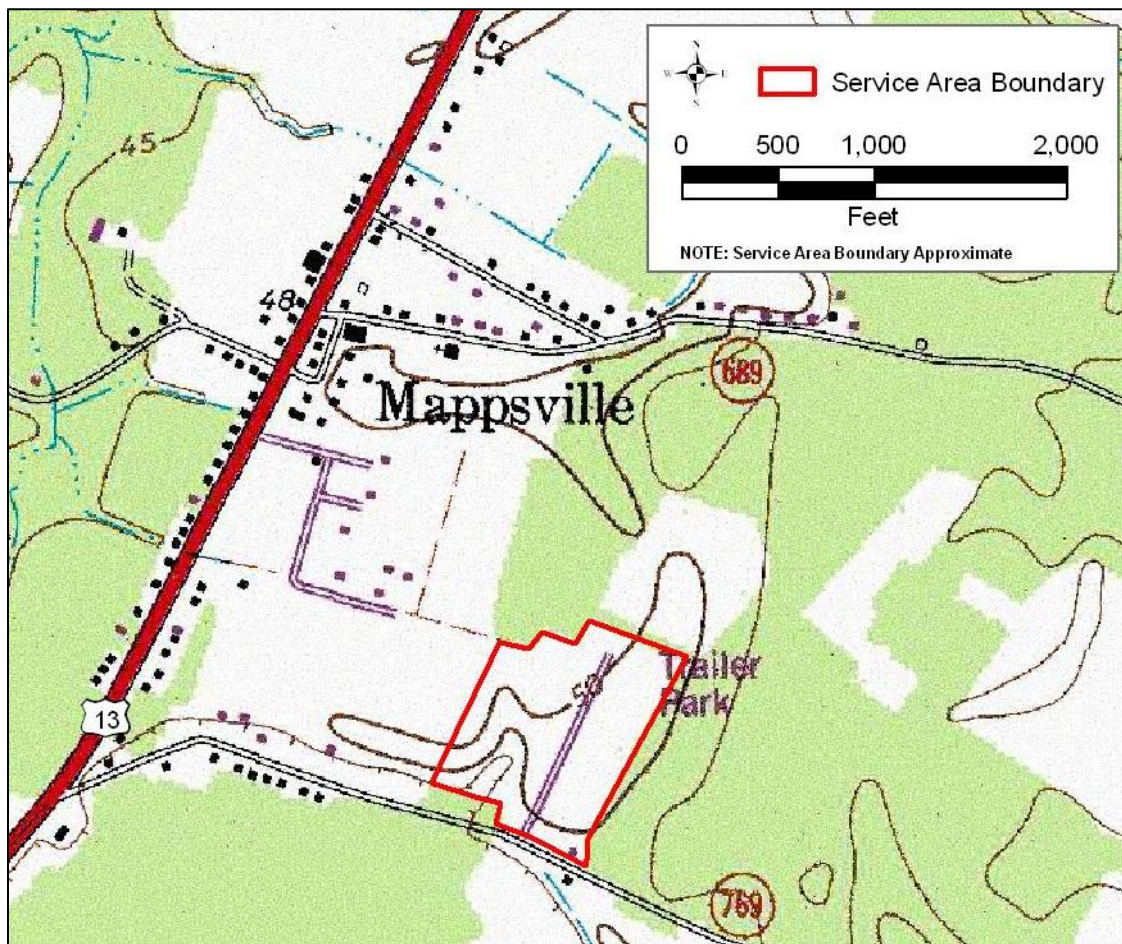
YEAR	POPULATION	AVERAGE DEMAND (GPD)	MAX MONTH DEMAND (GPD)
<b>Projected Data</b>			
2010	750	110,771	125,618
2020	750	110,771	125,618
2030	750	110,771	125,618
2040	750	110,771	125,618

**5.2.8. Triangle Enterprises Mobile Home Park**

Triangle Enterprises Mobile Home Park currently has 64 active connections and a maximum of 72 connections (Figure 5-15). The average population residing at the facility over the period between August 2006 and December 2006 was 244, which results in an average occupancy of 3.8 persons per connection. There are no plans to expand the number of connections at the Park; therefore, the number of occupants at the Park is likely to remain at or below 274 people (72 connections x 3.8 persons/connection).



Figure 5-15: Triangle Enterprises Mobile Home Park Water Service Area



Based on the experience of facility management, water usage data for the 2006 calendar year was considered to be the most representative data available to determine average and maximum monthly use rates. The average annual and maximum monthly per capita water use rates at the Park were estimated to be 97 and 147 gallons per capita per day, respectively. Therefore, without future plans to expand the facility, the average annual and maximum monthly demands were estimated by multiplying the maximum likely occupancy by the respective use rates as follows:

$$\begin{aligned}
 \text{Maximum Likely Average Annual Demands} &= \text{Maximum Likely Occupancy} \times \text{Average Annual Use Rate} \\
 &= 274 \text{ occupants} \times 97 \frac{\text{gallons}}{\text{occupant-day}}
 \end{aligned}$$

$$= 26,578 \frac{\text{gallons}}{\text{day}}$$

$$\begin{aligned} \text{Maximum Likely Maximum Month Demands} &= \text{Maximum Likely Occupancy} \times \text{Maximum Month Use Rate} \\ &= 274 \text{ occupants} \times 147 \frac{\text{gallons}}{\text{occupant-day}} \\ &= 40,278 \frac{\text{gallons}}{\text{day}} \end{aligned}$$

Water usage at the facility was assumed to be residential only.

### 5.3. Large Self-Supplied Non-Agricultural Users

#### 5.3.1. Accomack County Buildings

The Accomack County Buildings are a collection of fourteen buildings including the County Administration Building, Courthouse, Jail, law office and associated buildings (Figure 5-16).

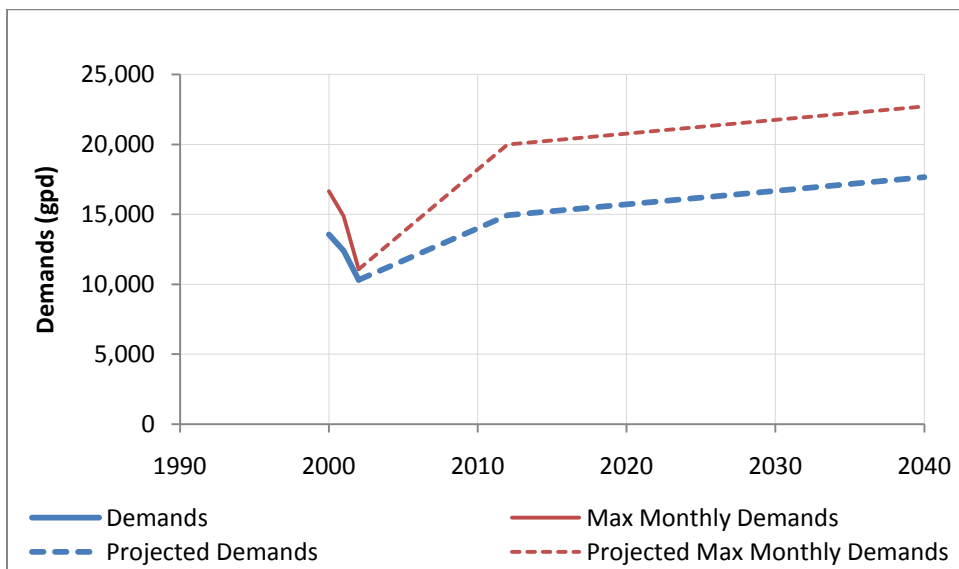
**Figure 5-16: Accomack County Office Buildings**



The most recent available water usage data for the Accomack County Building Water was obtained from the 2002 groundwater withdrawal permit. Average usage ranged between 10,300 and 136,000 gpd. The County Jail and its occupants account for the

largest proportion of water demands in the complex and the Jail’s population can fluctuate significantly over time. The groundwater withdrawal permit indicated that by 2012 annual water demands were anticipated to increase by as much as ten percent (one percent per year) to approximately 15,000 gpd, primarily due to the potential expansion of the County Jail. Beyond 2012, water demands were projected by assuming that demands would grow at the same linear rate as the County (0.65 percent per year). A similar process was used for maximum month demands, which were projected to reach 20,000 gpd by 2012 (Table 5-8 and Figure 5-17).

**Figure 5-17: Accomack County Buildings Projected Water Demands**



**Table 5-8:  
Accomack County Buildings Demand Projections**

YEAR	AVERAGE DEMAND (GPD)	MAX MONTH DEMAND (GPD)
<b>Projected Data</b>		
2010	14,008	18,212
2020	15,705	20,776
2030	16,675	21,747
2040	17,645	22,717

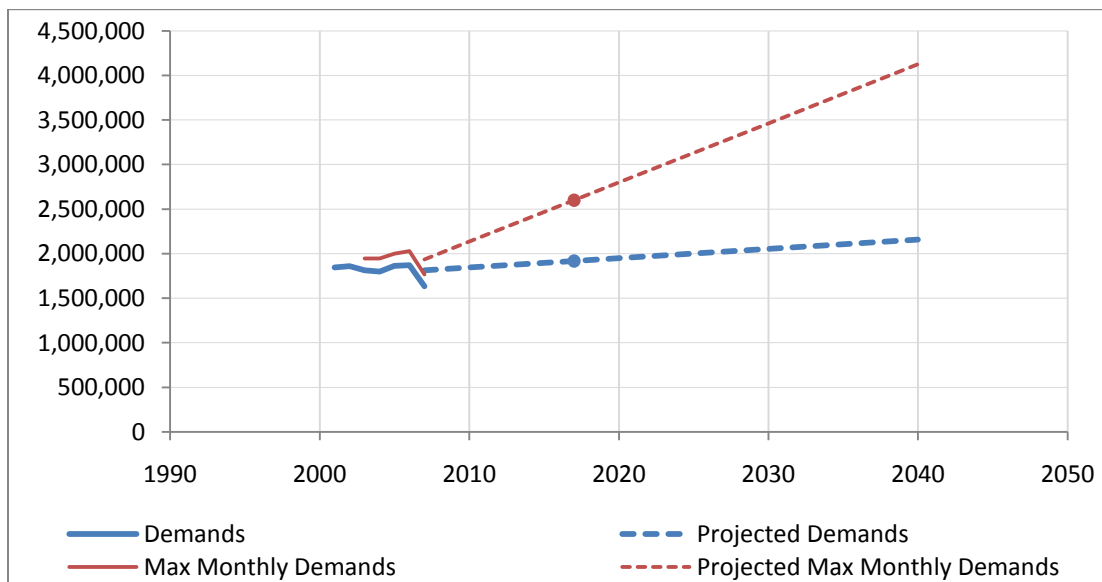
### 5.3.2. KMX Chemical Corporation

Data for the KMX Chemical Corporation was not available at the time this report was written to use as a basis for water demand projections, it was assumed that the current permitted amounts of 60 million gallons per year and 6.5 million gallons per month will meet water demands to the 2040 planning horizon. Barring additional information, this assumption is supported by the fact that the previous annual permitted amount was 76.44 million gallons per year indicating a recent decreasing trend in water demands.

### 5.3.3. Perdue

The Perdue facility projected average annual and maximum monthly use of 700 million gallons per year (1.916 mgd) and 78 million gallons per month (2.6 mgd) for the expiration of the groundwater withdrawal permit in 2017. It was assumed that facility demands would continue to grow based on increased production associated with domestic and emerging market growth as mentioned in the permit application. The assumed growth rate was a linear interpolation between recent facility average demand levels and the 2017 projections, which results in estimated annual and maximum monthly demands of 2.156 and 4.126 mgd, respectively by 2040 (Table 5-9 and Figure 5-18).

**Figure 5-18: Perdue Projected Water Demands**



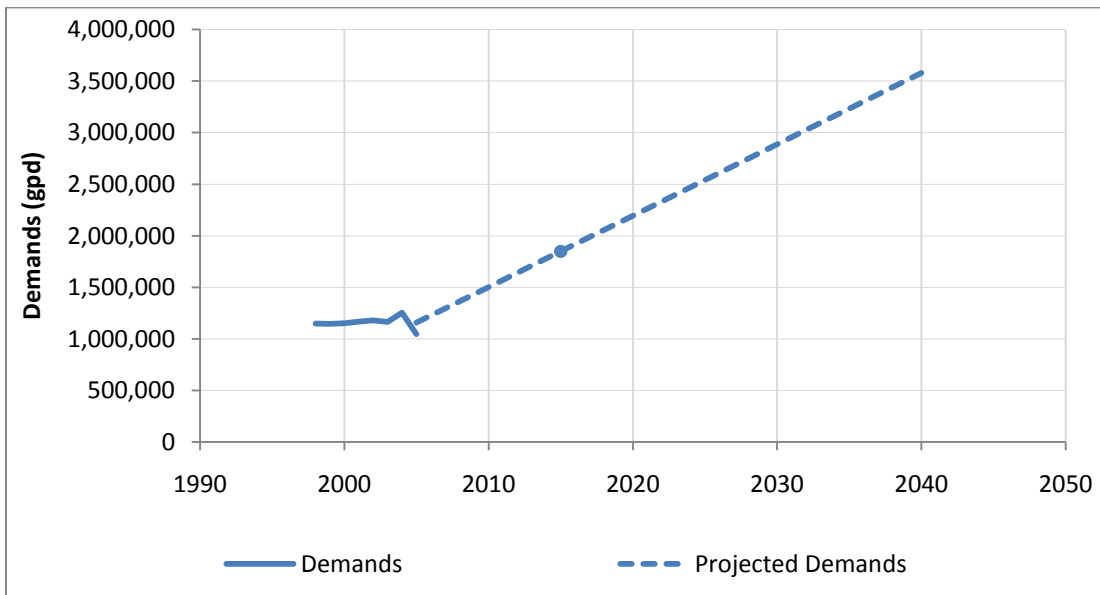
**Table 5-9:  
 Perdue Demand Projections**

YEAR	AVERAGE DEMAND (GPD)	MAX MONTH DEMAND (GPD)
<b>Projected Data</b>		
2010	1,843,603	2,135,603
2020	1,947,735	2,799,027
2030	2,051,868	3,462,451
2040	2,156,001	4,125,876

**5.3.4. Tyson Foods**

The Tyson facility projected average annual demands of 675 million gallons per year (1.848 mgd) for the expiration of the groundwater withdrawal permit in 2015. It was assumed that facility demands would continue to grow based on anticipated product demand increases and corporate plans for growth as mentioned in the permit application. The assumed growth rate was a linear interpolation between recent facility average demand levels and the 2015 projection, which results in an estimated annual average demand of 4.125 mgd by 2040 (Table 5-10 and Figure 5-19).

**Figure 5-19: Tyson Projected Water Demands**



**Table 5-10:  
Tyson Demand Projections**

YEAR	AVERAGE DEMAND (GPD)	MAX MONTH DEMAND (GPD)
<b>Projected Data</b>		
2010	1,502,154	--
2020	2,193,944	--
2030	2,885,734	--
2040	3,577,524	--

#### 5.4. Large Self-Supplied Agricultural Users

No detailed historical usage was available upon which to base a series of projections for large agricultural demands at individual facilities. Furthermore, the USGS estimates of water usage for the County for the period between 1985 and 2005 indicate a level or declining trend in agricultural demands<sup>12</sup>. Therefore, it was assumed that, on average, the current permitted amounts for each facility will likely be sufficient to meet demands within the 2040 planning horizon (Table 5-11 and Table 5-12).

**Table 5-11.  
Projected Large Self-Supplied Agricultural Groundwater Demands**

	Annual Permitted Withdrawal (gallons)	Monthly Permitted Withdrawal (gallons)
FACILITY/SYSTEM NAME	<i>Assumed 2010-2040 Demands</i>	<i>Assumed 2010-2040 Demands</i>
AL Mathews	41,904,000	14,142,000
Ames Farm	65,000,000	16,250,000
Bethel Church	32,400,000	16,200,000
Bobtown Nursery	10,900,000	4,000,000
Bowen Farm	42,620,000	16,000,000
Broadleaf Farms	3,700,000	1,000,000
Byrd Farm	22,650,000	9,910,000
Christian/Ames Farm	56,091,000	21,034,125
David Van Dessel Farm	4,500,000	1,200,000
Dennis Azaleas	2,700,000	500,000
Dennis Nursery	5,000,000	900,000
Drummond Farm	31,000,000	11,000,000
East Coast Brokers and Packers	13,500,000	2,400,000

Section 5  
Projected Water Demand (9 VAC 25-780-100)

	<b>Annual Permitted Withdrawal (gallons)</b>	<b>Monthly Permitted Withdrawal (gallons)</b>
<b>FACILITY/SYSTEM NAME</b>	<i>Assumed 2010-2040 Demands</i>	<i>Assumed 2010-2040 Demands</i>
Ed Goin	34,320,000	11,583,000
Evans or Oaks Farm	120,072,000	26,568,000
Gillespe Farm	28,000,000	12,500,000
Gunter Farm	12,500,000	6,300,000
Hagan Farm	17,000,000	5,700,000
Hickory Hill	34,560,000	17,280,000
Hogneck Farm	13,000,000	5,500,000
Home Farm	8,400,000	6,500,000
James Farm	54,000,000	7,900,000
Kelley Farm	30,124,000	14,300,000
Lang	51,840,000	12,960,000
Lewis Farm	24,300,000	11,500,000
Liberty Hall Farm	4,400,000	1,000,000
Mathews Farm	10,900,000	3,114,290
Melfa Farm	30,360,000	11,400,000
Middleton Farm	185,000,000	37,000,000
Mutton Hunk Fen Natural Area Preserve	40,340,000	19,100,000
Northam Somers	37,800,000	11,812,500
Painter Farm	18,400,000	8,520,000
Peach Orchard	42,600,000	8,520,000
Rew Farm	49,000,000	16,300,000
Robert Van Dessel Farm	3,400,000	900,000
Simpson Farm	21,517,000	10,193,000
Sommers Farm	24,300,000	11,500,000
Sterling	93,060,000	44,080,000
Tidewater Growers	1,800,000	600,000
Weaver Farm	32,900,000	11,000,000
Wes Powers	20,160,000	5,040,000
Wessells Farm	21,517,000	10,193,000
Wessells/ Watkinson Farm	13,500,000	3,375,000
<b>Total Permitted Withdrawals (MG)</b>	<b>1,411.04</b>	<b>466.77</b>

**Table 5-12.  
Projected Large Self-Supplied Agricultural Surface Water Demands**

User Name	Average Annual Use (MG)
	<i>Assumed 2010-2040 Demands</i>
AL WESSELLS\BOB WATKINSON	14.01
BOBTOWN NURSERY	41.48
DUBLIN FARMS INC	506.00
EASTERN SHORE AGR. EXP. STN.	0.91
ED GOIN	32.04
F.A. HOLLAND & SONS	40.88
GODWIN'S NURSERY/PENINSULA PRO	0.35
GREEN ACRES FARMS	9.50
JOHN H DUER III	151.20
KELLEY FARM	21.98
KLUIS' NURSERIES	8.11
MATTHEWS FARM	21.74
NOCK FARM	5.47
PEACH ORCHARD FARM	12.50
STURGIS FARM	56.19
VAN KESTEREN FARMS INC	139.85
W.T. HOLLAND SONS INC	33.56
WEAVER FARM	28.12
WESSELLS FARM	11.59

## 5.5. Small Self-Supplied Use Outside of the Community Service Areas

Based on USGS estimates of small self-supplied population and water demands outside of the community service area, the County-wide trends for the period between 1985 and 2005 are decreasing<sup>12</sup>. The USGS data were extrapolated to 2040 using a linear interpolation for population and water demands (Table 5-13 and Figure 5-20).



Figure 5-20: Small Self-Supplied Water Demands Outside of the Community Service Areas

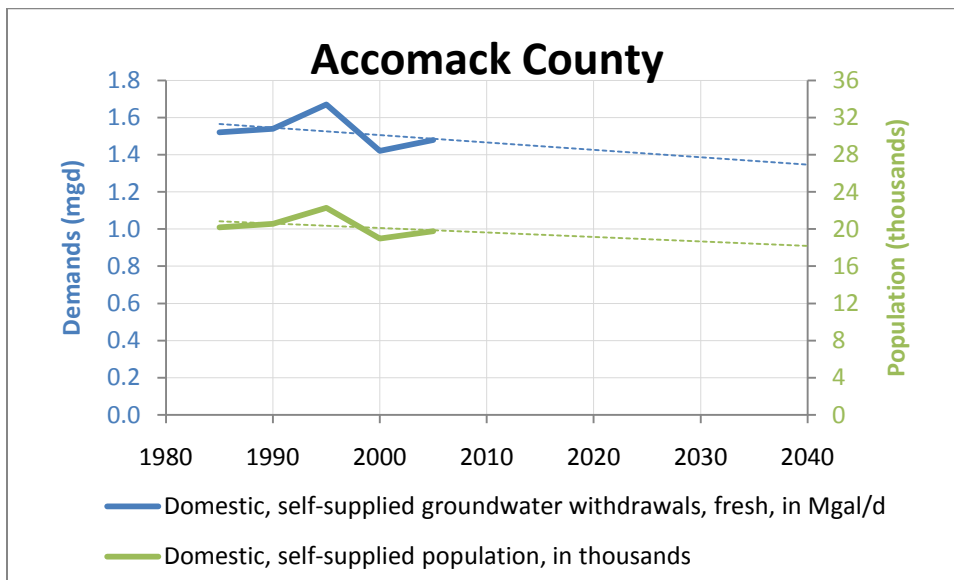


Table 5-13:  
 Small Self-Supplied Water Demand Projections

YEAR	POPULATION	AVERAGE DEMAND (GPD)
<b>Projected Data</b>		
2010	19,635	1,466,000
2020	19,151	1,426,000
2030	18,667	1,386,000
2040	18,183	1,346,000

## 6. Water Demand Management

(9 VAC 25-780-110)

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Water demand management involves both an increase in efficiency of water use and a reduction of water losses. The net result is a decrease in demand for treated water that can defer development of new resources and reduce the cost of future water service. Each gallon of water conserved is one less requiring storage, treatment, and distribution. It may also represent one less gallon that has to be heated for washing or bathing, thus saving energy costs, or that must pass through a wastewater conveyance system and treatment before it is returned to the environment.

Conservation is an important complement to new supply sources. In some cases, conservation may eliminate the need for new sources of supply. Fresh water, like other natural resources, is a limited commodity which must be managed wisely to preserve the well-being of future generations. Efforts to conserve existing supplies and efficient allocation of water resources are important during each stage of the water supply planning process.

The Groundwater Management Act of 1992 requires a Groundwater Withdrawal Permit for all groundwater withdrawals greater than or equal to 300,000 gallons per month within declared Groundwater Management Areas, including the Eastern Shore Groundwater Management Area (ESGWMA). The Groundwater Withdrawal Regulations require that applications for new Groundwater Withdrawal Permits within the ESGWMA include a Water Conservation and Management Plan (WCMP) approved by the Virginia Department of Environmental Quality, Water Resources Division. The WCMP is included as an enforceable part of the permit to withdraw groundwater. Because groundwater is the sole source of water for public, commercial, and a majority of the industrial water supplies in Accomack County, the WCMPs that are part of the Groundwater Withdrawal Permit fulfill the Water Demand Management requirement under this section. Most agricultural uses that require irrigation also withdrawal groundwater at quantities requiring a permit, and will require a WCMP as part of the permit.

An approved WCMP must include:

- Use of water-saving plumbing and processes including, where appropriate, the use of water-saving fixtures in new and renovated plumbing as provided under the Uniform Statewide Building Code (USBC).
- A water loss reduction program.

- A water use education program.
- An evaluation of potential water reuse options.

There are also requirements for mandatory use reductions during water shortage emergencies, including, where appropriate, ordinances prohibiting the waste of water generally.

## 6.1. Public Water Supplies

The following are components associated with Water Demand Management common to public water supplies. Individual water systems will have their own WCMPs as part of their Groundwater Withdrawal Permits. These plans are provided in Appendix C.

### 6.1.1. Water Saving Equipment and Processes

The Building Officials and Code Administrators (BOCA) organization is a nonprofit organization which develops a series of performance-oriented model codes (BOCA, 1990). These codes were adopted by the Commonwealth of Virginia as part of the Virginia Uniform Statewide Building Code (USBC, 2006). These codes directly specify the use of water conservation fixtures in commercial and residential applications.

The USBC applies to all new construction and some remodeling of existing structures. The USBC requires that:

*When reconstruction, renovation, or repair of existing buildings is undertaken, existing materials and equipment may be replaced with materials and equipment of similar kind or replaced with greater capacity equipment in the same location when not considered a hazard; however, when new systems, materials, and equipment that were not part of the original existing building are added, the new systems, materials, and equipment shall be subject to the edition of the USBC in effect at the time of their installation. Existing parts of such buildings not being reconstructed, renovated, or repaired need not be brought into compliance with the current edition of the USBC.*

The International Plumbing Code (IPC) sets maximum flow standards (Section 605.4) for a variety of fixtures and appliances. These standards are presented in the following table.

Plumbing Fixture or Fixture Setting	Maximum Flow Rate or Quantity <sup>1</sup>
Water Closet	1.6 gallons per flushing cycle

Urinal	1.0 gallon per flushing cycle
Shower head	2.5 gpm at 80 psi
Lavatory, private	2.2 gpm at 60 psi
Lavatory, public	0.5 gpm at 80 psi
Lavatory, public, metering or self-closing	0.25 gallon per metering cycle
Sink faucet	2.2 gpm at 60 psi

<sup>1</sup> gpm - gallons per minute

The current standards set a maximum limit of 2.2 gallons per minute (gpm) at 80 pounds per square inch (psi) for showers and private lavatories. Water closets are limited to 1.6 gallons per flushing cycle, and urinals are limited to 1.0 gallons per cycle. In addition, lavatories in public facilities are limited to 0.5 gpm for those with standard valve or spring faucets and 0.25 gallons per cycle for self-closing metering valves (IPC, 2006).

The USBC in Virginia was adopted from the International Plumbing Code. States are permitted to develop plumbing codes that implement stricter measures than those imposed by the National Plumbing Code. However, localities in Virginia must obtain State authorization to develop a stricter code.

### 6.1.2. Water Loss Reduction Program

#### 6.1.2.1. Water Loss Audit

Annually a water loss audit will be conducted to determine the volume and nature of lost and unaccounted-for water within the water supply system. The purpose of this audit is to identify sources of demand that would normally escape detection by the metering system. This type of demand includes:

1. Fire Fighting. The Fire Department will submit an estimate of all water used on a monthly basis including water used for fire-fighting and for hydrant flushing.
2. Main Flushing. All main flushing performed by the PWS will require the submittal of a water consumption estimate.
3. Theft. Any observed theft will be reported to the PWS and the appropriate action will be taken. An estimate of the volume of water stolen will be submitted as part of the annual water loss audit.

4. **Main Breaks.** All main breaks will require the reporting by PWS personnel of the estimated volume of water lost.
5. **Tank Drainage.** All draining of storage tanks in the main distribution system will be reported.
6. **Unmetered Services.** Every effort will be made to install meters on any portion of the system that is not yet metered as soon as funding becomes available. Grants will be solicited to provide funding.
7. **Leaks.** Upon completion of the first water loss audit, the PWS will develop a leak detection program which will have as its goal the complete survey of all distribution pipes and mains within the system, to be phased in over the next five years.
8. **Meter Errors.** The PWS will replace meters at a rate such that a complete system-wide meter turnover takes place every fifteen years, which is the typical warranty period for water meters. The size of meters requested by commercial and industrial customers will be evaluated and the developer will be consulted to help in determining the appropriate meter size for a particular site based on water use and the anticipated demand. Preventing the installation of oversized meters minimizes unwarranted waste of water.
9. **Equipment Calibration.** All meters at the well heads will be calibrated on an annual basis. There will be service to check and replace inaccurate meters. Large customer meters that are accessible will be field calibrated yearly. An on-going maintenance program will be implemented to locate and repair plant pipe leaks at the water treatment facilities.

All forms for reporting leaks and unaccounted-for water loss will be maintained by the PWS. These forms will be reviewed by PWS personnel on a daily basis so that measures can be taken to reduce unaccounted-for water loss.

#### **6.1.2.2. Leak Repair Program**

The owner of any residential unit, commercial establishment, or industrial establishment who is found, based on the water loss audit or by other methods, to be an excessive user of water due to leakage from water lines or plumbing fixtures on the premises will be notified by the PWS. These owners will be required to repair and stop such leakage within a reasonable period of time or will be subject to financial penalties.

#### **6.1.3. Water Use Education Program**

Public education concerning the importance of water conservation is a key factor in reducing excessive water use. Education programs should include information about how

drinking water is produced and why it is important to conserve. Providing consumers with a better understanding of the reasons conservation is necessary allows them to better appreciate and participate in conservation activities.

The public education program planned by the PWS will include the following components:

1. **Billing Inserts.** Inserts will be included with water bills. The inserts will include information concerning water conservation techniques and leak detection strategies.
2. **Brochures.** Water conservation brochures and pamphlets will be made available to the public and at exhibits set up during public events.
3. **Video Tapes.** A variety of water conservation video tapes will be available from the PWS free of charge. They will be available to the general public, to schools for classroom instruction, and for public meetings. The videos will also be provided to cable television companies for showing on government channels.
4. **Water Conservation Hot Line.** A telephone number will be available through which residents can have their conservation questions answered by a knowledgeable Town employee. In addition, requests for information on various water conservation topics, speakers, or other personal contacts will be coordinated through this telephone line.
5. **News Releases.** News releases to the print media, radio, and television will keep the public informed. This process will be used not only during emergencies but also on a regular basis to keep the public informed about conservation-related issues.
6. **School Education.** Programs will be available for presentation by PWS staff at local schools. Programs will be targeted to specific age groups. Assistance will be made available for teachers who wish to develop their own water awareness programs.
7. **Speakers.** PWS staff will be available for speaking engagements or personal contacts. These individuals will work with local clubs and organizations to develop public awareness concerning the need to conserve water along with other topics related to the water supply industry.
8. **Support of water table groundwater wells for irrigation of lawns and landscaping by residents, businesses and industries within the service area.** The use of wells

screened in the water table aquifer for these activities helps to minimize the use of the confined Yorktown-Eastover aquifer.

#### **6.1.4. Economic Incentives**

Block rate schedules provide a mechanism for his schedule encourages conservation by not providing a lower rate to high volume water users. By charging large and small water users the same rate, large users have a greater incentive to conserve.

The Town will analyze its water rates annually. Rate setting goals will be as follows:

- Perpetuating Public Utilities self-sufficiency while maintaining the highest water quality standards.
- Recommending appropriate rates for water usage and special service charges that are equitable to all customers.
- Continuing a comprehensive water conservation policy by using public information and charges which will discourage nonessential use of water.

#### **6.1.5. Water Reuse**

Water reuse may be either direct or indirect and for potable or non-potable uses. Direct reuse involves introducing highly treated, reclaimed water directly to a potable water distribution system, while indirect reuse involves returning treated wastewater to the environment for dilution and natural purification, and subsequent withdrawal for water supply. Potable reuse (which is referred to as recycle by the Virginia Department of Health (VDH)) is the specific use of treated wastewater as a drinking water source.

Indirect potable reuse occurs widely in the United States, each time treated wastewater effluent is discharged to a natural waterway upstream of a water supply intake. In most cases, it is unintentional. Past experience indicates that indirect reuse was acceptable because the application of water and wastewater treatment techniques, the near-universal use of some form of disinfectant, and the natural dilution and purification that occurs in natural waterways adequately treated the water. However, in recent years the effectiveness of these measures in protecting against viral and trace organic contaminants has come under increasing scrutiny.

Unplanned and unintentional reuse of this type is classified as uncontrolled potable reuse, and represents the overwhelming majority of cases of indirect potable reuse.

##### **6.1.5.1. Potable Reuse**

The Virginia Department of Health has prepared a Recycle Issues paper dated November 24, 1992. The VDH stated its opposition to both direct and indirect potable reuse projects when naturally occurring sources of water are available. The VDH insists that

the highest quality, best source of water be selected when alternatives are available. The VDH also listed several other requirements which would apply to a potable reuse project, pertaining to independent monitoring, dilution, liability, removal of biological hazards and toxics, and utilization of natural purification processes. Given the current position of the VDH, reuse of wastewater treatment plant effluent for potable purposes is not deemed a practicable reuse alternative to conserve water.

#### **6.1.5.2. Non-Potable Reuse**

Many industrial water demands are for non-potable uses. One method of reducing demands on potable water sources is to supply non-potable demands using treated wastewater plant effluent. Detailed regulations for implementation of a water reuse project do not exist in the Commonwealth of Virginia. Permitting of a water reuse project would most likely involve both the VDH and the Virginia Department of Environmental Quality (VDEQ). In addition, a Virginia Pollution Discharge Elimination System (VPDES) Permit would be required for discharge to State waters if the flow is not contaminated during its use; if it is contaminated, the approval of VDH and/or VDEQ would be required.

Several states including California, Arizona, Texas, Utah, and Florida have developed regulations and state statutes that specify the required minimum quality of reclaimed water, depending on the intended use of the water. In general, the requirements become more stringent as the likelihood of public contact increases. In California, if treated reclaimed water for industrial use meets the state's standards for full body contact recreation, workers are not required to avoid contact with the water or to wear protective clothing. However, precautions are required should the treated reclaimed water fail to meet these criteria. With the approval of State and local health departments, reclaimed water can be used for soil compaction, dust control, and other construction purposes.

As mentioned previously, recycling will be required in all new car washes and existing car washes will be required to be retrofitted. In addition, required recycling systems are being considered for all new construction and all repair or replacement of continuous flow devices, including any water connector, device, or appliance which requires a continuous flow of 5 gallons per minute or more.

Typically, non-potable markets for reused water include irrigation uses, industrial uses, and creation of recreational lakes. Many factors affect the market for reused water, including:

- Size and location of demand.
- Water quality requirements.
- Degree of treatment required for discharge.
- Cost of reclaimed water.



- Cost and availability of alternative supplies.

It is likely that additional reuse methodologies will be evaluated in the future. Industries within the service area that use large quantities of water are continually evaluating their processes and looking for ways to lower production costs. For these industries, water represents one of their greatest operating expenses. It is in the best interest of these industries to stay abreast of the latest reuse technologies and employ them whenever feasible.

## 6.2. Commercial and Industrial Supplies

The following are components associated with Water Demand Management common to commercial and industrial water supplies. Individual water systems will have their own WCMPs as part of their Groundwater Withdrawal Permits. These plans are provided in Appendix C.

### 6.2.1. Water Saving Equipment and Processes

The Building Officials and Code Administrators (BOCA) organization is a nonprofit organization which develops a series of performance-oriented model codes (BOCA, 1990). These codes were adopted by the Commonwealth of Virginia as part of the Virginia Uniform Statewide Building Code (USBC, 2006). These codes directly specify the use of water conservation fixtures in commercial and residential applications.

The USBC applies to all new construction and some remodeling of existing structures. The USBC requires that:

*When reconstruction, renovation, or repair of existing buildings is undertaken, existing materials and equipment may be replaced with materials and equipment of similar kind or replaced with greater capacity equipment in the same location when not considered a hazard; however, when new systems, materials, and equipment that were not part of the original existing building are added, the new systems, materials, and equipment shall be subject to the edition of the USBC in effect at the time of their installation. Existing parts of such buildings not being reconstructed, renovated, or repaired need not be brought into compliance with the current edition of the USBC.*

The International Plumbing Code (IPC) sets maximum flow standards (Section 605.4) for a variety of fixtures and appliances. These standards are presented in the following table.

Plumbing Fixture or Fixture Setting	Maximum Flow Rate or Quantity <sup>1</sup>
Water Closet	1.6 gallons per flushing cycle

Urinal	1.0 gallon per flushing cycle
Shower head	2.5 gpm at 80 psi
Lavatory, private	2.5 gpm at 80 psi
Lavatory, public	0.5 gpm at 80 psi
Lavatory, public, metering or self-closing	0.25 gallon per metering cycle
Sink faucet	2.5 gpm at 60 psi

<sup>1</sup> gpm - gallons per minute

The current standards set a maximum limit of 2.5 gallons per minute (gpm) at 80 pounds per square inch (psi) for showers and private lavatories. Water closets are limited to 1.6 gallons per flushing cycle, and urinals are limited to 1.0 gallons per cycle. In addition, lavatories in public facilities are limited to 0.5 gpm for those with standard valve or spring faucets and 0.25 gallons per cycle for self-closing metering valves (IPC, 1996).

The USBC in Virginia was adopted from the International Plumbing Code. States are permitted to develop plumbing codes that implement stricter measures than those imposed by the National Plumbing Code. However, localities in Virginia must obtain State authorization to develop a stricter code.

### 6.2.2. Water Loss Reduction Program

There are a wide variety of commercial and industrial uses of water and water loss reduction programs specific to that enterprise are included in the WCMPs provided in Appendix C. However, there are common components that apply to most commercial and industrial uses:

- Routinely record water meter readings. Review use to identify changes that might indicate a leak. Use of historical tables, time-trend graphs, and/or process limits as applicable will be used to identify abnormal use patterns.
- Routinely inspect piping and tanks for any indication of leaks.
- Implement written procedures to address leaks that will include means for a rapid repair and/or leak bypass to minimize water loss.
- Replace meters at a rate such that a complete system-wide meter turnover takes place every fifteen years, which is the typical warranty period for water meters.

- All meters at the well heads will be calibrated on an annual basis. There will be service to check and replace inaccurate meters.

### **6.2.3. Water Use Education Program**

Water use education is highly specific to the commercial and/or industrial use. Education programs for individual commercial and industrial users are described in the WCMPs included in Appendix C.

### **6.2.4. Water Reuse**

Water reuse may be either direct or indirect and for potable or non-potable uses. Direct reuse involves introducing highly treated, reclaimed water directly to a potable water distribution system, while indirect reuse involves returning treated wastewater to the environment for dilution and natural purification, and subsequent withdrawal for water supply. Potable reuse (which is referred to as recycle by the Virginia Department of Health (VDH)) is the specific use of treated wastewater as a drinking water source.

Indirect potable reuse occurs widely in the United States, each time treated wastewater effluent is discharged to a natural waterway upstream of a water supply intake. In most cases, it is unintentional. Past experience indicates that indirect reuse was acceptable because the application of water and wastewater treatment techniques, the near-universal use of some form of disinfectant, and the natural dilution and purification that occurs in natural waterways adequately treated the water. However, in recent years the effectiveness of these measures in protecting against viral and trace organic contaminants has come under increasing scrutiny.

Unplanned and unintentional reuse of this type is classified as uncontrolled potable reuse, and represents the overwhelming majority of cases of indirect potable reuse.

#### **6.2.4.1. Potable Reuse**

The Virginia Department of Health has prepared a Recycle Issues paper dated November 24, 1992. The VDH stated its opposition to both direct and indirect potable reuse projects when naturally occurring sources of water are available. The VDH insists that the highest quality, best source of water be selected when alternatives are available. The VDH also listed several other requirements which would apply to a potable reuse project, pertaining to independent monitoring, dilution, liability, removal of biological hazards and toxics, and utilization of natural purification processes. Given the current position of the VDH, reuse of wastewater treatment plant effluent for potable purposes is not deemed a practicable reuse alternative to conserve water.

#### **6.2.4.2. Non-Potable Reuse**

Many industrial water demands are for non-potable uses. One method of reducing demands on potable water sources is to supply non-potable demands using treated

wastewater plant effluent. Detailed regulations for implementation of a water reuse project do not exist in the Commonwealth of Virginia. Permitting of a water reuse project would most likely involve both the VDH and the Virginia Department of Environmental Quality (VDEQ). In addition, a Virginia Pollution Discharge Elimination System (VPDES) Permit would be required for discharge to State waters if the flow is not contaminated during its use; if it is contaminated, the approval of VDH and/or VDEQ would be required.

Several states including California, Arizona, Texas, Utah, and Florida have developed regulations and state statutes that specify the required minimum quality of reclaimed water, depending on the intended use of the water. In general, the requirements become more stringent as the likelihood of public contact increases. In California, if treated reclaimed water for industrial use meets the state's standards for full body contact recreation, workers are not required to avoid contact with the water or to wear protective clothing. However, precautions are required should the treated reclaimed water fail to meet these criteria. With the approval of State and local health departments, reclaimed water can be used for soil compaction, dust control, and other construction purposes.

As mentioned previously, recycling will be required in all new car washes and existing car washes will be required to be retrofitted. In addition, required recycling systems are being considered for all new construction and all repair or replacement of continuous flow devices, including any water connector, device, or appliance which requires a continuous flow of 5 gallons per minute or more.

Typically, non-potable markets for reused water include irrigation uses, industrial uses, and creation of recreational lakes. Many factors affect the market for reused water, including:

- Size and location of demand.
- Water quality requirements.
- Degree of treatment required for discharge.
- Cost of reclaimed water.
- Cost and availability of alternative supplies.

It is likely that additional reuse methodologies will be evaluated in the future. Industries within the service area that use large quantities of water are continually evaluating their processes and looking for ways to lower production costs. For these industries, water represents one of their greatest operating expenses. It is in the best interest of these industries to stay abreast of the latest reuse technologies and employ them whenever feasible.

### 6.3. Agricultural Supplies

The following are components associated with Water Demand Management common to agricultural irrigation systems. Agricultural irrigation systems that use greater or equal to 300,000 gallons per month will have their own WCMPs as part of their Groundwater Withdrawal Permits. These plans are provided in Appendix C. In addition to the WCMPs, the Natural Resources Conservation Service (NRCS) provides significant technical and financial assistance to the agricultural community in implementing measures that directly conserves water. The program that has the greatest impact is the Environmental Quality Incentive Program (EQIP) that provides irrigation efficiency upgrades, irrigation pond and pond expansions, Irrigation Water Management Plans, and tailwater recovery systems.

#### 6.3.1. Water Saving Equipment and Processes

The primary water savings for agricultural supplies rely on methods for irrigation scheduling and use of high efficiency irrigation systems, including use of computerized irrigation systems. Irrigation scheduling includes:

- Assessing soil moisture levels (e.g.; tensiometers)
- Morning and evening irrigation
- Low wind conditions

High efficiency irrigation systems generally refer to systems that achieve 80% or better efficiency. While the most efficient systems are drip irrigation systems, and micro-irrigation systems, there are some overhead systems such as center-pivot that, if equipped with high efficiency heads (low pressure sprinklers and end guns) and operated at times to minimize loss, can achieve high levels of efficiency. The NRCS, through the EQIP program assists the agricultural community in implementing irrigation efficiency upgrades to the systems. Some of the significant system upgrades funded through the EQIP program include:

- Converting overhead impact sprinklers to drops
- Converting overhead sprays to drops
- Updating nozzles and pressure regulators on existing drops
- Updating nozzles and pressure regulators on existing overhead
- Providing end guns, valves, shut-off devices, and booster pumps

Continued support for the EQIP program is critical for continued improvement in these systems.

### **6.3.2. Water Loss Reduction Program**

Water and water loss reduction programs specific to a agricultural user are included in the individual WCMPs provided in Appendix C. However, there are common components that apply to most agricultural uses:

- Routinely record use. Review use to identify changes that might indicate a leak. Use of historical tables, time-trend graphs, and/or process limits as applicable will be used to identify abnormal use patterns.
- Routinely inspect piping and tanks for any indication of leaks.
- Implement written procedures to address leaks that will include means for a rapid repair and/or leak bypass to minimize water loss.

While also directly related to re-use, irrigation ponds, and expansion of irrigation ponds assist in reducing water loss by capturing storm water runoff. When an irrigation pond is sited, and when agricultural land is re-graded, directing storm water to the irrigation pond significantly increases the storage capacity of these systems.

### **6.3.3. Water Use Education Program**

Water use education is accomplished primarily through NRCS programs, such as the EQIP programs and agricultural extension programs through the local co-op agencies and Farm Bureau.

### **6.3.4. Water Reuse**

Reuse consists principally of recapturing two types of flow:

- Tailwater Recovery
- Wastewater Reuse

Tailwater recovery systems have the potential to significantly capture any excess irrigation water and storm water for reuse as irrigation water. These systems are widely promoted by the NRCS as a conservation practice standard and, through the EQIP program have implemented several tailwater recovery systems on the Eastern Shore. Expansion of these systems should be encouraged.

Wastewater reuse somewhat restricted by FDA requirements for certain agricultural products. However, reuse has been implemented for number agricultural systems, most noticeably for some nursery operations.

## 6.4. Resource Protection Ordinance

Accomack County has adopted an Ordinance, §106-235, which includes provisions to protect and preserve the water resource. This Ordinance provides for water resource protection for some developments that may use less than the 300,000 gallon per month requirement for a Groundwater Withdrawal Permit. Specifically, the Ordinance applies to *“any commercial or industrial development which creates five acres or more impervious surface, or any subdivision which creates 50 or more lots”*.

The objectives of the Ordinance includes the provision to *“maintain water supply quality and quantity standards at a suitable level necessary to serve adequately and efficiently the public need, health, and welfare; and sustain the integrity of water resources and other sensitive natural resources.”* The Ordinance requires preparation of a Resource Quality Protection Plan that includes the following components that directly address the water resources:

- Goals to:
  - Minimize or eliminate the transport of pollutants from development activities to surface and groundwater.
  - Prevent harm to the community by activities which adversely affect surface water, groundwater, and other sensitive natural resources.
  - Maintain or restore groundwater recharge areas and groundwater storage levels.
  - Prevent damage to tidal and non-tidal wetlands which aid in the maintenance of surface water and groundwater quality.
- An evaluation of potential groundwater quality and quantity effects that include the following information:
  - Average and daily proposed withdrawals
  - Number of wells, locations, capacity, and screen interval
  - Water quality analysis (chlorides)
  - An evaluation of potential groundwater quality and quantity effects.
- A provision that groundwater withdrawal will not limit the ability to use the water associated with the development or any existing groundwater use

A copy of the Accomack County Ordinance is included in Appendix D.

## 7. Drought Response and Contingency Plan (9 VAC 25-780-120)

In accordance with Water Supply Planning Regulations, Section 9 VAC 25-780-120, the following discussion presents a Drought Response and Contingency Plan (DRCP) as a component of the WSP.

A drought is a period of unusually dry weather, including lower than normal levels of precipitation, which persists long enough to cause serious problems such as water supply shortages and/or crop damage. The present DRCP is focused on identifying drought conditions and implementing appropriate responses in order to maintain adequate water supplies in Accomack County. The successful response to drought conditions in the Planning Region largely depends upon public education and involvement.

The DRCP outlines a regional approach to responding to drought, while recognizing that drought conditions will vary across the County, and specific response and contingency actions will be made based on local conditions. The plan recognizes the unique characteristics of water sources within the region, as well as the beneficial uses of the water.

The DRCP includes four graduated stages of responses to the onset of drought conditions within the Planning Area:

DRCP STAGE	VDEQ DROUGHT MONITOR CONDITIONS	CONDITIONS	MAJOR RESPONSE
■ Normal Conditions	-- D0	Normal Conditions Abnormally dry (short-term)	--
■ Drought Watch	D1	Moderate Drought	Public awareness campaign
■ Drought Warning	D2	Severe Drought	Voluntary restrictions
■ Drought Emergency	D3 D4	Extreme Drought Exceptional Drought	Mandatory restrictions

The plan is based on enacted local ordinances (Appendix D) and procedures for the implementation and enforcement of the plan, in accordance with 9 VAC 25-780-120.3. Furthermore, the DRCP acknowledges the role of the Commonwealth in monitoring and responding to drought conditions as outlined in the Virginia Drought Assessment and Response Plan, dated March 28, 2003 (Appendix E), while reserving the right to respond to those conditions and enforce the actions presented in this plan based on local conditions and local procedures.



## 7.1. Purpose

The purpose of this DRCP is to provide a contingency plan to:

- Manage the use of water resources in Accomack County in the event of drought conditions or other water supply emergencies,
- Establish an enforceable programmed response for each drought stage that will reduce water consumption with the least adverse impact on the residents and businesses of Accomack County
- Respond to non-climate related water supply emergencies, such as contamination or equipment failure, which may result in the need to restrict water use until water service can be restored.

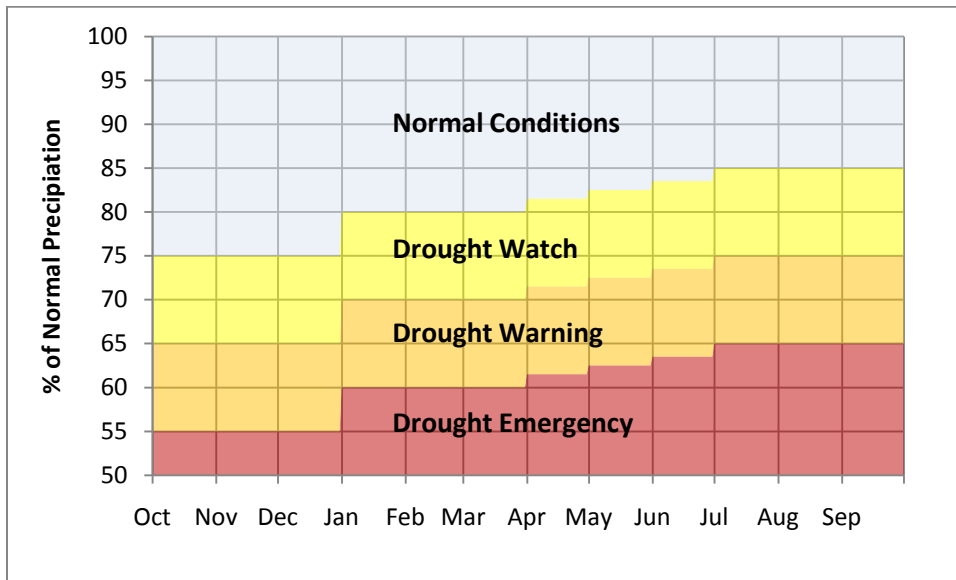
## 7.2. Drought Indicators

The process of determining the presence or severity of a drought is complex and can be based on numerous indicators. In the Commonwealth of Virginia, drought evaluations are made by the Virginia Drought Monitoring Task Force (VDMTF), an interagency group of technical representatives from state and federal agencies responsible for monitoring natural resource conditions and the effects of drought on various segments of society. During periods of normal moisture conditions, the VDEQ monitors the NOAA U.S. Drought Monitor and prepares a monthly report and drought map specific to Virginia. The VDMTF is activated following an occurrence of moderate drought conditions (D1) as reported by the U.S. Drought Monitor program. The VDMTF may also active following the occurrence of smaller scale drought conditions that occur below the resolution of the Drought Monitor. The VDMTF monitors the progression of drought conditions (using typical drought indicators including precipitation deficits, groundwater levels, stream flows, and reservoir storage) and their effects on various sectors of society including water supply, agriculture, forestry and recreation. The VDMTF remains active until drought conditions have receded to unusually dry levels (D0) as reported by the U.S. Drought Monitor on a state wide level and may remain active longer if small areas beneath the resolution of the Drought Monitor continue to experience drought impacts. The VDMTF also provides recommendations for the declaration of the various drought stages. Virginia is currently divided into thirteen drought evaluation regions, including the Eastern Shore Drought Evaluation Region to which Accomack County belongs.

### 7.2.1. Precipitation Deficits

Precipitation deficits are monitored by the VDMTF which compares current local precipitation amounts (compiled by the Office of the State Climatologist) with 30-year local precipitation normals (developed by NOAA). Deficits are evaluated as running averages from the start of a water year (which begins on October 1), or on a trailing 12-month average for more extended events (Table 7-1 and Figure 7-1).

**Figure 7-1: Seasonal drought triggers relative to precipitation normals**



**Table 7-1: Seasonal drought triggers relative to precipitation normals**

Months Analyzed	DROUGHT STAGE			
	Normal Conditions	Drought Watch	Drought Warning	Drought Emergency
<i>(% of Normal Precipitation)</i>				
October-December	>75.0	<75.0	<65.0	<55.0
October-January	>80.0	<80.0	<70.0	<60.0
October-February	>80.0	<80.0	<70.0	<60.0
October-March	>80.0	<80.0	<70.0	<60.0
October-April	>81.5	<81.5	<71.5	<61.5
October-May	>82.5	<82.5	<72.5	<62.5
October-June	>83.5	<83.5	<73.5	<63.5
October-July	>85.0	<85.0	<75.0	<65.0
October-August	>85.0	<85.0	<75.0	<65.0
October – September (and previous 12 months)	>85.0	<85.0	<75.0	<65.0

**7.2.2. Groundwater Levels**

Groundwater monitoring wells located in the water table aquifer representing drought evaluation regions are used by the VDMTF to monitor shallow groundwater responses to drought conditions. Measured water levels are compared to the historic water level statistics for the entire period of record of a given monitoring well. Measured groundwater levels within the ranges shown in Table 7-2 have been recommended by the Drought Response Technical Advisory Committee to be indicative one of the four drought conditions.

**Table 7-2:  
Measured groundwater level relative to statistical occurrence**

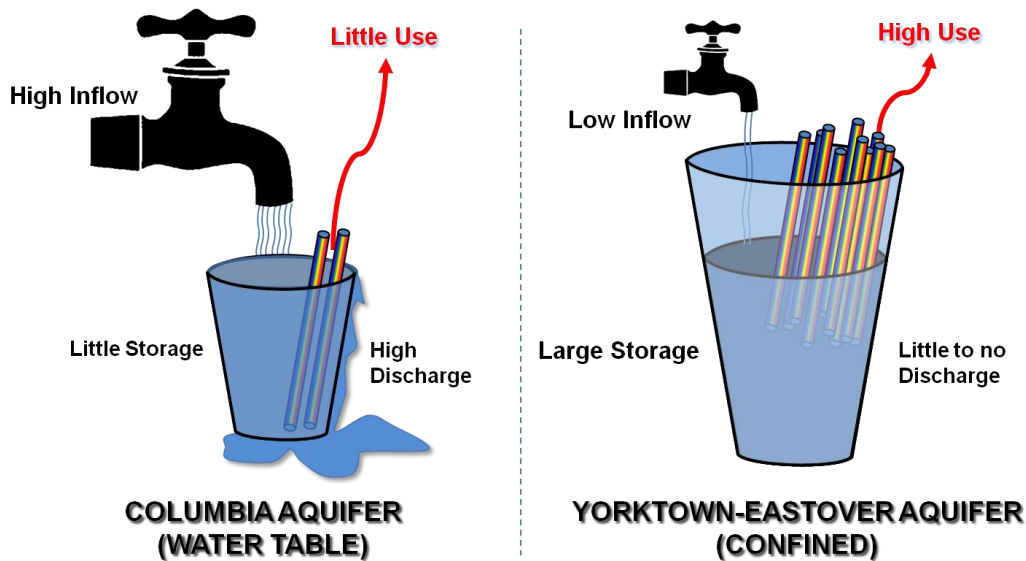
	DROUGHT STAGE			
	Normal Conditions	Drought Watch	Drought Warning	Drought Emergency
	<i>(% occurrence relative to all historical measured groundwater levels)</i>			
Measured Groundwater Level	>25 %	10-25 %	5-10 %	<5 %

Representative monitoring wells were selected by the Drought Response Technical Advisory Committee as part of the Drought Assessment and Response Plan process on the basis of period of record and relative location within the drought evaluation region. The Withmans Observation Well (USGS local number 19 SOW 110S) was selected as the monitoring well most representative of conditions in Accomack County.

Information from the USGS well wells will be used only to provide general insights into regional conditions, which will then be shared with the public, but will not represent a primary criterion for drought evaluation in Accomack County. This is because despite the Accomack County’s nearly complete reliance on groundwater, at current usage rates, the effects of droughts occurring over time frames of less than a few years have little *direct* impact on the availability of water, provided water usage does not significantly increase during the drought. In the water table aquifer, the average recharge rate typically far exceeds water usage (625 MGD vs. less than 1 MGD, respectively) and the large majority of recharge is returned to the hypergean environment through evapotranspiration and discharge to surface water bodies. In the confined aquifers, the recharge rate is much lower and is on the same order of magnitude as withdrawals (9 MGD, vs. approximately 10 MGD) with little discharge to overlying aquifers and surface water bodies; however the storage in the confined aquifers is far greater than in the water table aquifer and temporary recharge deficits have a small impact on the total storage. Furthermore, increased usage in the confined aquifer(s) will be somewhat offset by a

lesser yet proportional increase in leakage from the overlying aquifer(s). A conceptual representation of the relative differences in water budgets between the water table and confined aquifers is shown in Figure 7-2. Furthermore, variations in water availability occur on a scale that can be fairly localized and measured water levels in a single well are not likely to be representative may not representative of conditions across the entire County.

**Figure 7-2: Conceptual differences in water budgets between the water table and confined aquifers on the Eastern Shore of Virginia**



However, significant drought events are typically associated with increased water demands, particularly for agricultural and landscaping irrigation and other seasonal water uses. *Indirect* impacts to groundwater availability during drought events on the Eastern Shore are typically associated with local water level declines due to increased usage. Therefore, for a given drought to be based on groundwater indicators alone, it may be preferable to provide the flexibility to discrete water supply systems (community, agricultural and other self-supplied systems) such that local groundwater water levels may be used as indicators of local drought conditions and severity for each system or portions of the County. The recommended indicator of a drought emergency for a (community or individual) groundwater water supply system is either a water level less than 5 ft above the intake or 80 percent of available drawdown in a production well. For systems where production well water level measurements are impracticable, a nearby observation well may also be used.

### 7.2.3. Streamflow and Reservoir Storage

As discussed in previous sections of the present WSP, Accomack County does not have any significant fresh surface water features and derives all of its water supply from groundwater, with the exception of a few irrigation ponds. Therefore, the use of streamflow and reservoir storage as an indicator of drought is not particularly pertinent in Accomack County.

### 7.2.4. Other Indicators

The DMTF also evaluates other available indicators including the VDOF Cumulative Severity and Keech-Byrum Drought Indices and other data for forest impacts and information compiled by the Virginia Agricultural Statistics Service and the Virginia Cooperative Extension Service to assess the impacts of drought on agricultural interests, in addition to the number of requests for federal drought disaster designation reported by the Virginia Department of Agriculture and Consumer Services. Furthermore, the VDMTF also considers operating conditions at public waterworks in the determination of drought recommendations.

## 7.3. Drought Stage Declarations

The DMTF and individual water system managers may use the indicators described above to assess drought conditions across the County and at individual systems, respectively. The following general descriptions will be used to guide drought stage declarations locally and to make recommendations to the Virginia Drought Coordinator for County-wide declarations:

#### ■ Normal Conditions

- Precipitation exceeds the percent of normal precipitation threshold specified for normal conditions and the relevant time period shown in Table 7-1 and
- Groundwater levels are above the 25<sup>th</sup> percentile for all historic levels

#### ■ Drought Watch

- Precipitation at or below the percent of normal precipitation threshold specified for drought watch conditions and the relevant time period shown in Table 7-1 or
- Groundwater levels are between the 25<sup>th</sup> and 10<sup>th</sup> percentile for all historic levels

■ **Drought Warning**

- Precipitation at or below the percent of normal precipitation threshold specified for drought warning conditions and the relevant time period or
- Groundwater levels are between the 25<sup>th</sup> and 10<sup>th</sup> percentile for all historic levels

■ **Drought Emergency**

- Precipitation at or below the percent of normal precipitation threshold specified for drought emergency conditions and the relevant time period,
- Groundwater levels measured in production wells levels are less than 5 ft above the pump intake, or
- Groundwater level measured in production or nearby observation wells show drawdown greater than 80 percent relative to non-pumping water levels.

The process of determining the presence or severity of a drought is complex and requires a certain level of professional judgment, therefore, the preceding descriptions should not be viewed as absolute requirements for drought designation, but rather as a mechanism to be used to reach consensus on the appropriate drought recommendations at the County-wide and local levels.

Drought Stages conditions may be declared for the entire county or portions of the county by the Virginia Drought Coordinator and for individual community and self-supplied water supply systems by their respective management. The more stringent of differing declarations should apply in the case of a discrepancy, subject to spatial jurisdiction.

## 7.4. Drought Stage Responses

As discussed above, the DRCP includes the use of four graduated drought stages: normal conditions, drought watch, drought warning, and drought emergency. Normal conditions represent status quo operating conditions.

The drought watch stage responses are generally responses intended to raise awareness of water users in the jurisdiction to climatic conditions that are likely to precede the occurrence of a significant drought event. Public outreach activities to raise this awareness are identified as well as conservation activities that may be used to reduce demand.

Drought warning stage responses are generally responses that are required when the onset of a significant drought event is imminent. Voluntary water conservation activities are

identified with the goal of reducing water use by 5 – 10%, in accordance with 9 VAC 25-780-120.A.2.b.

Drought emergency stage responses are generally responses that are required during the height of a significant drought event. Mandatory water conservation activities are identified with the goal of reducing water use by 10 – 15%, in accordance with 9 VAC 25-780-120.A.2.c.

The subsections below represent guidelines and language that may be used to develop local or county wide Drought Management and Contingency Planning ordinances.

#### **7.4.1. Normal Operation**

Community water supply systems servicing incorporated towns in Accomack County shall be operated by a qualified operator and division supervisor under the purview of the director of public works and town manager. The supply system operator and/or supervisor shall report routine operations and monthly water usage to the director of public works and town manager. The town manager shall further advise the public works committee of the town council and the mayor. Other community water supply systems shall be operated by a qualified operator coordinating with relevant County and State agencies. Normal operation of community water systems will include at least monthly water level measurements in production wells or nearby observation wells and the collection or review of local precipitation data to monitor the potential for drought conditions to occur. More frequent data collection may be required during dry conditions.

#### **7.4.2. Drought Watch**

Following the declaration of a countywide, regional or local drought watch, the town manager, system operator/supervisor, and/or director of public works for affected individual public water supply systems and the administrators of affected large self-supplied water withdrawals exceeding 10,000 gpd will:

- Review existing drought water conservation and contingency plans and
- Make reasonable efforts to pursue leak detection and repair programs.

Furthermore, where an individual public water supply system unilaterally declares a drought watch for their service area, the system operator/supervisor will:

- Inform the VDH of their self-declared drought watch and
- Issue a press release indicating the reasons for the declaration.

If a major water leak or water supply equipment occurs in a community water supply system, repairs shall be immediately initiated by the relevant department and the town manager shall be immediately notified of such. In conjunction with the town manager and public works committee chair, the waterworks supervisor/operator and director of public works shall determine if a water shortage will occur as a result of the leak or equipment failure.

### **7.4.3. Drought Warning**

Following the declaration of a Countywide, regional or local drought warning or serious water shortage due to a major leak, equipment failure non-climate related water supply disruption, the town manager, system operator/supervisor, and/or director of public works for affected public water supply systems will:

- Issue public announcements encouraging the voluntary reduction or elimination of non-essential water uses including car washing, lawn watering, garden watering, and water usage by swimming pools and other recreational facilities after consultations with the mayor and public works committee chair and
- Voluntarily reduce or eliminate non-essential flushing of water lines and other operational water uses.

The goal of the voluntary water use restrictions shall be to reduce total water consumption by 5 to 10 percent. If the drought warning is self-declared, the town manager, system operator/supervisor, and/or director of public works for individual community water supply systems will also notify the VDH.

Following the declaration of a Countywide or regional the administrators of large self-supplied water withdrawals exceeding 10,000 gpd will voluntarily reduce or eliminate non-essential flushing of water lines and other operational water uses.

### **7.4.4. Drought Emergency**

Following the declaration of a Statewide, Countywide, or regional drought emergency by the Governor by executive order, the town manager, system operator/supervisor, and/or director of public works for affected public water supply systems will:

- Issue public announcements declaring the mandatory reduction or elimination of non-essential water uses including car washing, lawn and garden watering, and water



usage by swimming pools and other recreational facilities. The following specific prohibitions will apply:

Unrestricted irrigation of lawns, gardens and other landscaped areas is prohibited

- Newly sodded and seeded areas may be irrigated to establish cover on bare ground at the minimum rate necessary for no more than a period of 60 days, irrigation rate may not exceed a total of one inch of applied water in any seven day period.
- Gardens, bedding plants, trees, shrubs and other landscape materials may be water with hand held containers, hand-held hoses equipped with an automatic shutoff device, sprinklers, or other automated water devices at the minimum rate necessary but in no case more frequently than twice per week.
- All allowed lawn irrigation must be applied in a manner to assure that no runoff, puddling or excessive watering occurs.
- Irrigation systems may be tested after installation, routine maintenance or repair for no more than ten minutes per zone.

Unrestricted irrigation of golf courses is prohibited

- Tees and greens may be irrigated between the hours of 9:00PM and 10 AM at the minimum rate necessary
- Localized dry areas may be irrigated with a hand held container or hand held hose equipped with an automatic shutoff device at the minimum rate necessary.
- Greens may be cooled by syringing or by the application of water with a hand held hose equipped with an automatic shutoff device at the minimum rate necessary.
- Fairways may be irrigated between the hours of 9:00 PM and 10:00 AM at the minimum rate necessary not to exceed one inch of applied water in any ten-day period.
- Fairways, tees and greens may be irrigated during necessary overseeding or resodding operations in September and October at the minimum rate necessary. Irrigation rates during this restorations period may not exceed one inch of applied water in any seven-day period.
- Newly constructed fairways, tees and greens and areas that are re-established by sprigging or sodding may be irrigated at the minimum rate necessary not to exceed one inch of applied water in any seven-day period for a total period that does not exceed 60 days.
- Fairways, tees and greens may be irrigated without regard to the restrictions listed above so long as:

- The only water sources utilized are water features whose primary purpose is stormwater management,
- Any water features utilized do not impound permanent streams,
- During declared Drought Emergencies these water features receive no recharge from other water sources such as ground water wells, surface water intakes, or sources of public water supply, and,
- All irrigation occurs between 9:00 p.m. and 10:00 a.m.
- All allowed golf course irrigation must be applied in a manner to assure that no runoff, puddling or excessive watering occurs.
- Rough areas may not be irrigated.

*Unrestricted irrigation of athletic fields is prohibited.*

- Athletic fields may be irrigated between the hours of 9:00 p.m. and 10:00 a.m. at a rate not to exceed one inch per application or more than a total of one inch in multiple applications during any ten-day period. All irrigation water must fall on playing surfaces with no outlying areas receiving irrigation water directly from irrigation heads.
- Localized dry areas that show signs of drought stress and wilt (curled leaves, foot-printing, purpling) may be syringed by the application of water for a cumulative time not to exceed fifteen minutes during any twenty four hour period. Syringing may be accomplished with an automated irrigation system or with a hand held hose equipped with an automatic shutoff device at the minimum rate necessary.
- Athletic fields may be irrigated between the hours of 9:00 p.m. and 10:00 a.m. during necessary overseeding, sprigging or resodding operations at the minimum rate necessary for a period that does not exceed 60 days. Irrigation rates during this restoration period may not exceed one inch of applied water in any seven-day period. Syringing is permitted during signs of drought stress and wilt (curled leaves, foot-printing, purpling).
- All allowed athletic field irrigation must be applied in a manner to assure that no runoff, puddling or excessive watering occurs.
- Irrigation is prohibited on athletic fields that are not scheduled for use within the next 120-day period.
- Water may be used for the daily maintenance of pitching mounds, home plate areas and base areas with the use of hand held containers or hand held hoses equipped with an automatic shutoff device at the minimum rate necessary.
- Skinned infield areas may utilize water to control dust and improve playing surface conditions utilizing hand held containers or hand held hoses equipped

with an automatic shutoff device at the minimum rate necessary no earlier than two hours prior to official game time.

Washing paved surfaces such as streets, roads, sidewalks, driveways, garages, parking areas, tennis courts, and patios is prohibited.

- Driveways and roadways may be pre-washed in preparation for recoating and sealing.
- Tennis courts composed of clay or similar materials may be wetted by means of a hand-held hose equipped with an automatic shutoff device at the minimum rate necessary for maintenance. Automatic wetting systems may be used between the hours of 9:00 p.m. and 10:00 a.m. at the minimum rate necessary.
- Public eating and drinking areas may be washed using the minimum amount of water required to assure sanitation and public health.
- Water may be used at the minimum rate necessary to maintain effective dust control during the construction of highways and roads.

Use of water for washing or cleaning of mobile equipment including automobiles, trucks, trailers and boats is prohibited.

- Mobile equipment may be washed using hand held containers or hand held hoses equipped with automatic shutoff devices provided that no mobile equipment is washed more than once per calendar month and the minimum amount of water is utilized.
- Construction, emergency or public transportation vehicles may be washed as necessary to preserve the proper functioning and safe operation of the vehicle.
- Mobile equipment may be washed at car washes that utilize reclaimed water as part of the wash process or reduce water consumption by at least 10% when compared to a similar period when water use restrictions were not in effect.
- Automobile dealers may wash cars that are in inventory no more than once per week utilizing hand held containers and hoses equipped with automatic shutoff devices, automated equipment that utilizes reclaimed water as part of the wash process, or automated equipment where water consumption is reduced by at least 10% when compared to a similar period when water use restrictions were not in effect.
- Automobile rental agencies may wash cars no more than once per week utilizing hand held containers and hoses equipped with automatic shutoff devices, automated equipment that utilizes reclaimed water as part of the wash process, or

automated equipment where water consumption is reduced by at least 10% when compared to a similar period when water use restrictions were not in effect.

- Marine engines may be flushed with water for a period that does not exceed 5 minutes after each use.

*Use of water for the operation of ornamental fountains, artificial waterfalls, misting machines, and reflecting pools is prohibited.*

- Fountains and other means of aeration necessary to support aquatic life are permitted.
  - Use of water to fill and top off outdoor swimming pools is prohibited.
  - Newly built or repaired pools may be filled to protect their structural integrity.
  - Outdoor pools operated by commercial ventures, community associations, recreation associations, and similar institutions open to the public may be refilled as long as:
    - Levels are maintained at mid-skimmer depth or lower,
    - Any visible leaks are immediately repaired
    - Backwashing occurs only when necessary to assure proper filter operation,
    - Deck areas are washed no more than once per calendar month (except where chemical spills or other health hazards occur),
    - All water features (other than slides) that increase losses due to evaporation are eliminated, and
    - Slides are turned off when the pool is not in operation.
  - Swimming pools operated by health care facilities used in relation to patient care and rehabilitation may be filled or topped off.
  - Indoor pools may be filled or topped off.
  - Residential swimming pools may be filled only to protect structural integrity, public welfare, safety and health and may not be filled to allow the continued operation of such pools.
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- Declare mandatory water use restrictions for hotels, motels, tourist homes, campgrounds, trailer parks, and all other commercial establishments. Such establishments shall be required to notify their patrons and restrict water usage for bathing and other purposes to a bare minimum. Restaurants and food service establishments will provide water to customers only when requested, and
  - Place a moratorium on all new water service connections.

- Coordinate with law enforcement officials who shall issue tickets to violators of mandatory use restrictions. Upon conviction, a violator shall be guilty of a class 4 misdemeanor, and each incident shall be considered a separate offence.

The goal of the voluntary water use restrictions shall be to reduce total water consumption between 10 and 15 percent, or higher depending on the severity of the drought or critical water supply emergency. All residential, business and industrial water users; whether supplied by public water supplies, self-supplied sources, or private water wells; who do not normally utilize water for any of the listed prohibited uses are requested to voluntarily reduce water consumption by at least 10%. This reduction may be the result of elimination of other non-essential water uses, application of water conservation practices, or reduction in essential water uses.

If the drought emergency or water supply emergency is self-declared, the town manager, system operator/supervisor, and/or director of public works for individual community water supply systems will also notify the VDH and the Virginia Emergency Operations Center.

#### Water Rationing

In some cases, the mandatory non-essential water use restrictions may not be sufficient to protect the supplies of an individual public waterworks. When an individual waterworks' sources are so depleted as to threaten public health and safety, it may become necessary to ration water within that system in order to assure that water is available to support essential uses. Rationing water is a more severe measure than merely banning nonessential uses of water. Under rationing, each customer is allotted a given amount of water, based on a method of allotment developed by the waterworks or local government. Generally, it will be based on a percentage of previous usage or on a specific daily quantity per household. Rationing is more likely to have some effect on welfare than mandatory non-essential use restrictions, because industrial and commercial water uses may be curtailed or eliminated to assure an adequate supply is available for human consumptive uses.

The decision to ration water will typically be made by the local government or waterworks operator. The Virginia Drought Coordinator will work closely with any entity where water rationing is required to assure that all available State resources are effectively used to support these highly stressed water supply systems. The Virginia Department of Emergency Management (VDEM) is the first point of contact for waterworks or local governments who decide to ration water. VDEM will coordinate the Commonwealth's response and assistance to such entities.

## **8. Statement of Need and Alternatives** (9 VAC 25-780-130)

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This Section describes the adequacy of the existing water sources and whether they meet the current and projected demands. In addition, potential alternatives to increase current supplies or develop new water supplies are discussed.

### **8.1. Adequacy of Existing Water Sources**

The Columbia and Yorktown-Eastover multi-aquifer system within Accomack County and the Eastern Shore of Virginia has been designated a Sole Source Aquifer by the USEPA. As such, availability of fresh water supply in Accomack County is limited. However, given the current and projected demands, there is sufficient water supply to meet the overall needs of Accomack County. The challenge for the County in the future is to manage the resource in a manner that will avoid local degradation of the water supply that can occur even under the current demands. The greatest risk is from local saltwater intrusion in the confined Yorktown-Eastover aquifer due to over pumping and contamination of the Columbia aquifer from various land use activities. The following alternatives help to avoid or mitigate these impacts.

### **8.2. Alternatives Analysis**

Available alternatives to reduce potential impacts from saltwater intrusion in the Yorktown-Eastover aquifer and land use derived contamination to the Columbia aquifer can be divided into two general categories:

- Potential new or expansion of underutilized sources
- Use of new or emerging technologies that improve availability or provides access to previously unavailable sources

#### **8.2.1. Alternatives Analysis: Potential New or Expanded Water Supply Sources**

##### **8.2.1.1. Water table withdrawals**

Recharge to the water table aquifer is several orders of magnitude greater than the confined aquifer. As such, this groundwater resource is far more renewable. Benefits of encouraging use of the water table aquifer are:

- Encourage, proactively, use of the water table aquifer over the confined aquifers.

- Avoid retroactively waiting until all of the confined aquifers are “critical” before using the water table.
- The significantly higher recharge to the water table greatly reduces impacts of a withdrawal from the aquifer. A withdrawal from the water table system is far more sustainable than from the confined aquifers.
- Increased use of the water table aquifer helps to preserve the confined aquifers.

For water supply development, the water table aquifer is not targeted as a preferred source in large part due to:

- Individual well yields are typically lower: the water table aquifer is shallower than confined aquifers and is not under pressure.
- Because the aquifer is not under pressure, the wells are often more difficult to develop following construction.
- The aquifer is more susceptible to contamination from land use activities.
- Cost to develop a water table supply is often greater than for a confined aquifer. Additional field investigation and multiple wells are often required to provide the same yield.

To encourage use of the water table aquifer, funding through programs such as the NRCS EQIP have the potential to significantly increase the number of water table withdrawals for agricultural uses. Additionally, changes to the DEQ Groundwater Withdrawal Regulations to recognize the lesser impact from using this aquifer would encourage use of the Columbia aquifer over the confined Yorktown-Eastover aquifer for all withdrawals, including some for public water supply.

#### **8.2.1.2. Dug ponds**

Similar to groundwater withdrawals from the water table aquifer, this alternative focuses on maximizing use of the water table aquifer. Unlike water table withdrawals, dug ponds are used exclusively for agricultural irrigation and industrial cooling water supply. Currently, dug ponds are not a source of water for public water supplies in Accomack County.

The primary impediment to use of dug ponds as a source of water supply is the area required to create the pond. To avoid impacts to wetlands, upland areas that are also often prime agricultural lands must be used for the ponds. Increased funding through the NRCS EQIP program for new ponds or existing pond expansion could significantly improve the capacity and use of these ponds.

## **8.2.2. Alternatives Analysis: Potential New and Emerging Technologies**

### **8.2.2.1. Aquifer Storage and Recovery (ASR)**

Aquifer Storage and Recovery is a technology that uses confined aquifers as a reservoir to store water that will later be withdrawn for use. ASR can be used as a direct source of water or it can be used to impede saltwater intrusion, thereby increasing availability of fresh groundwater in the Yorktown-Eastover aquifer. The principal benefits of ASR are:

- Encourages use of a technology that can significantly increase recharge to the aquifer.
- Can result in a no-net-loss operation.
- Reduces impacts of withdrawals for all groundwater users.
- Reduces the potential for saltwater intrusion to occur

While there are significant technological costs associated with operation of an ASR system, this method of water management has been successfully used throughout the United States. The most significant impediment to expanded use of ASR within the Virginia Groundwater Management Areas, including Accomack County is the lack of specific criteria that clearly differentiates ASR as a system that uses the aquifer as a reservoir from conventional groundwater withdrawals.

### **8.2.2.2. Desalinization**

Use of brackish groundwater through reverse osmosis is a technology that has been used in the Coastal Plain of Virginia since 1989, with the operation of the Suffolk EDR facility. Subsequently, reverse osmosis has been used by a large number of communities in the Coastal Plain of Virginia, including most of the major municipal systems, such as James City County, Newport News Waterworks, and Chesapeake. Additionally, over the past 10-years, cost of constructing new or retrofitting old systems has decreased on average 10% per-year.

For areas of Accomack County where there is a significant brackish water source, particularly along the coastal areas, desalinization has significant potential for providing a source of high quality potable water. Additionally, membrane treatment is a viable technology for areas where the quality of water in the Columbia aquifer is impaired. As cost for reverse osmosis or membrane treatment continues decline and as efficiency of these systems continue to improve, this technology has significant potential for providing additional water supply to Accomack County.





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